



**City of Kingston
Report to Council
Report Number 21-215**

To: Mayor and Members of Council
From: Paige Agnew, Commissioner, Community Services
Resource Staff: Jennifer Campbell, Director, Heritage Services
Date of Meeting: September 7, 2021
Subject: Next steps in relation to the Sir John A. Macdonald Statue, updates to the Terms of Reference of the Sir John A. Macdonald History and Legacy Working Group, and requests related to continued Indigenous community and resident support

Council Strategic Plan Alignment:

Theme: Corporate business

Goal: See above

Executive Summary:

This report offers updates on the recommendations approved by Council at its special Council meeting on June 16, 2021 and in relation to the statue of Sir John A. Macdonald previously located within City Park. It outlines the proposed consultation and engagement plans in relation to the statue's relocation and the future interpretive uses of its previous location in City Park.

The report requests Council's additional consideration of matters related to providing operational support to move forward Council's commitment toward Indigenous led cultural programming and community gathering space(s). Most notably in this report, through a proposed Service Level Agreement with Kingston Indigenous Languages Nest to provide Indigenous language programming in addition to exclusive use of the City-owned building located at 610 Montreal Street for associated operations.

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The report also seeks Council's approval of a series of flag and illumination requests and the expanded recognition of September 30 as National Day for Truth and Reconciliation (also known as Orange Shirt Day).

Finally, this report proposes the delegation of authority to staff to waive fees for park bookings for the purposes of Indigenous ceremony and cultural gatherings and updates Council on the commitment of staff from Heritage Services and Recreation & Leisure Services to work with members of the Indigenous community and Indigenous residents to provide space for larger community gatherings within the booking calendars of Rideau Heights Community Centre and Library and the future Kingston East Community Centre.

All of these initiatives derive from and support the building of a more inclusive community that centres diversity, equity and inclusion. These initiatives also reflect the actions taken by Council to lead change as a commitment to a shared path of reconciliation that is symbolic, substantive, and systemic.

Recommendation:

That the multifaceted engagement and consultation plan, as outlined in Report Number 21-215, on 1) the intended relocation of the Sir John A. Macdonald statue to the Cataraqui Cemetery and 2) the new interpretive intentions for the previous statue location at City Park, be implemented as an amendment to the scope of work of First Peoples Group at no additional cost; and

That Council approve an amendment to By-Law Number 2010-205, 'A By-Law to Define the Mandate And Meeting Procedures For Committees Established by the Corporation Of The City Of Kingston', by deleting the existing Schedule G-1 in its entirety to be replaced by the updated mandate as outlined in Exhibit A attached to Report Number 21-215; and

That Council approve the use of previously approved Engage for Change Phase III funding, totalling \$62,500 to support Kingston Indigenous Languages Nest and the services identified as part of a Service Level Agreement between the City of Kingston and Kingston Indigenous Languages Nest in 2021 and 2022; and

That the Mayor and Clerk be authorized to execute a Service Level Agreement between the City of Kingston and Kingston Indigenous Languages Nest (KILN) that identifies the services to be provided by KILN and the associated funding to be issued by the City of Kingston for those services, in a form acceptable to the Director of Legal Services; and

That Council recognize September 30, 2021 as the National Day for Truth and Reconciliation and re-affirm its commitment to sharing the stories of residential school survivors, their families and communities; and

That notwithstanding the First Capital Place Illumination Policy, Council approve the illumination of City Hall orange on the following dates, September 30, October 19, November 18

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and December 16 in support of community healing and in honour of the victims of residential schools; and

That Council approve the lowering of the flags at City hall on the following dates, September 30, October 19, November 18 and December 16 in association with the illumination of City Hall orange; and

That the draft by-law attached as Exhibit B to Report Number 21-215 be presented to Council for all three readings to amend By-Law Number 2016-189, "A By-law to Consolidate the Delegation of Powers and Duties", to delegate authority to the Director of Heritage Services or their designate, to waive park booking fees as outlined in By-Law Number 2005-10, "A By-Law to Establish Fees and Charges to be Collected by the Corporation of the City of Kingston", to accommodate requests from Indigenous community organizers to access park spaces for the purposes of ceremony and cultural gathering with the understanding that this authority does not apply to special event bookings or large gathering requests (over 99 people).

