

City of Kingston Report to Committee of Adjustment Report Number COA-22-003

To: Chair and Members of the Committee of Adjustment

From: Lindsay Sthamann, Planner

Date of Meeting: December 13, 2021

Application for: Permission

File Number: D13-055-2021

Address: 3441 Princess Street

Owner: 1034246 Ontario Ltd

Applicant: Jagdeep Walia

Council Strategic Plan Alignment:

Theme: 4. Strengthen economic development opportunities

Goal: 4.1 Support new and existing businesses

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for permission for the property located at 3441 Princess Street. The applicant is proposing to convert the existing trucking facility/office on the rear portion of the property to a professional office use and establish a new driveway and parking area off Princess Street to serve the existing three-unit dwelling on the front portion of the property.

Permission is required to increase the existing non-conforming parking area in the interior side or rear yard and to allow the existing non-conforming office use portion of the rear building to expand throughout the entire building and add a second floor in a double-high portion of the building. The trucking facility/office use will be eliminated through this proposal.

Permission 1: Maximum Uncovered Parking Area

By-Law Number 76-26: Section 5(16)(c)

Requirement: Max 40 square metres of parking in the rear or interior side yard

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Existing: Approximately 1855 square metres Proposed: Approximately 1905 square metres

Permission 2: Permitted Uses

The rear building is an existing non-conforming trucking facility with some professional office space that was accessory to the trucking facility. The proposal is to use the entire building for a professional office use including the addition of a second floor in a double high portion of the existing building. Neither of these uses are permitted in the R1 zone of Zoning By-Law Number 76-26.

The requested application for permission under Section 45(2)(a)(i) of the *Planning Act* is consistent with the general purpose and general intent of both the City of Kingston Official Plan and Zoning By-Law Number 76-26. The proposed professional office and parking area are in keeping with the intent of the zoning by-law and represent appropriate and desirable development of the lot. Therefore, it is recommended that this application for permission under Section 45(2)(a)(i) of the *Planning Act* be approved.

Recommendation:

That the application for permission, File Number D13-055-2021, for the property located at 3441 Princess Street to convert the existing trucking facility/office to a fully professional office use and to establish a new driveway and parking area off Princess Street, be approved; and

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-22-003.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Lindsay Sthamann, Planner

Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services James Bar, Manager, Development Approvals

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Options/Discussion:

On October 20, 2021, an application for permission was submitted by Jagdeep Walia, on behalf of the owner, 1034246 Ontario Ltd, with respect to the property located at 3441 Princess Street. The application for permission is requested to convert the existing trucking facility/office on the rear portion of the property to a professional office use and establish a new driveway and parking area off Princess Street to serve the existing three-unit dwelling on the front portion of the property.

In support of the application, the applicant has submitted the following:

- Site Plan (Exhibit G)
- Elevations (Exhibit H)
- Floor Plans (Exhibit I)
- Site Photos (Exhibit J)
- Cover Letter
- Servicing Brief
- Property Index Map
- · Documentation relating to Non-conforming Status
- Owner's Authorization

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located at 3441 and 3443 Princess Street East of Westbrook Road and West of Creekside Valley Drive. South of the property is Glenvale Creek.

The subject property is designated 'Commercial; in the Official Plan and zoned 'R1 – Residential Type 1' in Zoning By-Law Number 76-26. The property abuts R1 zoned properties to the West and North, a commercial property to the East, and Environmental Protection Area to the South.

The site is currently developed with two main buildings. The front building contains a legal non-conforming three-unit dwelling. No changes to this building are proposed as part of this application. The rear building was formerly used as a trucking facility/office know as Holsgrove Trucking & Excavating Ltd. This is also legal non-conforming.

Legal Non-conforming

Pursuant to Subsection 45(2)(a)(i) of the *Planning Act*, the Committee of Adjustment may permit the enlargement or extension of a legal non-conforming building or structure, but no permission may be given to enlarge or extend the building or structure beyond the original limits of the land

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where the legal non-conforming building or structure is situated. In considering whether to grant a permission pursuant to Subsection 45(2)(a)(i), the relevant test is:

a. Whether the application is desirable for appropriate development of the subject property;

The rear building on the subject property is currently used for both professional office and trucking facility uses. The proposal is to extend the professional office use throughout the entire building and eliminate the trucking facility use on the site. A fully professional office use is a more appropriate use of land in close proximity to environmental protection area and residential uses. The property is designated 'District Commercial' in the Official Plan. While the zoning by-law does not contemplate commercial uses the Official Plan does, commercial uses are desirable in this location according to the long-term plan for the City. When the new zoning by-law is adopted it is anticipated that the property will be rezoned to a commercial zone rather than remain in a residential zone.

