



**City of Kingston
Report to Committee of Adjustment
Report Number COA-20-010**

To: Chair and Members of Committee of Adjustment
From: Jason Partridge, Planner
Date of Meeting: January 20, 2020
Application for: Minor Variance
File Number: D13-053-2019
Address: 47 Gibson Avenue
Owner/Applicant: Donald Davies

Council Strategic Plan Alignment:

Theme: 2. Increase housing affordability

Goal: See above

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for a minor variance for the property located at 47 Gibson Avenue. The applicant is proposing to legalize an existing one-storey carport at the side of the existing single-family dwelling. The total area of the carport will be 22.77 square metres. The resulting building complies with all minimum side/rear yard, lot coverage and landscaped open space requirements.

A variance is required from Section 8.3 (b) of Zoning By-Law Number 8499 to seek relief from the minimum front yard setback for the One-Family Dwelling 'A2' zone. Within the One-Family 'A2' Zone, the minimum front yard setback is 7.5 metres. The proposed carport is 6.3 metres away from the front lot line, which does not comply with the minimum front yard setback of the 'A2' zone. As such, the applicant is seeking a variance of 1.2 metres.

The requested minor variance is consistent with the general intent and purpose of both the City of Kingston Official Plan and Zoning By-Law Number 8499. The requested minor variance is desirable for the appropriate development or use of the land, building or structure and is minor

January 20, 2020

Page 2 of 12

in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and is recommended for approval.

Recommendation:

It is recommended that minor variance application, File Number D13-053-2019, for the property located at 47 Gibson Avenue be approved.

Variance Number 1:

By-Law Number 8499:	Section 8.3 (b) minimum front yard setback
Requirement:	7.5 Metres
Proposed:	6.3 Metres for carport
Variance Requested:	1.2 metres for carport

Approval of the foregoing variance shall be subject to the following conditions:**1. Limitation**

That the approved variance(s) applies only to the property known as 47 Gibson Avenue as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Division a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make an application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Cultural Program Branch of the Ministry of Tourism, Culture and Sport (416-314-7132) and the City of Kingston's Planning Division (613-546-4291, extension 3180) must be immediately contacted.

January 20, 2020

Page **3** of **12**

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Registrar of Cemeteries Regulation Section of the Ontario Ministry of Consumer Business Services (416-326-8404), the Cultural Program Branch of the Ministry of Tourism, Culture and Sport (416-314-7132), and the City of Kingston's Planning Division (613-546-4291, extension 3180) must be immediately contacted.

January 20, 2020

Page 4 of 12

Authorizing Signatures:

A rectangular box with a light blue background containing a handwritten signature in black ink. The signature appears to be "Jason Partridge".

Jason Partridge, Planner

In Consultation with the following Management of the Community Services Group:

Paige Agnew, Director, Planning, Building & Licensing Services

Lanie Hurdle, Chief Administrative Officer

January 20, 2020

Page 5 of 12

Options/Discussion:

On November 19, 2019, a minor variance application was submitted by Donald Davies, with respect to the property located at 47 Gibson Avenue. The purpose of the application is to legalize an existing 1-storey carport at the side of the existing single-family dwelling. The total area of the carport is 22.7 square metres.

A variance is required from Section 8.3 (b) of Zoning By-Law Number 8499 to seek relief from the minimum front yard setback of the One-Family Dwelling 'A2' zone. Within the One-Family 'A2' Zone, the minimum front yard setback is 7.5 metres. The proposed minimum front yard setback is 6.3 metres, which does not comply with the minimum front yard setback of the 'A2' zone. As such, the applicant is seeking a variance of 1.2 metres.

In support of the application, the applicant has submitted the following:

- Site Plan (Exhibit A)

All submission materials are available online through the Development and Services Hub (DASH) at the following link, [DASH](#), using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located on the east side of Gibson Ave and is situated within an established residential area in Kingston Central (Exhibit B – Key Map and Exhibit C – Neighbourhood Context). The site is currently developed within a single-family dwelling on municipal services. The surrounding area includes single-family dwelling. The subject property is designated Residential in the Official Plan (Exhibit D – Official Plan) and zoned One-Family Dwelling 'A2' zone in Zoning By-Law Number 8499 (Exhibit E – Existing Zoning).

Application

The review of an application for minor variance(s) is not a simple mathematical calculation, but rather a detailed assessment of whether the variance(s) requested, both separately and together, meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

Provincial Policy Statement

In addition to the four tests of a minor variance detailed below, Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Policy Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

January 20, 2020

Page 6 of 12

1) The general intent and purpose of the Official Plan are maintained

The subject property is designated Residential in the City of Kingston Official Plan. In considering whether this proposed variance is desirable, the Committee of Adjustment will have regard to the nine requirements included in Section 9.5.19 of the Official Plan. The following provides these nine requirements and an assessment of how the proposal is consistent with each.

