

**Council Meeting Number 26-2021
Addendum
Tuesday, November 16, 2021**

Delegations

The consent of Council is requested for the **addition** of Delegation numbers 4, 5, 6, 7, 8 and 9.

4. Moved by Councillor Neill

Seconded by Councillor M^cLaren

That Clauses 12.9 and 12.11 of the City of Kingston Procedural By-Law 2021-41 be waived in order to allow Letitia Flett to speak to Clause 1 of Report Number 101: Received from the Chief Administrative Officer (Consider) with respect to Winter Initiatives Supporting the Homeless Community.

5. Moved by Councillor Neill

Seconded by Councillor M^cLaren

That Clauses 12.9 and 12.11 of the City of Kingston Procedural By-Law 2021-41 be waived in order to allow Andrew McCann to speak to Clause 1 of Report Number 101: Received from the Chief Administrative Officer (Consider) with respect to Winter Initiatives Supporting the Homeless Community.

6. Moved by Councillor Neill

Seconded by Councillor M^cLaren

That Clauses 12.9 and 12.11 of the City of Kingston Procedural By-Law 2021-41 be waived in order to allow Carolyn Barnett to speak to Clause 1 of Report Number 101: Received from the Chief Administrative Officer (Consider) with respect to Winter Initiatives Supporting the Homeless Community.

7. Moved by Councillor Neill

Seconded by Councillor M^cLaren

That Clauses 12.9 and 12.11 of the City of Kingston Procedural By-Law 2021-41 be waived in order to allow David More to speak to Clause 1 of Report Number 101: Received from the Chief Administrative Officer (Consider) with respect to Winter Initiatives Supporting the Homeless Community.

**Council Meeting Number 26-2021
Addendum
Tuesday, November 16, 2021**

8. Moved by Councillor Neill

Seconded by Councillor M^cLaren

That Clauses 12.9 and 12.11 of the City of Kingston Procedural By-Law 2021-41 be waived in order to allow Chrystal Wilson to speak to Clause 1 of Report Number 101: Received from the Chief Administrative Officer (Consider) with respect to Winter Initiatives Supporting the Homeless Community.

9. Moved by Councillor Neill

Seconded by Councillor M^cLaren

That Clauses 12.9 and 12.11 of the City of Kingston Procedural By-Law 2021-41 be waived in order to allow Ivan Stoilkovic to speak to Clause 1 of Report Number 101: Received from the Chief Administrative Officer (Consider) with respect to Winter Initiatives Supporting the Homeless Community.

Motions of Congratulations, Recognition, Sympathy, Condolences and Speedy Recovery

The consent of Council is requested for the **addition** of Motion of Congratulations, Recognition, Sympathy, Condolences and Speedy Recovery Number 1.

1. Moved by Mayor Paterson

Seconded by Deputy Mayor Oosterhof

That the sincere congratulations of Kingston City Council be extended to local physician Dr. Elaine Ma who is a 2021 recipient of the Award of Excellence presented by the Ontario College of Family Physicians. Dr. Ma is recognized for her leadership and her role in the region's COVID-19 response. Her efforts and innovative strategies are credited with helping keep case numbers low and testing and vaccination rates high. Dr. Ma sits on the Kingston Task Force for physician recruitment and has been a valuable partner as the City works on this important file. Congratulations Dr. Ma on this well-deserved recognition.

**Council Meeting Number 26-2021
Addendum
Tuesday, November 16, 2021**

Miscellaneous Business

The consent of Council is requested for the **addition** of Miscellaneous Business numbers 8 and 9.

8. Moved by Councillor Holland

Seconded by Councillor Hutchison

That as requested by Leigh Martins, Kingston Interval House, Council proclaim the day of November 25, 2021 as “International Day for the Elimination of Violence Against Women” in Kingston.

(See Communication 25-996)

(Attached to Addendum as schedule pages 1-2)

9. Moved by Councillor Osanic

Seconded by Councillor Neill

That a by-law be presented to Council and given all three readings at its meeting scheduled for November 16, 2021, in order to amend By-Law Number 2010-205, as amended, being a By-Law to Define the Mandate and Meeting Procedures for Committees Established by The Corporation of the City of Kingston, to revise the Planning Committee composition in Schedule A-4, to read “Six (6) members of Council”.

(See By-Law Number (12), 2021-196 attached to the Addendum as schedule pages 3-4)

Tabling of Documents

The consent of Council is requested for the **addition** of Tabling of Documents Numbers 2021-54 and 2021-55.

- 2021-54 Kingston Police Services Board Minutes from Meeting 21-19 held Thursday, October 21, 2021 at 12:00 pm via Webinar hosted at Kingston Police Headquarters.

(Distributed to all members of Council on November 15, 2021)

**Council Meeting Number 26-2021
Addendum
Tuesday, November 16, 2021**

2021-55 Kingston Police Services Board Meeting Number 21-22 Addendum. The meeting is scheduled for Thursday, November 18, 2021.