The proposed driveway and associated parking area are appropriate to serve the existing three-unit dwelling at the front of the site. Residents currently utilize the existing driveway between 3453 and 3451 Princess Street and park at the rear. The new driveway will provide more convenient access and separate the residential parking from the professional office parking areas. The proposed parking area is set back a reasonable distance from Princess Street and is not oversized. Engineering does not have any objections to the additional entrance on Princess Street at this location. The minimum required landscaped open space will be maintained on the lot despite this additional parking and driveway area.

b. Whether the application will result in undue adverse impacts on the surrounding properties and neighbourhood.

Undue adverse impacts are not anticipated as a result of this proposal. The professional office use is more compatible with the sensitive surrounding uses than the existing legal non-conforming trucking facility. The minimum number of parking spaces for a professional office of this size will be provided on the lot and no noise or odor issues are anticipated. The driveway between 3453 and 3451 is an existing scenario that will not be exacerbated by this proposal. The second existing entrance (through 3429 Princess Street) will be decommissioned.

The proposed parking area to serve the existing three-unit dwelling is not uncharacteristic of a low-density residential use. The new parking area is designed in such a way that reversing onto Princess Street will not be required, traffic impact should be minimal based on the maximum three new parking spaces proposed. There is an existing wood fence separating 3451 Princess Street from the proposed parking spaces. Undue adverse impacts on the surrounding properties are not anticipated.

Official Plan

Schedule 3-A of the City of Kingston Official Plan indicates that the subject property is designated "District Commercial". The planned function of the District Commercial designation is

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to provide a range of the most frequently needed commercial goods and services, such as food shopping, in convenient and balanced locations throughout the City to serve the needs of the immediately surrounding neighbourhoods. The uses permitted in the District Commercial designation include a range of frequently used services and products, including food, at a scale that is suitable to serve the surrounding neighbourhoods within the City.

Zoning By-Law

The subject property is zoned "R1" in the City of Kingston Zoning By-Law Number 76-26, as amended (Exhibit E). The R1 zone permits a single-family dwelling, a converted dwelling, a home occupation, or a public use. It does not permit a professional office use.

The proposed driveway complies with the Zoning By-law in terms of width and maximum number of driveways on a lot. The three proposed parking spaces for the three-unit dwelling do not comply with the maximum permitted amount of uncovered parking in the interior side or rear yard. The by-law limits this type of parking to 40 square meters. The applicant is proposing to add approximately 50 square metres of parking in the interior side yard.

Both of these zoning deficiencies are addressed through permission rather than minor variance because the are expansions of existing legal non-conforming elements of the site.

Permission 1: Maximum Uncovered Parking Area

By-Law Number 76-26: Section 5(16)(c)

Requirement: Max 40 square metres of parking in the rear or interior side yard

Existing: Approximately 1855 square metres Proposed: Approximately 1905 square metres

Permission 2: Permitted Uses

The rear building is an existing non-conforming trucking facility with some professional office space. The proposal is to use the entire building for a professional office use and add a second floor space in a double high portion of the building. Neither of these uses are permitted in the R1 zone of Zoning By-Law Number 76-26.

The proposed professional office use and driveway with parking area do not create any new zoning deficiencies.

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Technical Review: Circulated Departments and Agencies

\boxtimes	Building Services		\boxtimes	Heritage (Planning Services)
	Finance	□ Utilities Kingston	\boxtimes	Real Estate & Environmental Initiatives
\boxtimes	Fire & Rescue		\boxtimes	City's Environment Division
\boxtimes	Solid Waste	□ Parks Development		Canadian National Railways
\boxtimes	Housing	□ District Councillor		Ministry of Transportation
	KEDCO			Parks of the St. Lawrence
\boxtimes	CRCA	☐ KFL&A Health Unit		Trans Northern Pipelines
	Parks Canada	☐ Eastern Ontario Power		CFB Kingston
	Hydro One	☐ Enbridge Pipelines		TransCanada Pipelines
	Kingston Airport			

Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Engineering:

The Engineering Department has requested a grading plan be required as a condition to ensure that the proposed driveway and parking area will not have an adverse effect on adjacent properties. This is reflected in Exhibit A of this report.

Cataraqui Region Conservation Authority:

The proposal was reviewed by Cataraqui Region Conservation Authority (CRCA) staff. As the proposal only involves internal changes where in close proximity to Glenvale Creek CRCA staff had no concerns with this proposal.

Utilities Kingston:

Utilities Kingston has requested a M.I.S.A. manhole and a sewer use discharge information report be included as conditions of the permission application. This is reflected in Exhibit A of this report.

Public Comments

At the time this report was finalized, no public comments were received. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

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Previous or Concurrent Applications

Minor Variance / Permission application (File Number - U.COA.604.02) to expand the non-conforming use on the property in order to enlarge the existing non-conforming commercial use on the property to allow for the construction of a two-storey office addition was approved in 2002.

Conclusion

The requested application for permission under Section 45(2)(a)(i) of the Planning Act satisfies the applicable tests as the requested application is desirable for appropriate development of the subject property and will not result in undue adverse impacts on the surrounding properties and neighbourhood.