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Authorizing Signatures:

ORIGINAL SIGNED BY COMMISSIONER

**Paige Agnew, Commissioner,
Community Services**

ORIGINAL SIGNED BY CHIEF
ADMINISTRATIVE OFFICER

**Lanie Hurdle, Chief
Administrative Officer**

Consultation with the following Members of the Corporate Management Team:

Peter Huigenbos, Commissioner, Business, Environment & Projects

Brad Joyce, Commissioner, Corporate Services

Jim Keech, President & CEO, Utilities Kingston Not required

Desirée Kennedy, Chief Financial Officer & City Treasurer Not required

Sheila Kidd, Commissioner, Transportation & Public Works Not required

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Options/Discussion:**Updates on the removal of the Sir John A. Macdonald statue from City Park**

On June 16, 2021 ([Reports 21-181](#) and [21-184](#)) City Council approved the following recommendation:

“That the City staff initiate a process to relocate the statue of Sir John. A. Macdonald in City Park to Cataraqi Cemetery, a National Historic Site where Sir John A. Macdonald is buried, being understood that:

- a) the City and Cataraqi Cemetery have an agreement in principle for the relocation and installation;
- b) the process of relocation includes a City led facilitation and consultation between Cataraqi Cemetery and representatives of the local Indigenous community;
- c) the statue of Sir. John A. Macdonald in City Park be removed and placed into temporary City storage until the statue is installed at Cataraqi Cemetery;
- d) the City will pay for the cost of removal, transportation and installation with \$80,000 from the Working Fund Reserve and the existing capital budget;
- e) the City will provide support to the Cataraqi Cemetery to maintain and/or remove the statue should there be ongoing concerns with vandalism;
- f) staff be directed to develop a multifaceted engagement and consultation plan that includes consideration of new interpretive intentions for its previous location at City Park and a timeline for the completion of this consultation, to be provided to Council for consideration at the August 10, 2021 Council meeting; and
- g) staff be directed to develop amendments to the terms of reference for the Sir John A. Macdonald History and Legacy Working Group as appropriate in relation to the direction approved by Council at the June 16, 2021 Special Council meeting.”

Following the direction of Council provided at the Special Council Meeting on June 16, 2021 staff oversaw the removal of the Macdonald statue from City Park on June 18. The statue has been placed into temporary storage pending the outcome of the proposed consultation and engagement around the intent to relocate the statue to the Cataraqi Cemetery.

After the statue was removed from City Park, the remaining statue pedestal was vandalized on at least three separate occasions. Staff have reported these incidents to Kingston Police and are providing any needed information as part of the investigations underway. In response to this vandalism and with a desire to avoid future incidents and potentially irreversible damage being done to the pedestal, staff coordinated to have the granite pedestal, as part of the civic artifact collection, removed from City Park and placed into temporary storage.

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At this time, the plaza at City Park where the statue and the pedestal once stood remains an open space with a low platform in its centre. A multifaceted consultation and engagement plan to consider new interpretive intentions for this location is outlined in the next section of this report.

Consultation Plan and First Peoples Group Scope Amendment

First Peoples Group (FPG), based in Ottawa, continues to work with the City of Kingston on a variety of Indigenous and community focused initiatives including Engage for Change Phase III, and the naming of the Third Crossing. First Peoples Group's current work with the City of Kingston is broken into five large tasks, which are captured at a high level below. More detailed information related to these five tasks and their various components has been outlined through a series of reports previously submitted to Council in 2020, including [Report Number 20-049](#); [Report Number 20-060](#); and [Report Number 20-159](#).

- Task 1: Your Stories, Our Histories - Sir John A. Macdonald History and Legacy in Kingston;
- Task 2: Engage for Change Phase III;
- Task 3: Naming Campaign and Indigenous advisory support to the Third Crossing;
- Task 4: Advisory support and protocol development as part of Intergovernmental Relations between the City of Kingston and Indigenous Nations; and
- Task 5: Staff Training and internal process alignments.

Staff have worked with First Peoples Group to review their existing scope of work and to propose amendments to that scope to provide support to the new consultation and engagement plans that have arisen from the direction to remove the Sir. John A. Macdonald statue from City Park. These engagements include consultation with community to consider the relocation of the statue to the Cataraqui Cemetery, and consultation with the community to consider interpretive intentions for the statue's former location within City Park.