1. The proposed development meets the intent of Section 2 Strategic Policy Direction, and all other applicable policies of this Plan;

The existing carport will not have any negative impacts on abutting properties or residential and/or uses or structures. The proposal is compatible with the surrounding residential uses and will not result in significant impacts or changes to the surrounding area.

The existing carport is for a permitted residential use. Section 2.2.5 (Housing Districts) states that these areas are:

“...planned to remain stable in accordance with Section 2.6 of this Plan, but will continue to mature and adapt as the City evolves. Reinvestment and upgrading will be encouraged through minor in-filling and minor development (i.e. that which can integrate compatibility within the prevailing built form standards of height, density and amenity that are generally found in the neighbourhood.”

The existing carport represents a reinvestment to the property that will result in a minor expansion of the existing building. No additional dwelling units are proposed. There is no increase in density or intensity of uses. The carport is consistent with the intent of this policy.

2. The proposed development will be compatible with surrounding uses, buildings or structures and development standards associated with adjacent properties, and if necessary, incorporate means of alleviating adverse effects on abutting land uses as recommended in Section 2.7 of this Plan;

The existing carport will result in a development that is consistent with the existing built form of several residential buildings located north/south/west of the subject property along Gibson Avenue. The overall design and scale of the proposal is not anticipated to cause any adverse impacts on the adjacent residential properties.

3. The ability of the site to function in an appropriate manner in terms of access, parking for vehicles and bicycles or any other matter and means of improving such function including considerations for universal accessibility;

The proposal involves the construction of a carport onto an existing dwelling. There will be no concerns with respect to the parking of vehicles and bicycles or issues relating to

January 20, 2020

Page 7 of 12

accessibility. One parking space required and is provided, which is located within the proposed carport.

4. The conformity of the proposal to any applicable urban design policies endorsed by Council, particularly if the site includes or could impact a built heritage resource or is within a Heritage District;

The Official Plan also contains policies with respect to urban design in Section 8.3 to ensure that new residential development is integrated into the existing built fabric and conducive to active transportation: Protect and preserve stable residential communities (in accordance with Section 2.6 of this Plan);

- a. A well-established land use pattern in terms of density, type of use(s) and activity level;

The form of residential development is long established. Thus, the overall density, type of use and scale of activity as proposed is consistent with the existing built form of residential buildings along Gibson Avenue.

- b. A common or cohesive architectural and streetscape character, in terms of massing and built form, architectural expression, age of building stock, and street cross-section;

The proposed development will not create intrusive overlook with respect to adjacent residential properties. The height of the existing carport does not exceed the maximum permitted height in the zoning by-law and will be compatible with the style, colour and massing of the existing two-storey dwelling. The proposed variance will not alter the character of the neighbourhood or the existing streetscape.

- c. A stable pattern of land ownership or tenure;

The proposal will result in a stable pattern of land ownership.

- d. A consistent standard of property maintenance with relatively little vacancy in land or building occupancy;

All properties are subject to the City's Property Standards By-Law and Yards By-Law. This proposal does not change the enforcement or applicability of the by-laws.

- e. A limited number of applications for development that would alter the established pattern of land assembly and built form;

The proposed variance will not significantly alter the established pattern of land assembly and built form.

January 20, 2020

Page 8 of 12

- f. A sufficient base of social and physical infrastructure to support existing and planned development;

No deficiencies in social infrastructure were identified to limit this application. The appropriate level of physical infrastructure is present to support the development permitted by the draft by-law.

- g. Foster developments that are context appropriate;

The proposal does not involve a significant alteration to the existing built form on the site and will not cause any adverse impacts on adjacent properties.

- h. Foster attractive developments which add to the existing sense of place;

The proposal will not alter the existing character of the established surrounding residential neighbourhood.

- i. Provide a variety of housing types;

The existing single-detached dwelling on the site will provide housing which will assist in meeting the housing demand in the City.

- j. Ensure compact, accessible mixed-use development;

The proposal contributes to the compact nature of the neighbourhood.

- k. Encourage environmentally sustainable development;

The proposal will not create a significant impact on the existing built form along Gibson Avenue. The subject property is located within a serviced area which supports the sustainable use of lands, infrastructure and resources.

- l. Integrate and highlight cultural heritage resources;

The subject lands are not designated cultural heritage and there are no identified cultural heritage resources in the immediate area.

The existing residential use will be maintained on the subject property. The site is not located within a Heritage District. The site is not identified on the City of Kingston Heritage Register, therefore, there will be no impact on built heritage resources.