(Distributed to all members of Council on November 16, 2021)

Communications

The consent of Council is requested for the **addition** of Communications Numbers 26-996 through 26-1006.

26-996 Proclamation Application received from Leigh Martins, Kingston Interval House, requesting Council proclaim November 25, 2021 as “International Day for the Elimination of Violence Against Women” in Kingston.

(Distributed to all members of Council on November 15, 2021)

(Attached to Addendum as schedule pages 1-2)

26-997 Correspondence received from Jean Gower, Kingston Faith and Justice Coalition, with respect to Kingston new housing construction policies, dated November 13, 2021.

(Distributed to all members of Council on November 15, 2021)

(Attached to Addendum as schedule page 5)

26-998 Correspondence received from Chris Chafe with respect to COU-21-279 Sleeping Cabins located beside youth program for teens 12-17, dated November 15, 2021.

(Distributed to all members of Council on November 15, 2021)

(Attached to Addendum as schedule pages 6-7)

26-999 Correspondence received from Michael Judd with respect to “Taxes increase hospital funding input”, dated November 15, 2021.

(Distributed to all members of Council on November 15, 2021)

(Attached to Addendum as schedule pages 8-9)

**Council Meeting Number 26-2021
Addendum
Tuesday, November 16, 2021**

- 26-1000 Correspondence received from Joanne McAlpine with respect to Tiny Homes Proposal, dated November 13, 2021.
- (Distributed to all members of Council on November 16, 2021)
- (Attached to Addendum as schedule page 10)
- 26-1001 Correspondence received from “Delegations” with respect to “Deadline extension: 2022 Rural Ontario Municipal Association (ROMA) Delegation Form” with deadline extended to Wednesday, November 17, 2021, dated November 12, 2021.
- (Distributed to all members of Council on November 16, 2021)
- (Attached to Addendum as schedule page 11)
- 26-1002 Correspondence received from Kate McIlquham with respect to “Help Fund Hospital Redevelopment”, dated November 12, 2021.
- (Distributed to all members of Council on November 16, 2021)
- (Attached to Addendum as schedule page 12)
- 26-1003 Correspondence received from Douglas Perkins with respect to homeless shelters at Portsmouth Marina, dated November 12, 2021.
- (Distributed to all members of Council on November 16, 2021)
- (Attached to Addendum as schedule pages 13-14)
- 26-1004 Correspondence received from Mary Jane Philp with respect to proposals for addressing homelessness in Kingston this winter, dated November 16, 2021.
- (Distributed to all members of Council on November 16, 2021)
- (Attached to Addendum as schedule page 15)
- 26-1005 Correspondence received from Heather Pearson with respect to proposals for addressing homelessness in Kingston this winter, dated November 16, 2021.
- (Distributed to all members of Council on November 16, 2021)
- (Attached to Addendum as schedule pages 16-21)

**Council Meeting Number 26-2021
Addendum
Tuesday, November 16, 2021**

26-1006 Correspondence received from Carol Wladyka with respect to proposed sleeping cabins for the homeless installation at Portsmouth Olympic Harbour, dated November 16, 2021.

(Distributed to all members of Council on November 16, 2021)

(Attached to Addendum as schedule page 22)

By-Laws

The consent of Council is requested for the **addition** of By-Law Number 12.

(12) A By-Law to amend By-Law 2010-205 being “A By-Law to define the Mandate and Meeting Procedures for Committees Established by The Corporation of the City of Kingston”

Three Readings

Proposed Number 2021-196

(Miscellaneous Business 9)

(See Addendum schedule pages 3-4)



Proclamation Application

Name	Leigh Martins
Address	Street Address: [Redacted] City: [Redacted] State / Province: [Redacted] Postal / Zip Code: [Redacted]
Phone Number	[Redacted]
Email	[Redacted]
Organization Name	Kingston Interval House
Address	Street Address: [Redacted] City: [Redacted] State / Province: [Redacted] Postal / Zip Code: [Redacted]
Is your organization a non-profit?	Yes
Proclamation Name	International Day for the Elimination of Violence Against Women
Start Date	11-25-2021
End Date	11-25-2021
How is your proclamation is of interest and/or benefit to the citizens of Kingston?	It is an International Day that should be recognized and the start of the 16 days of activism. Another agency (Victim Services) has already reached out to have a proclamation read for December 6th for the National Day of Remembrance and Action on Violence Against Women and we will be sharing that at our December 6th event which we are organizing. Both dates are especially important to recognize this year because of the significant increase in femicides and violence against women in general.
Will this proclamation be presented at an event?	Yes
Event Date	11-25-2021
Include the proclamation in	No

an ad under the
City of Kingston
banner in the
Kingston Whig
Standard?
(Additional cost
applies)

**CITY COUNCIL
MEETING OF:**

November 16, 2021

COMMUNICATION

No: 26-996

By-Law Number 2021-xx

A By-Law to amend By-Law 2010-205 being “A By-Law to define the Mandate and Meeting Procedures for Committees Established by The Corporation of the City of Kingston”

Passed: November 16, 2021

Whereas By-law 2010-1, ‘Council Procedural By-law’ establishes the rules and procedures under which Council and Committees of Council are to operate; and

Whereas Council has deemed it desirable to amend the membership composition of the Planning Committee;

Therefore be it resolved that the Council of The Corporation of the City of Kingston hereby enacts as follows:

1. **That** Schedule A-4 – Standing Committees (Planning Committee) be deleted and replaced with a new A-4 – Standing Committees (Planning Committee), attached to By-Law 2021-XX as Schedule A.