At the establishment of their contract in late 2020 it was agreed that First Peoples Group would complete work tasks concurrently to draw benefit from overlapping and parallel engagements and consultation meetings. Expanding on this approach the proposal moving forward is to organize the new consultation/engagement meetings so that they support and overlap on additional initiatives underway – notably the move toward creating an Indigenous advisory committee or council that can work with the City on initiatives of shared interest.

The consultation and engagement plan regarding the potential relocation of the statue as well as possible interpretive uses of its former location within City Park, includes the following 5 components.

- 1. Meetings with Cataraqui Cemetery Board as well as with representatives from Parks Canada (City staff led with support from First Peoples Group)**
 - Meeting(s) with the Cataraqui Cemetery Board or the boards appropriate representatives to understand installation options, opportunities and challenges.

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- Meeting(s) with representatives from Parks Canada to consider any options, opportunities, and challenges associated with the installation of the statue at Cataraqui Cemetery in specific relation to the Federally administered National Program for the Grave Sites of Canadian Prime Ministers as well as the National Historic Site Designation afford to his burial location.
 - To be held in advance of meetings with Indigenous community to ensure installation constraints are well understood and opportunities identified.
- 2. Small Group Meetings with Indigenous community members and organizations (First Peoples Group led)**
- Approximately ten small group meetings with local Indigenous community members and/or organizations.
 - Focused and facilitated discussion on the relocation of the statue to Cataraqui Cemetery.
 - Focused and facilitated discussion on interpretive ideas for the prior location of the statue in City Park.
 - Focused and facilitated discussion on community-city protocol development and how best to form an advisory council or committee to work with the City on initiatives of shared interest moving forward.
- 3. Working Sessions with the General Public (First Peoples Group led with support from City staff)**
- Two facilitated public working sessions to receive broad community input on interpretive ideas for the prior location of the statue in City Park.
- 4. Get Involved Page and offline submissions (City staff led with advisory support from First Peoples Group)**
- Information about upcoming community meetings and working sessions will be posted on the City of Kingston website as well as on a project Get Involved Page.
 - The Get Involved Page will provide:
 - An online forum for broad community input and interpretive ideas on future installations at the prior location of the statue in City Park.
 - An online forum for broad community input on the relocation proposal for the statue to Cataraqui Cemetery.
 - An online forum for Indigenous community input on protocol development and the formation of an advisory council or committee to work with the City moving forward.
 - The page will also share information for how feedback can be submitted by phone, email, or by mail.
- 5. Sir John A. Macdonald History and Legacy in Kingston Working Group (First Peoples Group led with staff support)**
- Indigenous members of the working group will be asked to participate in the small group meetings with local Indigenous community members and/or organizations.

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- All members of the working group will be invited to participate in the working sessions with the general public focused on interpretive ideas for the prior location of the statue in City Park.
- The working group will continue to draft interpretive text that shares the history and legacy of Macdonald in Kingston and this text will be available for use, if appropriate, as part of any future installation of the statue at the Cataraqui Cemetery.

This community consultation is expected to be completed by end of Q1 2022. First Peoples Group will prepare a what we heard report that will provide guidance on next steps coming out of these consultations. Next steps are anticipated to include:

1. Guidelines in relation to the installation of the Sir John A. Macdonald statue at Cataraqui Cemetery.
2. Thematic guidelines to be used in developing a(n) future interpretive installation(s) in City Park.
3. A proposed structure, membership guidelines and community-developed protocols to move forward the creation of an Indigenous advisory council or committee to work with the City of Kingston on initiatives of shared interest.

Timeline Updates and First Peoples Group amended Scope of Work

In order to accommodate the addition to scope without additional expense and also in consideration of staff workplans/capacity, staff are proposing that the following work that was originally part of the scope of work with First Peoples Group be removed from this scope and be transitioned for completion by staff as part of continuing Indigenous Initiatives of the City of Kingston:

- Development of engagement protocols with the Mohawks of the Bay of Quinte as well as with Alderville First Nation; and
- Community gathering Space(s) and Cultural Centre/Programming space(s).

Over the course of 2021 staff have worked with both Chief Maracle of the Mohawks of the Bay of Quinte as well as Chief Mowat of Alderville First Nation. Preliminary meetings have been held between City representatives and both Chiefs and staff feel confident that they can continue to work toward protocol development with both Nations moving forward. This change to scope will delay the creation of these protocols into 2022.