5. If the site is designated under the *Ontario Heritage Act*, the application shall be reviewed by Heritage Kingston for approval. If the property is adjacent to a designated property under the *Ontario Heritage Act* or shown as a Heritage Area feature, or is affected by the protected views shown on Schedule 9 of this Plan, then a Heritage Impact Statement may be required to assist staff to determine if the resulting development is desirable;

January 20, 2020

Page 9 of 12

The subject property is not on the City's Heritage Register and as such a Heritage Impact Statement is not required.

6. The resulting development has adequate municipal water and sewage services within the Urban Boundary, or is capable of providing individual on-site water and sewage services outside the Urban Boundary;

The site is located within the Urban Boundary and is developed with sufficient municipal water and sewage services.

7. Whether the application and the cumulative impact of the proposed variances would be more appropriately addressed by a zoning amendment to the applicable zoning by-law;

The proposed variance is considered minor and the development is consistent with the existing built form along Gibson Avenue. Therefore a zoning by-law amendment is not required.

8. The Committee of Adjustment may attach such conditions as it deems appropriate to the approval of the application for a minor variance including any reasonable requirements, recommendations of City departments, or the submission of studies as listed in Section 9.12 of this Plan that may be required to properly evaluate the application;

As part of the recommendation, suggested conditions have been listed. The conditions may be added, altered or removed at the Committee's discretion.

9. The degree to which such approval may set an undesirable precedent for the immediate area.

The surrounding residential uses include single-detached dwellings. The approval of the requested variance is considered minor and will not set a precedent for the immediate area.

The proposal meets the intent of the Official Plan, as the proposal will not result in any negative impacts to adjacent properties or to the neighbourhood.

2) The general intent and purpose of the zoning by-law are maintained

The subject property is zoned One-Family Dwelling 'A2' zone in the City of Kingston Zoning By-Law Number 8499, entitled "Restricted Area (Zoning) By-Law of the Corporation of the City of Kingston", as amended. The uses permitted in the 'A2' zone include one-family dwellings various institutional uses such as private day schools, community homes and churches. The existing Single Family Dwelling and is a permitted use in the 'A2' zone (Exhibit F – Existing Zoning).

The proposal requires a variance to Section 8.3 (b) minimum front yard setback.

Variance Number 1:

January 20, 2020

Page 10 of 12

By-Law Number: 8499 Section 8.3 (b) minimum front yard setback
 Requirement: 7.5 Metres
 Proposed: 6.3 Metres for carport
 Variance Requested: 1.2 Metres for carport

The general intent and purpose of the zoning by-law are maintained

3) The variance is minor in nature

The proposed existing carport will result in a development that is consistent with the existing built form of residential development along Gibson Ave. The proposed existing carport is one-storey in height will not result in intrusive overlook with respect to adjacent residential properties. The variance will not alter the character of the neighbourhood or the existing streetscape.

The variance is considered minor as there will be no negative impacts on abutting properties or residential and/or uses or structures.

4) The variance is desirable for the appropriate development or use of the land, building or structure

The proposed development will provide the functional needs for the proposed residential use. The resulting built form satisfies all applicable provisions of the zoning by-law save and except for maximum permitted residential building depth.

The proposal is appropriate and compatible with the surrounding residential uses and will not result in significant impacts or changes to the surrounding area.

Technical Review: Circulated Departments and Agencies

- | | | |
|---|--|--|
| <input checked="" type="checkbox"/> Building Division | <input checked="" type="checkbox"/> Engineering Department | <input type="checkbox"/> Heritage (Planning Division) |
| <input type="checkbox"/> Finance | <input checked="" type="checkbox"/> Utilities Kingston | <input type="checkbox"/> Real Estate & Environmental Initiatives |
| <input checked="" type="checkbox"/> Fire & Rescue | <input checked="" type="checkbox"/> Kingston Hydro | <input type="checkbox"/> City’s Environment Division |
| <input type="checkbox"/> Solid Waste | <input checked="" type="checkbox"/> Parks Development | <input type="checkbox"/> Canadian National Railways |
| <input type="checkbox"/> Housing | <input checked="" type="checkbox"/> District Councillor | <input type="checkbox"/> Ministry of Transportation |
| <input type="checkbox"/> KEDCO | <input type="checkbox"/> Municipal Drainage | <input type="checkbox"/> Parks of the St. Lawrence |
| <input type="checkbox"/> CRCA | <input type="checkbox"/> KFL&A Health Unit | <input type="checkbox"/> Trans Northern Pipelines |
| <input type="checkbox"/> Parks Canada | <input type="checkbox"/> Eastern Ontario Power | <input type="checkbox"/> CFB Kingston |
| <input type="checkbox"/> Hydro One | <input type="checkbox"/> Enbridge Pipelines | <input type="checkbox"/> TransCanada Pipelines |
| <input type="checkbox"/> Kingston Airport | | |

Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this

January 20, 2020

Page 11 of 12

application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment agenda.