Given all Three Readings and Passed: November 16, 2021

John Bolognone
City Clerk

Bryan Paterson
Mayor

Schedule A

Schedule A-4 – Standing Committees

Committee Name: Planning Committee

Reporting To: Council

Composition (As Appointed by Council): Six (6) members of Council

Term of Appointment: Annually

Mandate/Terms of Reference: The Committee's role is to study and report to Council on land use policy matters and applications submitted pursuant to the Planning Act which include, but are not limited to issues related to:

- Land and property development including condominium conversion; development approvals; official plan amendments; zone change amendments;
- Downtown Action Plan
- Land Use Policies (Official Plan and 5 year reviews, urban design guidelines / studies, community improvement plans, interim control by-laws / studies)
- Heritage Planning
- Land Use Policies
- Long-term planning studies, such as Pathways, Transportation, Urban Growth, Population, Natural Heritage, Archaeology
- Consolidated Zoning by-Law
- Planning Fees
- Draft Plans of Subdivision / Condominium
- Delegated the responsibility to hold public open houses / meetings pursuant to the Planning Act
- Site Plan Control approvals and Agreements when required
- Brownfields (Community Improvement Project Plans / Program Administration
- Street naming and renaming and civic addressing
- Final Subdivision / Condominium Approvals and Agreements, when required

-and further-

To consider and provide advice on such similar matters affecting the City of Kingston Planning Area as may be directed by Council, or referred by the City Clerk from time to time.

From: **Jean Gower**
Date: Sat, Nov 13, 2021 at 8:20 AM
Subject: re: Kingston new housing construction policies
To: <cityclerk@cityofkingston.ca>

Dear Mr./Ms B. Johnson

Please forward the letter below to Mayor Paterson and to each member of Kingston City Council before the Nov. 16 council meeting. Thanks very much. Jean Gower for the Kingston Faith and Justice Coalition,

Dear Mayor Paterson and Kingston City Councillors:

We, the Kingston Faith and Justice Coalition, noticed in the Nov. 6 Whig Standard (p. A6 print edition) that Mayor Paterson is “delighted that we have an important downtown project proceeding.” He was referring to the 19- and 23-storey luxury housing towers currently approved for Queen St. beside the Kingston downtown heritage district.

We feel very strongly that the current Kingston stampede allowing developers to profit from luxury condo and apartment construction should be balanced by equally strong efforts to encourage and approve geared-to-income housing and housing for homeless people.

Then perhaps we and all those who can't afford luxury housing units could express delight in Kingston City Council's policies and achievements in new housing.

Jean Gower, for the Kingston Faith and Justice Coalition

c/o St. George's Cathedral

**CITY COUNCIL
MEETING OF:**

November 16, 2021

**COMMUNICATION
No: 26-997**

From: Chris Chafe
Sent: November 15, 2021 10:30 AM
To: Johnson,Blair <bjohnson@cityofkingston.ca>
Subject: COU-21-279 Sleeping Cabins located beside youth program for teens 12-17

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Dear City Clerk,

Please find attached an email I've sent to Mayor Patterson, City Council, and Lanie Hurdle.

It has been brought to our attention that it has been proposed that the Sleeping Cabin Pilot Project be located beside our youth program facility near "Bar 53" at the Portsmouth Olympic Harbour. The "tunnel", which houses both the shower and washroom facilities we use, and our workshop space, is used by our teenaged program participants throughout the winter; the proposal would see this space become a shared use space between youth in our program and sleeping cabin service users.

Our program, which has run out of this location for over thirty years, provides personal development, life-skills, and job-skills programming to between ten to thirty teens per day between 12-17 years of age, and runs Friday, Saturday, and Sunday throughout the winter, as well as PA days, December Break, the March Break, and other Holidays; additionally the space is used daily by our volunteers and staff. We also offer midweek programming to local schools and groups on-site at Portsmouth Olympic Harbour over the winter, which is open to youth starting at Grade 7.

As the sole tenant of the space, we were rather startled to find that planning had reached such an advanced stage without our being contacted or consulted regarding the planning of this initiative, especially since as proposed our youth participants would be sharing spaces with service users. Going forward we would like to be party to discussions regarding this initiative, and would like to engage in discussions with council and stakeholders - we would also like to have the opportunity to speak on the matter during the 16th November 2021 meeting.