Covid-19 has resulted in delays in the move toward setting up a physical space for Indigenous led community gathering and programming. As gathering limitations and emergency orders were in place there was less interest in moving forward with a space lease or facility rental. Staff have continued to work with Indigenous community members and organizations around the operation of a community programming and small gathering space. Next steps on the proposed use of the City owned building at 610 Montreal Street for this purpose are presented later in this report.

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SJAWG Proposed Updates to Terms of Reference

On June 16, 2021 Council directed staff to develop amendments to the terms of reference for the Sir John A. Macdonald History and Legacy in Kingston Working Group as appropriate in relation to the additional directions approved by Council at that meeting. The Working Group terms of reference were first approved by Council in October of 2020 ([Report Number 20-227](#)) and membership was confirmed by Council on February 2, 2021 through a report from the Nominations Advisory Committee.

Working Group Members Include

- Chief Dave Mowat, Alderville First Nation;
- Chief R. Donald Maracle, Mohawks of the Bay of Quinte;
- Ann Stevens;
- Candace Lloyd;
- Dionne Nolan;
- Laurel Claus-Johnson;
- Mary Farrar; and
- Tanya Grodzinski.

In the time since the Special Meeting of Council on June 16, 2021, the working group met on July 7 and again on August 4 and have provided suggestions and feedback on the amended terms of reference attached to this report as Exhibit A. The amendments to the terms of reference focus on role of the working group in the upcoming community consultations as well as the purpose and uses of the text that the working group was originally mandated to develop for use on interpretive plaques/panels, to be shared online and to be presented in relation to local landmarks related to Macdonald and managed by the City of Kingston.

The amended mandate and scope are presented below with the updated sections presented in bold for ease of reference.

Mandate

The Working Group will consider the history and legacy of Sir John A. Macdonald in Kingston and develop interpretive text that addresses issues specific to that history and legacy that can be shared across various platforms, on-site at Kingston City Hall, online through the City of Kingston website, on interpretive panels located in relation to local landmarks managed by the City of Kingston **and at other locations as appropriate. The working group will be available to advise Council on matters related to the history and legacy of Sir John A. Macdonald in Kingston where appropriate and requested.**

The working group will participate in the community working sessions providing feedback and ideas on the future interpretive use of the location in City Park where the statue of Sir John A. Macdonald was previously located. The working group will also consider the output of engagement and consultation with Indigenous community

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members around the potential future installation of the Sir John A. Macdonald statue at the Cataraqui Cemetery and if appropriate draft interpretive text to assist with the contextualizing of the statue in this location.

The working group will also offer suggestions to Council on additional ways that the history and legacy of Sir John A. Macdonald in Kingston could be shared through interpretive installations, educational programming and/or at community events.

The Working Group will represent diverse perspectives and work to build consensus, with membership coming from the Kingston community including Indigenous and non-Indigenous community members. The Working Group will also include two additional members representing the Alderville First Nation and the Mohawks of the Bay of Quinte. The Working Group supports the City's efforts in taking meaningful steps to address issues of systemic racism and the negative impacts of colonial policies and practices in the histories that are shared about Kingston and the lands on which it is located.

Scope

- Critically review the existing text on the City of Kingston website, interpretive materials as well as on plaques and panels located adjacent to local landmarks managed by the City of Kingston and related to Sir John A. Macdonald **(Complete)**.
- Develop interpretive text that addresses issues specific to the history and legacy of Sir John A. Macdonald in Kingston that can be shared across various platforms and that adds to and balances the ways local history is written, interpreted and shared **(Draft text to be completed by end of 2021)**.
- **Participate in the working sessions with the general public focused on interpretive ideas for the prior location of the statue in City Park (Fall/Winter 2021)**.
- Develop a set of guiding principles to be referenced by staff when developing future content that represents and interprets local history **(Spring 2022)**.
- **Make suggestions to Council for additional ways that the history and legacy of Sir John A. Macdonald in Kingston could be shared through interpretive installations, educational programming and/or at community events moving forward (Spring/Summer 2022)**.
- **Consider the output of engagement and consultation with Indigenous community members around the potential future installation of the Sir John A. Macdonald statue at the Cataraqui Cemetery and if appropriate draft interpretive text to assist with the contextualizing of the statue in this location (by end of 2022)**.
- Consider the feedback received as part of the projects Engage for Change and Your Stories, Our Histories **(ongoing)**.