Public Comments

At the time this report was finalized, no public comments had been received. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment agenda.

Previous or Concurrent Applications

There are no concurrent or relevant historic planning applications on the subject property.

Conclusion

The requested variance maintains the general intent and purpose of both the City of Kingston Official Plan and Zoning By-Law Number 8499. The proposal is desirable for the appropriate development or use of the land, building or structure and the requested variance is minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and the application is being recommended for approval, subject to the proposed conditions.

Approval of this application is consistent with the general purpose and intent of both the City of Kingston Official Plan and Zoning By-Law Number 8499. The proposed application represents good land use planning.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2014

Municipal

City of Kingston Official Plan
Zoning By-Law Number 8499

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on January 20, 2020. Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 34 property owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard.

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

January 20, 2020

Page 12 of 12

Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

Tim Park, Manager, Development Approvals 613-546-4291 extension 3223

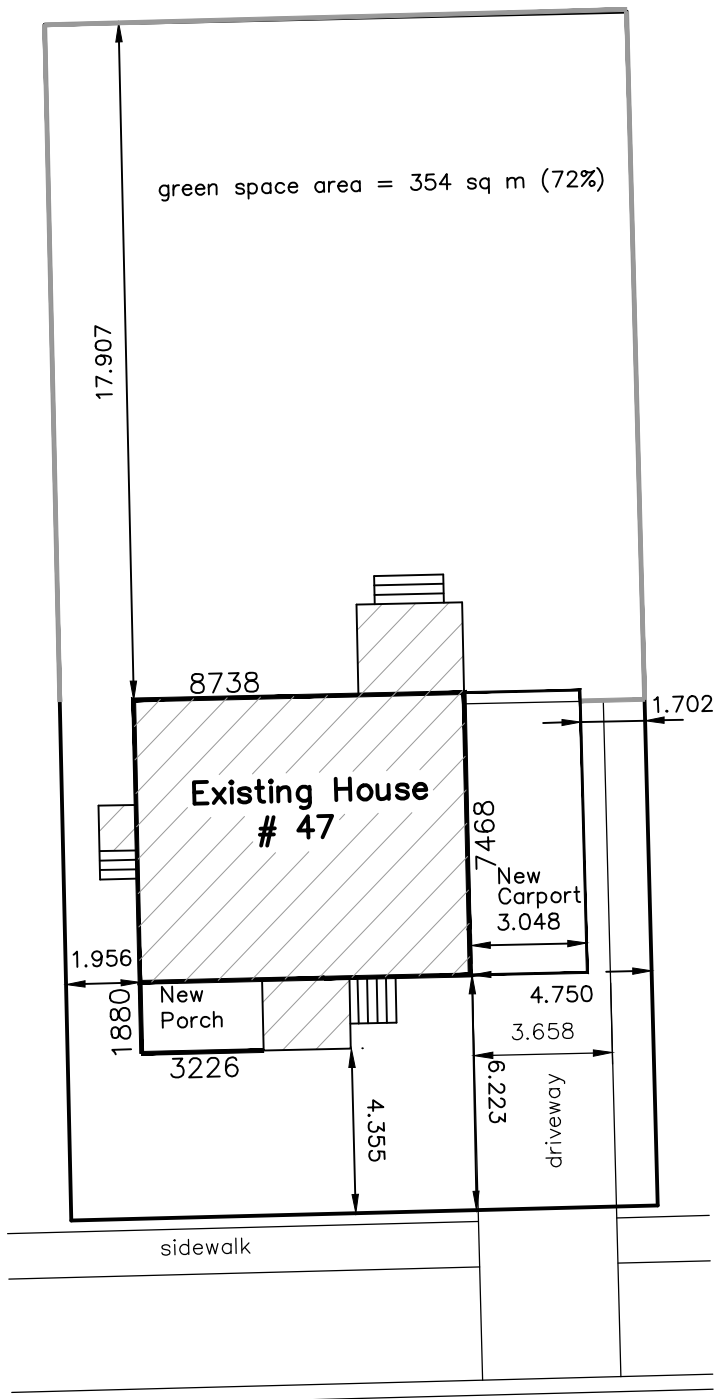
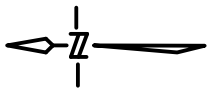
Jason Partridge, Planner 613-546 4291 extension 3216

Other City of Kingston Staff Consulted:

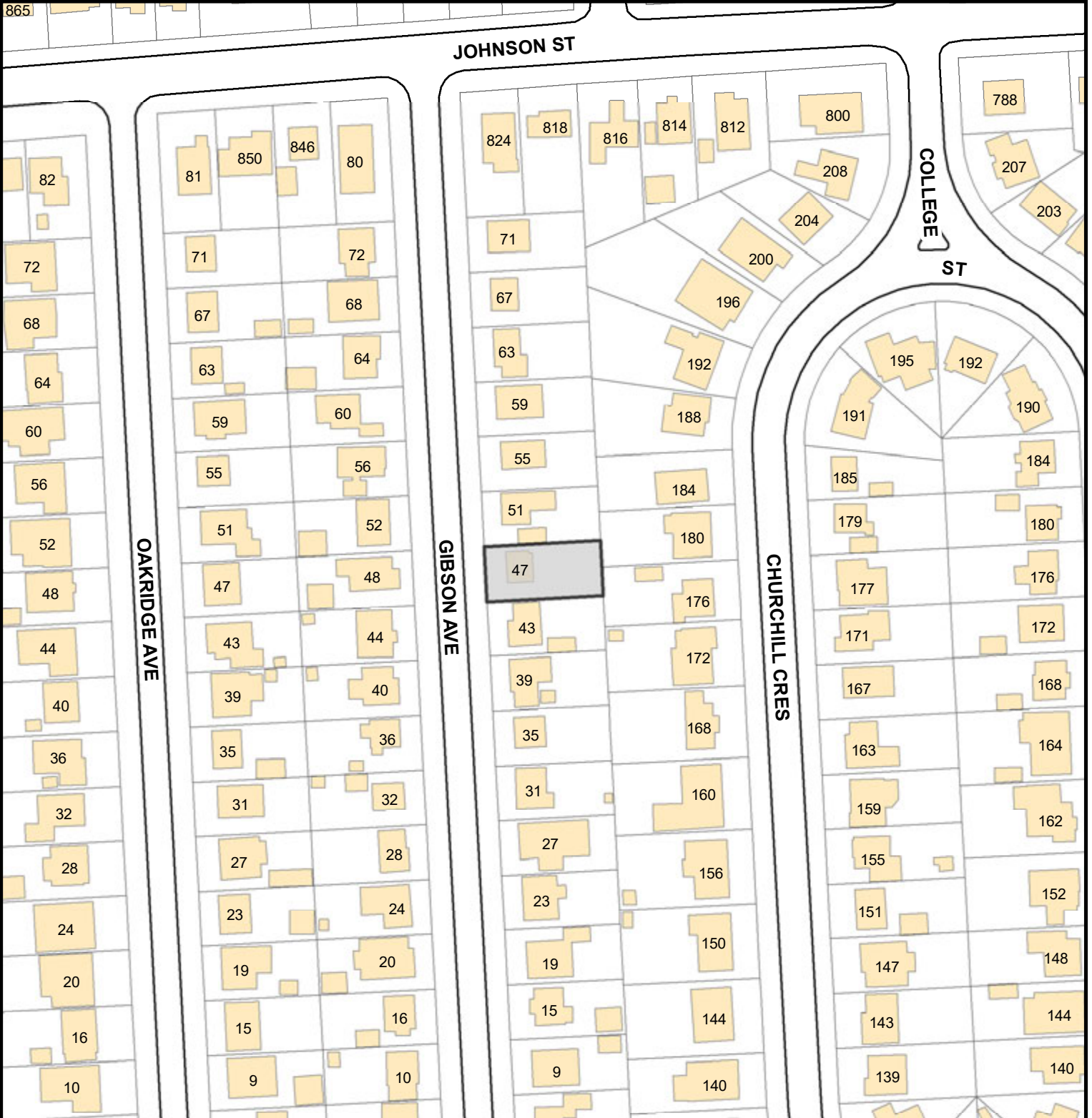
The application was circulated to the relevant internal departments and external agencies for review and comment. The responses to the technical circulation have been addressed in the technical review and included in this report.

Exhibits Attached:

- Exhibit A Site Plan
- Exhibit B Key Map
- Exhibit C Neighbourhood Context
- Exhibit D Official Plan
- Exhibit E Existing Zoning
- Exhibit F Photo
- Exhibit G Public Notice Notification Map



Gibson Ave

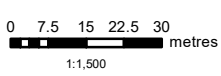


Disclaimer: This document is subject to copyright and may only be used for your personal, noncommercial use provided you keep intact the copyright notice. The City of Kingston assumes no responsibility for any errors, and is not liable for any damages of any kind resulting from the use of, or reliance on, the information contained in this document. The City of Kingston does not make any representation or warranty, express or implied, concerning the accuracy, quality, or reliability of the use of the information contained in this document. © 2019 The Corporation of the City of Kingston.