We would like to know what the safeguarding plan is for the site, and how the plan will assure the safety and security of our youth program participants and volunteers. The proximity of the service location to our youth program facility, and the sharing of spaces, especially the washroom and shower spaces, raises some concerns as to how to assure safety for all involved, given that our users are youth as young as 12. We would also like to be made aware of the Covid-19 policy for shared spaces, and how risk of exposure will be mitigated, as our breaker panel is inside "Bar 53" and there will be shared spaces.

We are supportive of the initiative, although we do have significant reservations regarding the practicality of locating the service directly beside an active youth program location, the idea of having service users and youth share spaces, and the issue of assuring safety within shared spaces (The tunnel, washrooms, and showers), and Covid-19 protocols/ mitigation.

Many Thanks,

Chris.

--

Chris Chafe

Executive Director,
Tall Ship Expeditions Canada (T.S.E.C.) - Brigantine Incorporated

tallshipexpeditions.com



Reg. Charity #106811052 RR0001

--

Chris Chafe

Executive Director,
Tall Ship Expeditions Canada (T.S.E.C.) - Brigantine Incorporated

tallshipexpeditions.com



Reg. Charity #106811052 RR0001

**CITY COUNCIL
MEETING OF:**

November 16, 2021

COMMUNICATION

No: 26-998

From:
Sent: November 15, 2021 3:05 PM
To: Jackson, Diane <djackson@cityofkingston.ca>
Subject: Taxes increase hospital funding input.

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Hello....

The city as asked for public input on the matter of a tax hike for the hospital, here is mine as I feel strongly about it.

Hospitals are private businesses.... that stakeholders, partners in business, and interested parties make substantial funds from. In the case of KGH it is further, in its association with Queens and its medical programs. As such I submit they need to develop profits and expansions etc through efficiency and services offered. As such, if tax monies used said monies should equal ownership and shares in the profits. I am all for public money being used to provide better service, but not as gifts without condition to private enterprise. As in Canada this happens all too often for expansion, bail outs of failing companies, etc..... with investors and executives getting dividends and bonuses based on said. With often little to no improvements in efficiencies or service.... and sometimes the work does not even get done or company stay in business. If guarantees are made, ownership and shares in profits for the tax base of Kingston, and no funds based on said to line the pockets of hospital leadership etc..... then I would be on board. At present though, we cannot even fix our failing roads and infrastructure. Some are so bad in some areas, that they damage many many cars and even cause accidents. In fact, something that many do not know - there are still 2 lane gravel roads in Kingston proper for goodness sake..... by example Sutherland Drive. I have spent a fair bit of time at KGH and Hotel Dieu..... lots of space as I see it, but lots of inefficiencies so lets see them fixed first there and in the city for the good of all. Just my two cents worth.

I trust council will consider my position as I do believe it valid, and with much history behind it in this province and country.

Regards,
Michael

From: Home Office of Michael Judd
Mobile:
email and for "all ordering":
Linkedin: <https://ca.linkedin.com/in/michael-judd-1077868>

Any files transmitted with or on this e-mail may contain legally privileged or copyrighted information intended solely for the use of the individual or entity to which they are addressed. You are hereby notified that any reading, dissemination, distribution, copying, or other use of this message or its attachments by "any" party not listed is prohibited. Retention or copying for the uses identified is permitted. Uses & disclosures unauthorized by sender may be

held liable under the laws of this country. Finally as the computer used to send the enclosed e-mail uses the Internet, the recipient should check this email and any attachments for the presence of viruses. The sender and company accepts no liability for any damage caused by any virus transmitted by e-mail and recommends scanning all documents for viruses as such.

Please consider the environment before printing this e-mail

CITY COUNCIL MEETING OF:

November 16, 2021

COMMUNICATION

No: 26-999

Begin forwarded message:

From: Joanne McAlpine

Date: November 13, 2021 at 9:13:22 PM EST

To: "Kiley,Robert" <rkiley@cityofkingston.ca>, Mary Rita Holland <maryrita.holland@gmail.com>, "Neill,Jim" <jneill@cityofkingston.ca>, "Boehme, Ryan N." <rboehme@cityofkingston.ca>, "Doherty,Bridget" <bdoherty@cityofkingston.ca>, City Clerk <CityClerk@cityofkingston.ca>, "McLaren,Jeff" <jmclaren@cityofkingston.ca>, "Osanic,Lisa" <losanic@cityofkingston.ca>, Mayor of Kingston <mayor@cityofkingston.ca>, "Stroud,Peter" <pstroud@cityofkingston.ca>, "Hutchison,Rob" <rhutchison@cityofkingston.ca>, "Chapelle,Simon" <schapelle@cityofkingston.ca>, "Hill,Wayne" <whill@cityofkingston.ca>

Subject: Re: Tiny Homes proposal

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

I am writing to encourage council to endorse the tiny homes pilot project. It is innovative and with the supports described in place, has every chance of filling a void and being successful.