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- Consider the diverse demographics and backgrounds of residents within the City of Kingston as well as adjacent Nations and Indigenous communities (**ongoing**).

Working Group Timeline Updates

The working group is additionally requesting to adjust their appointment term from the end of 2021 to the end of 2022. First Peoples Group will continue to support the working group until the completion of their current contract at the end Q1 2022 and thereafter staff will support the working group to the end of their appointment term and fulfillment of their mandate.

Next steps towards an Indigenous Cultural Space and Indigenous led Community Programming Support

On March 3, 2020 Council approved the work plan for the third and final phase of the Engage for Change project ([Report Number 20-060](#)). Phase III of Engage for Change included support from Council toward the creation of an interim community gathering/cultural space. This commitment aligns with Council strategic priority, 5.4 – support the potential for Indigenous cultural space.

Prior to the Covid-19 pandemic staff were working, with Council's direction, toward the rental or lease of a space to act as an immediate, short-term community-led gathering space. The emergency closures and gathering restrictions that began in mid-March 2020 and that have continued to date led to staff and community electing not to pursue an immediate rental or lease of space. During this delay staff have continued to meet with community members and organizations to discuss operational capacity within the community and what a path forward in consideration of Covid-19 might be. Indigenous community members continue to express the long-term community goal of having an Indigenous-owned and operated permanent cultural centre located within the City of Kingston.

Through Report Number 20-060 Council approved \$90,000 as part of Engage for Change Phase III to be used toward securing an interim community gathering space. Council also supported an additional \$50,000 in 2021 as part of the 15-year Capital Plan to continue to support of the work of Engage for Change and related Indigenous Initiatives of the City of Kingston.

At this time staff are in advanced discussions with an Indigenous organization, Kingston Indigenous Languages Nest regarding the use of the City-owned property at 610 Montreal Street for the provision of Indigenous language programming, land-based cultural teachings and activities as well as smaller community events/gatherings. Language is a vital part of cultural connection and revitalization. [Kingston Indigenous Languages Nest](#) is focused on supporting language learning and is a well established and respected organization within the Indigenous community and with Indigenous residents in Kingston.

A major barrier to moving forward with the use of 610 Montreal Street by an Indigenous community organization is a lack of sustainable operational funding. At this time staff are requesting that Council support Kingston Indigenous Languages Nest's operations and

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programming out of the facility at 610 Montreal Street by providing operational funding through a Service Level Agreement.

This agreement would correspond to an annual commitment of \$50,000 from the City of Kingston to the Kingston Indigenous Languages Nest, prorated for the remainder of 2021, to support Indigenous Language programming, land-based cultural teachings and related small community gatherings. This Service Level Agreement would be in addition to the City of Kingston covering the faculty/maintenance and building operations costs associated with 610 Montreal Street – which is an existing City asset. Funding for this Service Level Agreement in 2021 and in 2022, totaling \$62,500 will be drawn from the already approved capital budget for Engage for Change Phase III. With an intent to continue this programmatic relationship into the future, staff will work to include the Service Level Agreement with Kingston Indigenous Languages Nest in budget projections beyond 2022. City staff will also work with the Kingston Indigenous Languages Nest to secure other grant funding.

Heritage Services staff have worked with staff from Facility Management and Construction Services to confirm the annual facility maintenance costs for 610 Montreal Street – the estimated annual costs in 2021 are approximately \$30,000, or \$7,500 prorated for the remainder of 2021. As this property is now a City asset, Facility Management and Construction Services is including budget for the facility maintenance and building operations as part of budget planning for 2022 and beyond. Staff are also looking into grant opportunities that could assist in defraying any future capital costs associated with making improvements to the property 610 Montreal Street in support of this continued community use.

The request to move forward with the use of 610 Montreal Street by Kingston Indigenous Languages Nest does not remove the need for large community gathering space and/or the community desire to continue to work toward an Indigenous owned and operated community cultural centre/gathering space in the future. However, supporting Kingston Indigenous Languages Nest does demonstrate a meaningful commitment by the City of Kingston to support Indigenous led community programming, associated smaller events and cultural gatherings.