COMMITTEE OF ADJUSTMENT
Key Map

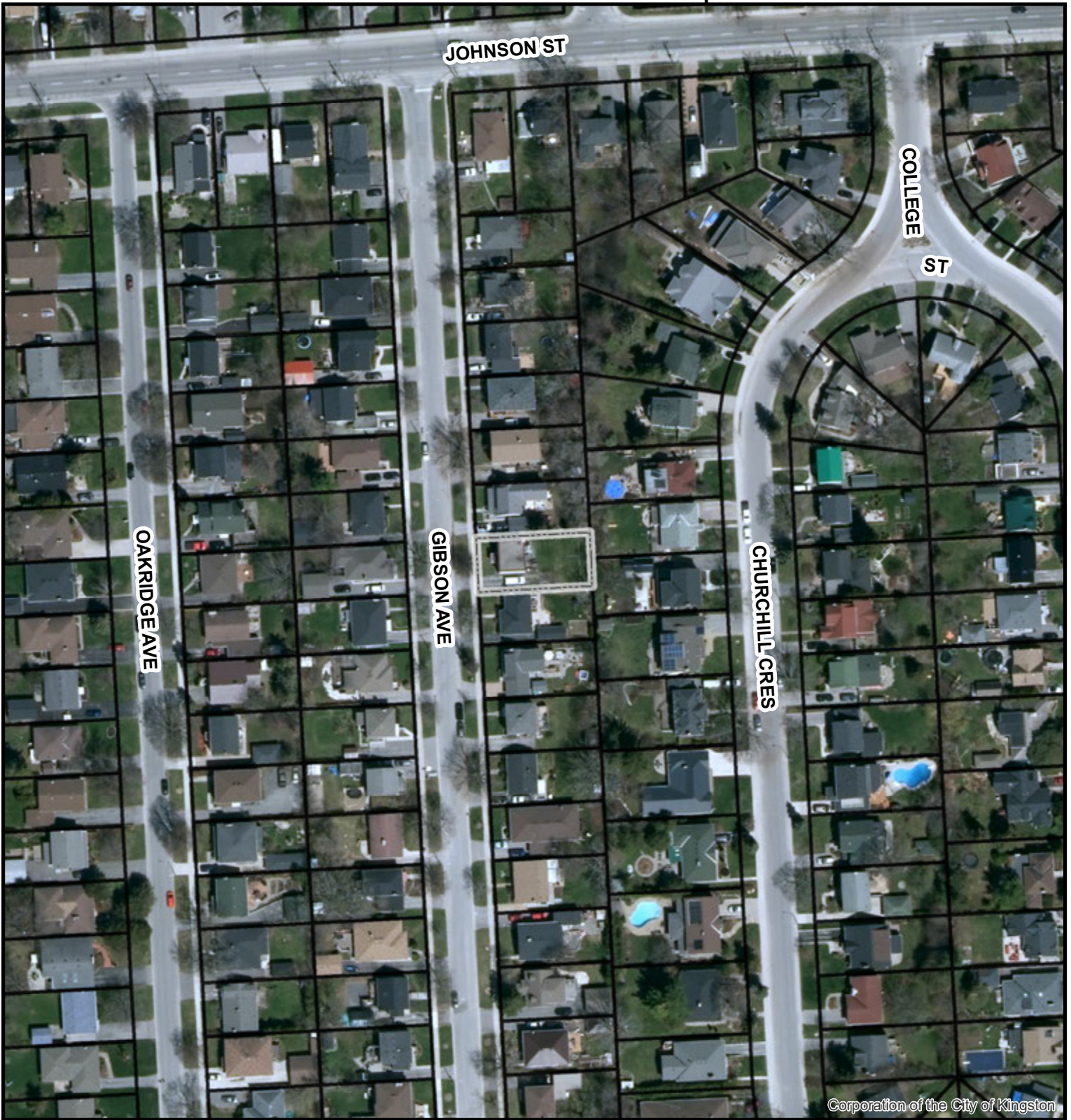
File Number: D13-053-2019
Address: 47 Gibson Avenue



DATE: 2019-12-23
PREPARED BY: rrochefort

Lands Subject to Minor Variance





Corporation of the City of Kingston

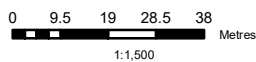


Planning, Building
& Licensing Services



a department of
Community
Services

CITY OF KINGSTON
Neighbourhood Context (2018)