I am counting on you as our community leaders to unanimously support this pilot.

Best regards- Joanne McAlpine

CITY COUNCIL MEETING OF:

November 16, 2021

COMMUNICATION

No: 26-1000

Begin forwarded message:

From: "Delegations (MMAH)" <Delegations@ontario.ca>

Date: November 12, 2021 at 4:59:53 PM EST

To: "Delegations (MMAH)" <Delegations@ontario.ca>

Subject: **Deadline extension: 2022 Rural Ontario Municipal Association (ROMA) Delegation Form**

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Deadline Extension / Prolongation de la date limite

Please be advised that the Municipal Delegation Request Form for the 2022 Rural Ontario Municipal Association (ROMA) Annual Conference is available online. Information about delegations and a link to the form are available here: [English](#). The deadline to submit requests has been extended to **Wednesday November 17 2021**.

Le formulaire pour demander une rencontre avec le ministères pour le Congrès annuel de la ROMA (Rural Ontario Municipal Association) 2022 est disponible en ligne. Pour plus d'information sur les délégations et le formulaire, veuillez suivre le lien suivant : [français](#). Date limite pour présenter une demande est maintenant: **mercredi 17 novembre 2021**.

Thank you/ Merci

CITY COUNCIL MEETING OF:

November 16, 2021

COMMUNICATION No: 26-1001

From:
Sent: November 12, 2021 8:52 AM
To: pstroud@cityofkingston.ca
Subject: Help Fund Hospital Redevelopment

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Hi Peter,

My name is Kate McIlquham. I live in your district (). First off, thank you for representing us and doing what you do for our community.

I have been listening to the redevelopment fund for the hospital and wanted to express my opinion. I hear as a resident of the Kingston Community they are asking us to raise our already high tax rates, which as a single individual living downtown I do believe we need to keep our health care up to date. After going to Queens for Nursing and now working at HDH, I see the importance of maintaining the proper health care facilities. I would wish that maybe instead of a higher tax rate we could donate directly to the UHKF to receive a tax benefit (if that can be an option). If we did have our taxes raised I was wondering if the City could use our portion donated and then give the residents a tax benefit back after? Just trying to find a way that we could all come out happy.

I want to be clear though, I fully support the redevelopment for the hospital. Being an educational facility as well it's important to stay relevant.

Kate McIlquham

**CITY COUNCIL
MEETING OF:**

November 16, 2021

**COMMUNICATION
No: 26-1002**

Begin forwarded message:

From: Douglas Perkins
Date: November 12, 2021 at 8:52:20 AM EST
To: Mayor & Council <Mayor&Council@cityofkingston.ca>
Subject: homeless shelters at Portsmouth Marina

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Mayor Paterson: I have to admit I was stunned when I watched the local evening news last night and hear that the City is thinking of placing portable bedrooms at Portsmouth harbour because there are toilets and showers available. Does anyone realize that there is a security code on the access for safety. The female and male washrooms and showers are entranced from the same door in the dark tunnel. Many customers of POH use those facilities on a regular basis as part of their contract with the city for mooring. So the residents of POH will lose their security. This includes winter months when we are working on our boats and the heads (toilets) on boats are closed for the winter cold.

This will inflict upon the community of Portsmouth higher crime and danger to residents of which mooring people are also residents of the community. All you have to do is look at the recent increases in crime around Wellington St and the condos being broken into regularly now. I own a condo at 350 Wellington. Woman in the condo are afraid to go down to their cars in the evening as they never know what is waiting for them. It will be the same at POH. Look at the problems for merchants along Princess St in the past year or so. Everyone sees that as the streets are becoming dangerous with people basically camping out on the sidewalks with all their possessions. . **So you want to move all that to Portsmouth now?**

Those of us who reside at POH marina are trying hard to bring the marina back to the glory of less than 10 years ago where there were no empty slips at POH. Today more than 50% are empty. (That is a pricing issue however still an issue). Then boats had to be stored on both sides of the harbour as there were so many. Today there are a small group of about 40 boats only. This idea of these portable bedrooms will set the marina far back. Would it not be better to concentrate on filling the slips (all 260 of them) to create a money source for the city instead of a money drain from an empty marina.

Those of us storing boats there for the winter will have to remove the ladders set up for access to avoid theft. In the summer, unauthorized people could simply walk onto the boats when in the water. It has not been a problem in the past. I will not even get into the problems it will create during CORK when you have hundreds of children using those showers and toilets with the code on them. I know that I spend around \$6000 per year to be a resident at POH. That is probably higher than most property taxes in the community but nonetheless makes us "tax paying" voting residents of the community.

Is the idea to provide security guards at the facilities in the winter and summer? They will be needed. Are marina residents supposed to take security into their own hands. You can imagine the conflicts that

will arise. What about the residents of the quiet little community at Portsmouth. Will they now be afraid of walking the streets at night the way people are today in the Wellington St & Princess St areas.