Heritage Services staff are continuing to work with community and residents to determine the timing and space needs for large community gatherings. Covid-19 has again complicated gathering plans, but it is hoped that the community will soon be able to plan for larger indoor events. Heritage Services staff and staff from Recreation & Leisure Services are ready to work with Indigenous community groups to support future large community cultural gatherings, that have traditionally fallen around the seasonal equinoxes, through facility bookings at Rideau Heights Community Centre and Library and the future East End Community Centre.

National Day for Truth and Reconciliation, the Illumination of City Hall and Flag Lowering Requests

In response to recommendation #80 of the Truth and Reconciliation Commission the Federal Government in collaboration with Indigenous peoples has established September 30 (known as well as Orange Shirt Day) as a National Day for Truth and Reconciliation; this action was

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undertaken to ensure that public commemoration of the history and legacy of residential schools remains a vital component of the reconciliation process. Through this report staff are recommending that Council recognize September 30, 2021 as the National Day for Truth and Reconciliation and re-affirm its commitment to sharing the stories of residential school survivors, their families and communities.

Since news was released that 215 children had been found buried in unmarked graves at the Kamloops Indian Residential School two vigils have been held in Confederation Park in front of City Hall. The first vigil was an immediate response to the news from Kamloops and the second was a continuance of this grieving and of community healing as more children have been and will continue to be found in unmarked graves at former residential school sites across Canada. In support of each vigil staff worked with Indigenous community organizers to secure a park permit, to notify Kingston Fire and Rescue, to illuminate City Hall orange and to lower the flags at City Hall in honour and support of Indigenous and allied community.

Moving forward community organizers have identified a desire to have similar monthly vigils. In support of community healing and in honour of the victims of residential schools, staff are proposing that Council approve the illumination of City Hall orange, as well as the lowering of the flags at City Hall monthly on the following dates in 2021:

- September 30 – National Day for Truth and Reconciliation
- October 19
- November 18
- December 16

There are currently no existing booking conflicts for the illumination of City Hall or the lowering of flags on these dates.

Park Booking and Community Gathering Requests

To best and most responsively support Indigenous community and resident requests for park bookings, staff are requesting that Council allow the Director of Heritage Services, or their designate the delegated authority to waive park booking fees as outlined in the fees and charges by-law to accommodate requests from Indigenous community organizers to access park spaces for the purposes of ceremony and cultural gathering. This authority would not apply to special event bookings or large gathering requests (over 99 people).

The community organizers will still be required to sign the park permit and to abide by the park permit terms and conditions. The Director of Heritage Services, or their designate may additionally agree to cover, as funding allows; the associated insurance costs for the park booking from the approved operating and/or capital budgets of the Heritage Services Department related to Indigenous community programming/event support. The Heritage Services Department along with Recreation and Leisure Services will track the number of such park booking fee waivers and will provide Council with updates as appropriate.

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Existing Policy/By-Law:

By-Law Number 2010-205, "A By-Law to Define the Mandate and Meeting Procedures for Committees Established by the Corporation of the City of Kingston"

By-Law Number 2010-1, "Council Procedural By-Law"

By-Law Number 2005-10, "A By-Law to Establish Fees and Charges to be Collected by the Corporation of the City of Kingston"

Notice Provisions:

None

Accessibility Considerations:

None

Financial Considerations:

The work outlined in this report to be conducted by First Peoples Group will be accommodated through an amendment to their existing scope of work and will not have any additional costs. The Service Level Agreement proposed between the City of Kingston and Kingston Indigenous Languages Nest in 2021 and 2022, totaling \$62,500 will be covered from previously approved capital budgets within the Heritage Services Department. Facility maintenance and building operation costs associated with 610 Montreal Street will be included as part of 2022 budget planning by the Facilities Management and Construction Services and Heritage Services Departments. The revenue lost through the waiver of fees for park permits for Indigenous community organizers is expected to be minimal as these events and bookings were largely unanticipated, staff will track these requests and report on them as appropriate.