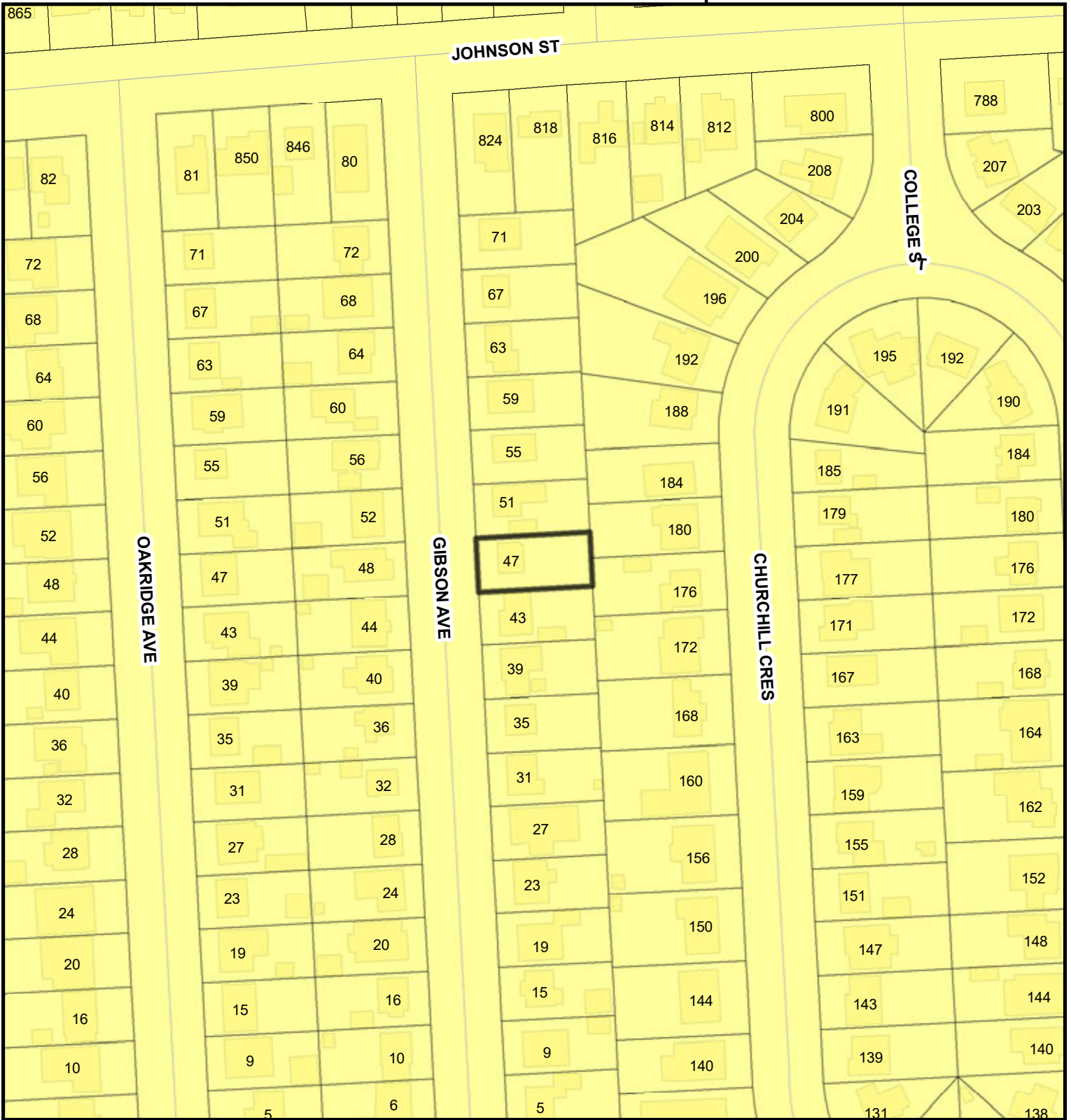
File Number: D13-053-2019
Address: 47 Gibson Avenue



Legend

-  Subject Lands
-  Property Boundaries







Planning, Building
& Licensing Services

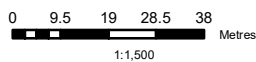
a department of
Community
Services

CITY OF KINGSTON
Official Plan, Existing Land Use

File Number: D13-053-2019
Address: 47 Gibson Avenue

Legend

-  Subject Lands
-  RESIDENTIAL



PREPARED BY: rocheport
DATE: 2019-12-23

Disclaimer: This document is subject to copyright and may only be used for your personal, non-commercial use provided you keep intact the copyright notice. The City of Kingston assumes no responsibility for any errors, and is not liable for any damages of any kind resulting from the use of, or reliance on, the information contained in this document. The City of Kingston does not make any representation or warranty, express or implied, concerning the accuracy, quality, or reliability of the use of the information contained in this document. ©2019 The Corporation of the City of Kingston.