Certainly there is a danger to the homeless themselves, POH is an isolated locale and people with substance abuse issues could end up in the water drowning. We certainly do not want that either.

I think this idea should be reconsidered looking at all aspects of the issue before taking a final decision.

<https://globalnews.ca/news/8367561/unhoused-sleeping-cabins-portsmouth-harbour-kingston-ont/>

Thank you

Douglas Perkins

CITY COUNCIL MEETING OF:

November 16, 2021

COMMUNICATION No: 26-1003
--

By Email: cityclerk@cityofkingston.ca
 City of Kingston
 216 Ontario Street, Kingston ON K7L 2Z3

November 16, 2021

Re: Proposals for addressing homelessness in Kingston this winter

Dear Mayor Paterson and members of City Council;

I live in Portsmouth. I am also an involved citizen of Kingston, and recognize we all have a responsibility and an obligation to be part of the solution to challenges the city faces, including the climate crisis, and homelessness. I don't know if the concept of sleeping cabins would be a viable addition to the mix of approaches to homelessness in Kingston. But I do know that the proposal of ten cabins to be placed at Portsmouth Olympic Harbour as a 5 month pilot project beginning next month, has been rushed, with inadequate community consultation and no apparent concern for 'off site impacts'.

Reports 21-260 and 21-279 do not illuminate how POH became the site of choice for this pilot. Other jurisdictions that are using this model do not place projects in residential neighbourhoods, especially when the professional supports many homeless individuals need are at a considerable distance from the site, making it harder for clients to access. It is also not accurate to suggest that there will not be much community activity at the proposed site during the period December through April. I walk, run or cycle through POH daily. The property - which is part of the Waterfront Trail - is very well used year round by residents and visitors, and with the completion of the recent shoreline work this will certainly increase.

For these reasons I ask that you not support the proposal for placement of sleeping cabins at POH at this time. Winter is upon us and there is an urgent need to house people. I respectfully ask that energy and resources be directed to finding accommodation for Kingston's homeless population in the manner described in Option 3 in Report 21-279.

I believe that the Housing First program in place in many North American communities including Kingston is a good model. Are we investing enough - and accelerating the construction of appropriate units - in a program that has seen success over a number of years? I urge you to review this as well.

Thank you for your work on our behalf.

Sincerely,

Mary Jane Philp

**CITY COUNCIL
 MEETING OF:**

November 16, 2021

<p>COMMUNICATION No: 26-1004</p>
--

November 16 2021.

By Email: cityclerk@cityofkingston.ca

City of Kingston 216 Ontario Street, Kingston ON K7L 2Z3 Re:

Proposals for addressing homelessness in Kingston this winter

Dear Mayor Paterson and Members of City Council:

I am writing in response to the City Council Agenda Item on November 16, 2021; consideration of Report Number 21-279 to Council, Winter Initiatives Supporting the Homeless Community.

Setting in place programs to support our most vulnerable who have become homeless is of utmost importance in this community, and to me personally, having worked as a mental health treatment provider for many years.

At this time, I oppose Recommendation Number 1 regarding the establishment of sleeping cabins to be located at the Portsmouth Olympic Harbour Bar 53 site as a pilot project from December 2021 to April 2022. It may well be that adding a sleeping cabin initiative to our overall approach to alleviate homelessness in Kingston can play an important role and provide additional opportunities for unhoused individuals to transition to independent living, but this recommendation is premature for this year and, in my view has not been adequately and comprehensively considered.

There has been insufficient time to properly plan and implement this initiative for December. City Council first received a delegation from a community group interested in establishing a sleeping cabin project in August 2021, and in the October 19 2021 Report to Council (21-260) first recommended 'that Council direct staff to invite community partners to propose a community led sleeping cabin program that ensures all the areas covered in Report Number 21260 are addressed;...'

A further timing consideration is that there was no engagement and interaction with residents of the Portsmouth community, the proposed site of the sleeping cabin installation, nor was the large, active Portsmouth District Community Association made aware of the proposal. I understand that most residents learned of the project through a news item on November 11, 2021. (Portsmouth Olympic Harbour in consideration for Kingston sleeping cabins, Alexandra Mazur, Global News) In response, a meeting was held on November 14 without all of the

relevant stakeholders present. In attendance were perhaps 30 residents and some members of the community group interested in establishing a sleeping cabin project (Our Liveable Solutions) and this represented the first time Portsmouth residents had the opportunity to gather information.

The Portsmouth Olympic Harbour site of the project would, under usual circumstances, require possible amendments to the Official Plan and Zoning By-law to comply with this proposed use, which necessitate proper public notification and the opportunity to provide feedback and appeal. One of the recommendations in Report to Council 21-279, includes use of a Covid-19 response regulation, and if this expires, a direction that staff do not enforce City's Site Plan Control By-Law (2010-217) and Zoning By-law. This latter does not seem in good faith- that is, that the recommendations have embedded a method of circumventing usual community involvement and input. This highlights that a reasonable amount of time is not being allowed for proper planning and implementation of this project by December of this year.