Contacts:

Jennifer Campbell, Director, Heritage Services, 613-546-4291 extension 1377

Other City of Kingston Staff Consulted:

Jeff Rempel, Manager Realty Construction Projects, Facilities Management and Construction Services

Therol Peterson, Manager, Facilities Management and Construction Services

Jaclyn Grimmon, Manager, Recreation Programs, Recreation and Leisure Services

Muhammad Ahsan, Equity, Diversity and Inclusion Manager

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Exhibits Attached:

- Exhibit A A By-Law to Amend By-Law Number 2010-205, A By-Law To Define The Mandate And Meeting Procedures For Committees Established by the Corporation Of The City Of Kingston

- Exhibit B A By-Law to Amend By-Law Number 2016-189, A By-Law to Consolidate the Delegation of Powers and Duties

By-Law Number 2021-XX

A By-Law to Amend By-Law Number 2010-205, “A By-Law To Define The Mandate And Meeting Procedures For Committees Established By The Corporation Of The City Of Kingston, as amended”

Passed: [Meeting Date]

Whereas the City of Kingston passed By-Law 2010-205 on October 5, 2010 to establish the rules and procedures under which Council and Committees of Council are to operate; and

Whereas Council directed staff to amend the mandate of the Working Group, Sir John A. Macdonald, History and Legacy in Kingston that will report directly to Council;

Therefore Be It Resolved That the Council of The Corporation of the City of Kingston hereby enacts as follows:

1. By-Law Number 2010-205 of The Corporation of the City of Kingston, entitled “A By-Law To Define The Mandate And Meeting Procedures For Committees Established By The Corporation Of The City Of Kingston”, as amended, is hereby further amended as follows:
 - 1.1. Schedule G-1, “Working Groups Reporting to Council”, respecting the Working Group, Sir John A. Macdonald, History and Legacy in Kingston, is amended by deleting the schedule in its entirety and inserting the following hereto:

Schedule G-1 – Working Groups Reporting to Council

Working Group, Sir John A. Macdonald, History and Legacy in Kingston

Mandate

The Working Group will consider the history and legacy of Sir John A. Macdonald in Kingston and develop interpretive text that addresses issues specific to that history and legacy that can be shared across various platforms, on-site at Kingston City Hall, online through the City of Kingston website, on interpretive panels located in relation to local landmarks managed by the City of Kingston and at other locations as appropriate. The working group will be available to advise Council on matters related to the history and legacy of Sir John A. Macdonald in Kingston where appropriate and requested.

The working group will participate in the community working sessions providing feedback and ideas on the future interpretive use of the location in City Park where the statue of Sir John A. Macdonald was previously located. The working

group will also consider the output of engagement and consultation with Indigenous community members around the potential future installation of the Sir John A. Macdonald statue at the Cataraqui Cemetery and if appropriate draft interpretive text to assist with the contextualizing of the statue in this location.

The working group will also offer suggestions to council on additional ways that the history and legacy of Sir John A. Macdonald in Kingston could be shared through interpretive installations, educational programming and/or at community events.

The Working Group will represent diverse perspectives and work to build consensus, with membership coming from the Kingston community including Indigenous and non-Indigenous community members. The Working Group will also include two additional members representing the Alderville First Nation and the Mohawks of the Bay of Quinte. The Working Group supports the City's efforts in taking meaningful steps to address issues of systemic racism and the negative impacts of colonial policies and practices in the histories that are shared about Kingston and the lands on which it is located.

Scope

- Critically review the existing text on the City of Kingston website, interpretive materials as well as on plaques and panels located adjacent to local landmarks managed by the City of Kingston and related to Sir John A. Macdonald (Complete).
- Develop interpretive text that addresses issues specific to the history and legacy of Sir John A. Macdonald in Kingston that can be shared across various platforms and that adds to and balances the ways local history is written, interpreted and shared (Draft text to be completed by end of 2021).
- Participate in the working sessions with the general public focused on interpretive ideas for the prior location of the statue in City Park (Fall/Winter 2021).
- Develop a set of guiding principles to be referenced by staff when developing future content that represents and interprets local history (Spring 2022).
- Make suggestions to Council for additional ways that the history and legacy of Sir John A. Macdonald in Kingston could be shared through interpretive installations, educational programming and/or at community events moving forward (Spring/Summer 2022).
- Consider the output of engagement and consultation with Indigenous community members around the potential future installation of the Sir John A. Macdonald statue at the Cataraqui Cemetery and if appropriate draft interpretive text to assist with the contextualizing of the statue in this location (by end of 2022).