Planning, Building
& Licensing Services

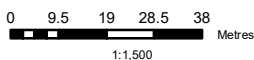
a department of
Community
Services

CITY OF KINGSTON
Existing Zoning - By-law 8499, Map 26

File Number: D13-053-2019
Address: 47 Gibson Avenue

Legend

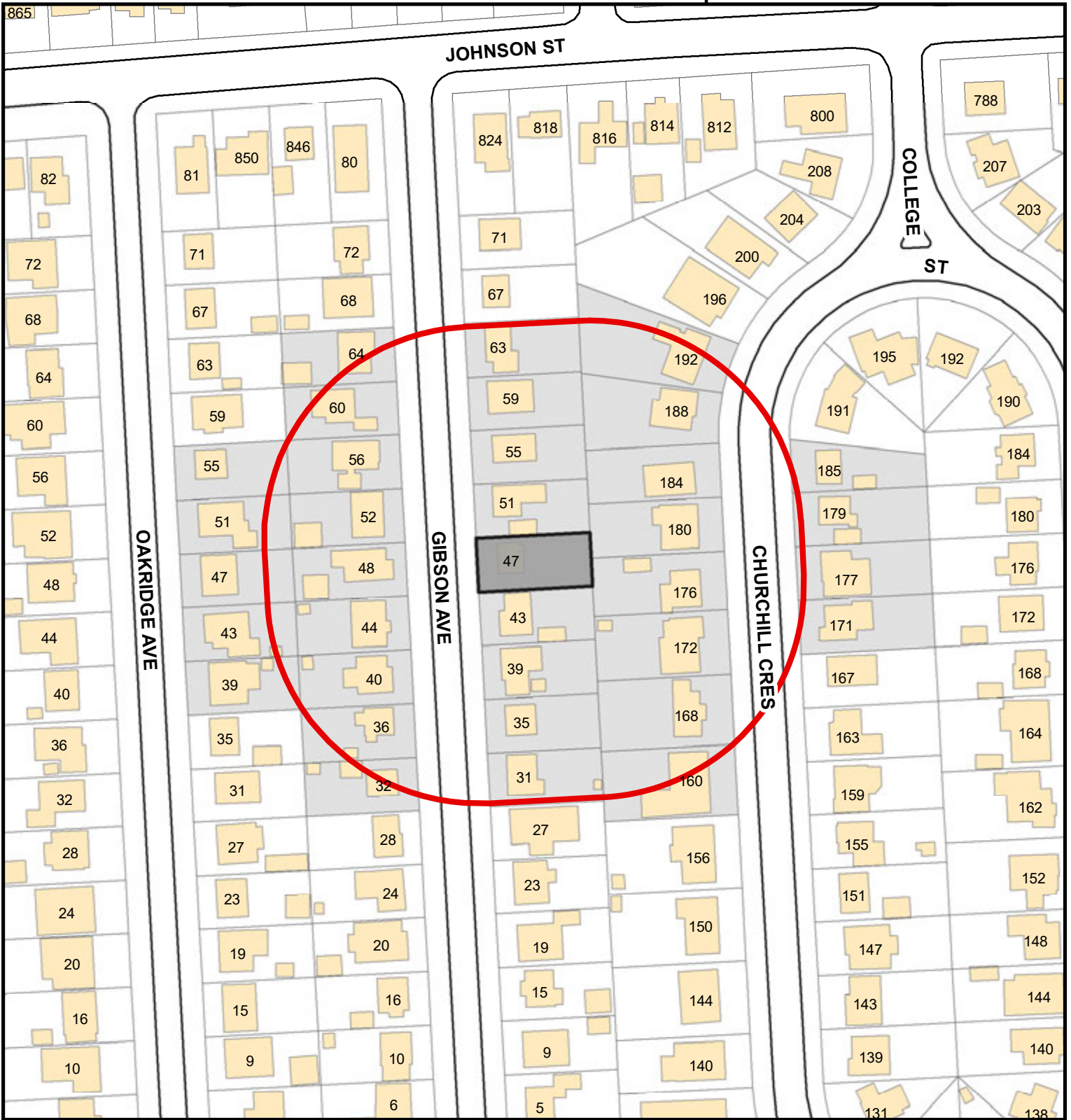
-  Subject Lands
-  Consolidated Zoning



PREPARED BY: rocheport
DATE: 2019-12-23

Disclaimer: This document is subject to copyright and may only be used for your personal, noncommercial use provided you keep intact the copyright notice. The City of Kingston assumes no responsibility for any errors, and is not liable for any damages of any kind resulting from the use of, or reliance on, the information contained in this document. The City of Kingston does not make any representation or warranty, express or implied, concerning the accuracy, quality, or reliability of the use of the information contained in this document. ©2019 The Corporation of the City of Kingston.

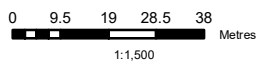








Planning, Building
& Licensing Services
a department of
Community
Services

CITY OF KINGSTON
Public Notice Notification Map

File Number: D13-053-2019
Address: 47 Gibson Avenue



Legend

-  60m Public Notification Boundary
-  Subject Lands
-  Property Boundaries
-  34 Properties in Receipt of Notice (MPAC)