In the Report to Council 21-260 of October 19, as above, it is recommended 'that Council direct staff to invite community partners to propose a community led sleeping cabin program **that ensures all the areas covered in Report Number 21-260 are addressed;**...'

The proposal to place 10 cabins at the Portsmouth Olympic Harbour (POH) site does not address all the areas in 21-260. These include involvement of a lead agency to plan, administer and operate the facility, and conduct outreach efforts, engagement of addictions treatment, harm reduction and mental health providers, location analysis, plan for perimeter fencing and access control, consideration of building code and fire and safety requirements, land use planning and planning for ongoing funding.

As noted in Report 21-260, there has not been coordination with a social and health service program or establishment of a lead agency, and the sleeping cabin project 'may become a challenge for the community and not achieve the homelessness system-level objectives...' Having a lead or multiple agencies involved is of the utmost importance, given the high incidence of substance use and mental health issues known to be present in our homeless population and the complexity of setting up and coordinating relevant service providers.

Regarding location analysis and selection, there are several reasons why the POH site is an unsuitable selection. Chrystal Wilson, Director, and advocate at Our Liveable Solutions stated,

“We need a willing landlord to help us figure out the land; almost anything will do as long as it’s people safe. The people we’re supporting are adaptable and creative and are desperate to have a place to call home before winter sets in.”

I believe our community strongly supports projects which provide safety and warmth to those without housing, but to be successful, such a program must carefully consider location or risk deterioration in community relations and a sense of security and safety for program clients. The Portsmouth Olympic Harbour location is a residential neighbourhood and, there is a great deal of foot and bicycle traffic around the POH as well as regular vehicular movement. There will not be space to accommodate 10 sleeping cabins, foot and bicycle traffic, and the fire lane with any significant buffer between. The grassy area between the fire lane and the water is occupied by dry-docked boats in the winter months. This proximity will not afford residents of sleeping cabins privacy or quiet and may exacerbate any tension between program clients and others passing through or using this part of POH.

Generally, sleeping cabin installations to serve the homeless are located away from established residential areas, to minimize the chance that behaviors arising from mental health and addictions problems will impact the local community. A hastily made choice of location could potentially even result in misdirected backlash towards the homeless community. Several questions come to mind. If the Portsmouth Olympic Harbour site is considered a temporary location for sleeping cabins, why is a more suitable permanent site not chosen for the pilot project? What will be the disposition of the cabins after April? Will they be moved to a potential permanent location, if the pilot is deemed successful, or will they be placed in storage for the summer months and re-installed, this latter creating undue expense.

I was unable to find information describing analysis of locations other than the Olympic Harbour. For example, the Kingston Penitentiary Treatment Unit has kitchen and bathroom facilities in place, and the Memorial Centre, where a number of homeless individuals are currently encamped, has larger grounds and access to services in the building.

Unfortunately, the Integrated Care Hub (ICH), located on Montreal Street, while it is highly utilized and provides valuable drop in and overnight rest services for those primarily with addiction and mental health challenges, has been associated with serious concerns by residents of surrounding properties. In the immediate vicinity of ICH there have been fires, persons using drugs and leaving paraphernalia on community resident’s property, excess garbage, presence of police and rescue, sirens keeping residents awake and other incidents.

In an interview in May 2021, Mayor Paterson responded, ‘I believe it’s clear the established order is simply not acceptable..... [and].... after discussions with municipal and Built-in Care Hub (ICH) workers a number of steps are being taken to curb the problems residents have been elevating.’ Also, Paterson suggested there should be rubbish clean-up, an out of doors curfew, employment of a staff of security engagement employees and that there was a concern for safety across the ICH and a need for elevated police presence and larger bylaw enforcement within the neighbourhood. (World News, May 2021.). ‘Joe Quattrocchi, owner of Quattrocchi’s Specialty Foods, said in an interview on Friday that problems with theft and trespassing started as soon as the integrated care hub opened.’ (Kingston Whig Standard, November 2020) More recently, a Covid-19 outbreak was declared at ICH, with 33 cases identified currently: not entirely surprising, given the higher rate of Covid positivity in more vulnerable populations. Of concern, at the November 14th meeting at POH, a member of the OSL committee stated that potential future clients of the proposed sleeping cabin installation would **not** be required to have Covid19 vaccinations.

The ICH represents one example of a local experience we can draw on to inform planning of new projects, so that these challenges can be anticipated and proactively managed.

Regarding sleeping cabin installations to support the homeless in other cities, there are several locations where this model is being used. Some common features of these projects include perimeter fencing and access control, with sign in and screening occurring at the entrance. The proposal for POH sleeping cabins notes only temporary fencing, with no mention of any additional security features.