- Consider the feedback received as part of the projects Engage for Change and Your Stories, Our Histories (ongoing).
- Consider the diverse demographics and backgrounds of residents within the City of Kingston as well as adjacent Nations and Indigenous communities (ongoing).

Working Group Composition and Appointment

One (1) member of Alderville First Nation to be requested for selection by Chief and members of Council of the Alderville First Nation and brought forward through the Nominations Advisory Committee of the City of Kingston for affirmation and appointment.

One (1) member of the Mohawks of the Bay of Quinte to be requested for selection by Chief and members of Tyendinaga Mohawk Council and brought forward through the Nominations Advisory Committee of the City of Kingston for affirmation and appointment.

Three (3) members who are local Indigenous residents to be brought forward through an open nominations process and then selected by Indigenous residents through a culturally supported selection process facilitated by First Peoples Group. The three members will then be brought forward through the Nominations Advisory Committee of the City of Kingston for affirmation and appointment.

Three (3) members from the Kingston community with interest in assisting to build inclusive history, with an understanding of the shared responsibility of reconciliation, and a commitment to fostering equity, diversity and inclusion in the history and stories Kingston shares as a community. These Working Group members will be appointed through the City's nominations process which includes public notice, the review of applications by the Nominations Advisory Committee and final approval made by City Council.

Staff Support

Staff in the Heritage Services Department will provide administrative support such as meeting coordination including circulating agendas and taking minutes, as well as provide advice on strategic documents such as the Cultural Heritage Strategy, Kingston Commemorations Strategy, and Civic Collections and Municipal Museums Policy. Facilitation support will be provided by First Peoples Group. The Working Group can request outside technical and advisory support as needed to fulfill its mandate, such requests for supplemental support will be facilitated by staff and First Peoples Group as appropriate.

Appointment Term

The term of appointment will be until the end of 2022 or until the final recommendations have been presented to Kingston City Council, at which time the Working Group will be dissolved.

Reporting Relationship to Council

The Working Group will act as a resource to Council and does not have any delegated authority. Recommendations will be provided to Council via staff reports.

Finances

No member shall receive remuneration for services.

Meetings

The Working Group meeting format and associated work planning will be supported by First Peoples Group (until end of Q1, 2022) and staff from the Heritage Services Department. The Working Group shall meet as required and under the provisions and safety guidelines established by local and provincial health authorities and related to the COVID-19 pandemic. Both in-person and virtual meetings will be supported.

2. **Amend** the by-law index with respect to the addition of Schedule G-1, Working Groups Reporting to Council – Working Group, Sir John A. Macdonald, History and Legacy in Kingston.
3. This by-law shall come into force and take effect on the date of its passing.

Given First and Second Readings [Meeting Date]

Given Third Reading and Passed [Meeting Date]

John Bolognone
City Clerk

Bryan Paterson
Mayor

By-Law Number 2021-XX

**A By-Law to Amend By-Law Number 2016-189, A By-Law to Consolidate the
Delegation of Powers and Duties, as amended**

Passed: [Meeting Date]

Whereas the Council of The Corporation of the City of Kingston deems it advisable to amend By-Law Number 2016-189, “A By-Law to Consolidate the Delegation of Powers and Duties”, as amended; and

Therefore Be It Resolved That The Council of The Corporation of the City of Kingston hereby enacts as follows:

1. By-Law Number 2016-189 of the Corporation of the City of Kingston entitled, “A By-Law To Consolidate the Delegation of Powers and Duties”, as amended, is hereby further amended as follows:

- 1.1. By adding the following section to Schedule “A”, Consolidated List of Delegations of Authority:

Delegate	Delegated Authority Description	Enabling By-Law or Council Motion/ Resolution
Director of Heritage Services or their designate	Authority to waive park booking fees as outlined in By-Law Number 2005-10, “A By-Law to Establish Fees and Charges to be Collected by the Corporation of the City of Kingston” to accommodate requests from Indigenous community organizers to access park spaces for the purposes of ceremony and cultural gathering, this authority does not apply to special event bookings or large gathering requests (over 99 people)	[Enter Amending By-Law Number]

2. This by-law shall come into force and take effect on the date of its passing.

Given all three readings and passed: [Meeting Date]

John Bolognone
City Clerk

Bryan Paterson
Mayor