Several extant sleeping cabin communities have been mentioned in the Report to Council 21260. The Bridge House Communities have an extensive rules manual which describes protocols for 24/7 security, perimeter checking, sign-in, visitor limitation, loitering prevention, pet, pest, hoarding, fire control and multiple other concerns. These arose out of significant experience in this space and speak to the detailed preparation required to administer a successful project. Let’s not re-invent the wheel, but carefully examine other operational sleeping cabin projects so that we can advance a well-informed plan and maximize the chance of achieving our goals. Of note is that it took a full year to find a suitable site for the Bridge House Communities sleeping cabin projects.

(<https://www.sanjoseca.gov/yourgovernment/departments/housing/ending-homelessness/bridge-housing-communities>).

Building code and fire and safety issues are set out in the Report to Council 21-260 and clearly the technical requirements create some further complexity, which will take time to address.

The final concern raised in Report 21-260 is that of provision of ongoing funding for the POH sleeping cabin project. While the City is proposing funds be drawn from the Social Services Relief Fund and from a donation made to the city on behalf of an estate, for this pilot project for the 5 months beginning in December, it is noted that sleeping cabin projects are usually funded by community donations and other external sources, and to the best of my knowledge, there is no indication that there is a reliable source of ongoing external funding in this case.

That there are currently funds available to the city, and only one community group coming forward with a proposal, should not overshadow proper evaluation. We have alternatives for this winter and a successful ongoing approach to homelessness in the city- the Housing First model.

The point was made at the November 14th ad hoc meeting at the POH site, that this should proceed as a pilot project and that evaluative data will be collected. Moving ahead with this project hurriedly, may be setting up the pilot for failure and a lack of useful data to extract.

The report to Council 21-260 describes how the use of tents by those experiencing homelessness evolves to more robust makeshift structures, that these small cabin structures are relatively easy to construct, are preferable to living in a tent, and that this has led to sleeping cabins to be considered an additional emergency housing response. This reasoning does not address whether constructing a group of cabins is a viable solution to support individuals in transitioning from homelessness to housing stability, only that they are preferable to tents. Sleeping cabin installations as an emergency housing response has not been established as financially efficient compared to directing funds elsewhere in this space.

Recommendations to Council:

In addition to overflow shelter space and access to motels, Council is being asked to consider 2 options for funding of initiatives to alleviate the problem of homelessness in the winter months: the sleeping cabin project and the warming centre. I have only discussed the sleeping cabin pilot project here.

In our city there are more people without housing than current capacity in the system. An urgent situation. I believe, here in Kingston, there is universal desire to provide people with safe shelter particularly in the colder months.

The objections I have expressed about the sleeping cabin pilot project reflect a concern that this has been planned in haste, without community input and that there is no information available to suggest that basic requirements and principles as recommended by City Staff, have been addressed. Without formal oversight, operating parameters, and established commitments from social and health care service providers, and with the choice of residential location, the sleeping cabin project may be predicted to create issues in the surrounding neighbourhood. As well as causing tension for the cabin occupants, the community may turn away from the generous, engaged response needed in the support of individuals who have found themselves without a home.

Let us help provide solutions for our homeless population in well-considered ways. This requires us to draw from literature on similar successful projects in other cities as well as from our own experiences locally. Only carefully thought-out and clearly planned initiatives will actually support and empower deserving homeless citizens to transition to more permanent independent living. Portsmouth Village is a very engaged and generous community. We wish to support local initiatives that make sense and are implemented by measured and collaborative processes so we will achieve our goal of ending homelessness.

Thank you.

Heather Pearson
MD, FRCPC

**CITY COUNCIL
MEETING OF:**

November 16, 2021

**COMMUNICATION
No: 26-1005**

Begin forwarded message:

From: Carol Wladyka
Date: November 16, 2021 at 12:02:35 PM EST
To: City Clerk <CityClerk@cityofkingston.ca>
Subject: Nov 16: Proposed Sleeping Cabins for the Homeless Installation at Portsmouth Olympic Harbour

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

To: City Clerk, City of Kingston
Resident letter for consideration prior to Council Meeting, Tuesday, November 16, 2021

To Mayor Paterson and Council Members,

As a resident living near the Portsmouth Olympic Harbour I wish to register my concerns regarding the proposed installation of 10 sleeping cabins. I am not saying I am opposed. I applaud efforts to provide safe, secure and warm winter housing for the more vulnerable members of our community.

I am upset that there has been no community consultation and opportunities for the nearby community to learn about the project and to ask questions. I am surprised and disappointed that our Councillor Bridget Doherty hasn't done this. We have a very good communications vehicle in Portsmouth Village, via the Portsmouth Community District Association.

I am requesting a delay in implementing this plan until the local community has had the benefit of clear communication, opportunity to have questions answered and a full understanding of what will take place. If this project goes forward, we wish it to be successful for all concerned - both temporary occupants of the sleeping cabins and local residents.

Thank you,
Carol Wladyka

CITY COUNCIL
MEETING OF:
November 16, 2021

COMMUNICATION No: 26-1006
--