Approval of this application will permit a professional office to occupy the entire floor area of the existing rear building on the site as well as permit the establishment of 3 new parking spaces to service the existing three-unit dwelling on the front of the site.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Zoning By-Law Number 76-26

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on December 13, 2021. Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 17 property owners (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard.

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

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Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

James Bar, Manager of Development Approvals, 613-546-4291 extension 3213

Lindsay Sthamann, Planner, 613-546-4291 extension 3287

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

Exhibit A Recommended Conditions

Exhibit B Key Map

Exhibit C Public Notification Map

Exhibit D Official Plan Map

Exhibit E Zoning By-Law 76-26, Map 2

Exhibit F Neighbourhood Context Map (2021)

Exhibit G Site Plan

Exhibit H Elevations

Exhibit I Floor Plans

Exhibit J Site Photos

Recommended Conditions

Application for permission, File Number D13-055-2021

Approval of the foregoing application shall be subject to the following recommended conditions:

1. Limitation

That the approved permission applies only to the rear professional office building and three new parking spaces for the residential dwelling as shown on the approved drawings attached to the notice of decision. It does not permit any expansion to the footprint or height of the existing buildings.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

In the event that deeply buried or previously undiscovered archaeological deposits are discovered in the course of development or site alteration, all work must immediately cease and the site must be secured. The Program and Services Branch of the Ministry of Heritage, Sport, Tourism and Culture Industries (416-314-7132) and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

In the event that human remains are encountered, all work must immediately cease and the site must be secured. The Kingston Police (613-549-4660), the Registrar of Cemeteries at the Ministry of Government and Consumer Services (416-212-7499), the Program and Services Branch of the Ministry of Heritage, Sport, Tourism and Culture Industries (416-314-7132), and City of Kingston's Planning Services (613-546-4291, extension 3180) must be immediately contacted.

5. Entrance Permit

New and/or altered driveways will require an Entranceway Permit from the City's Engineering Department.

6. Site Grading Plan

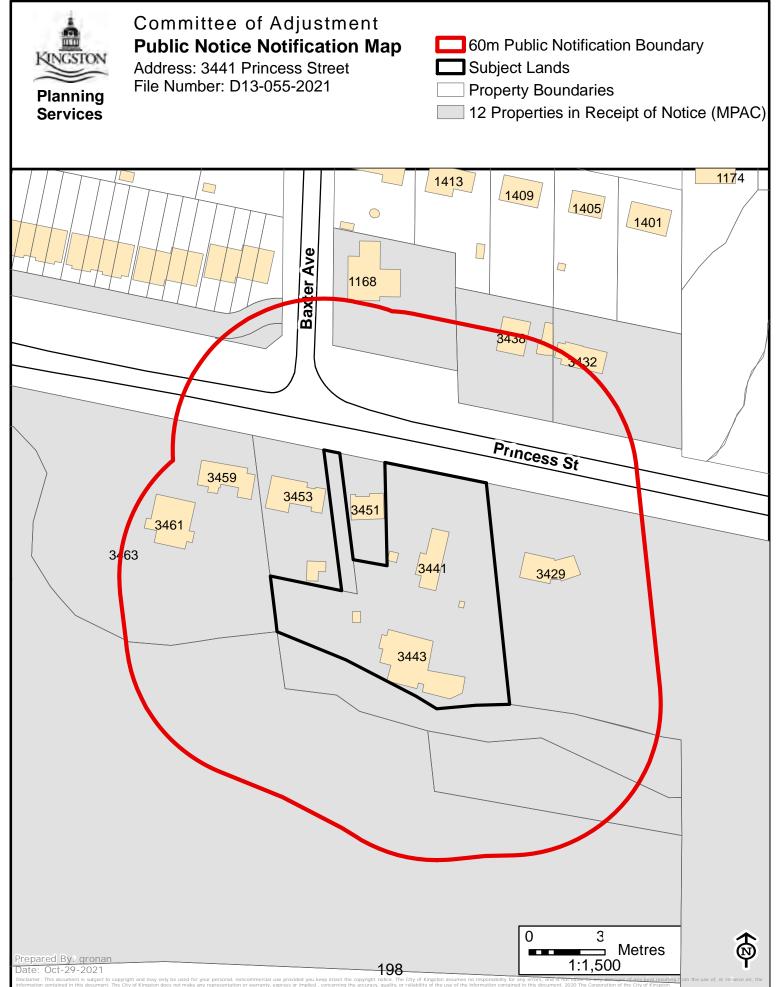
Prior to the issuance of an Entrance Permit it shall be necessary for the City of Kingston to receive, review and approve a Site Grading Plan for the proposed changes to the property.

7. Utilities Kingston

For industrial, commercial and institutional properties, a control manhole must be provided at the private side of the property line for the purpose of effluent sampling under the Municipal Industrial Strategy for Abatement (M.I.S.A) to the satisfaction of the City and Utilities Kingston. The manhole is to be constructed to approved Ontario Provincial Standards Drawings (OPSD) and allow for 24/7 access to Utilities Kingston personnel.

The submission of a Sewer Use By-Law Part 7 – Discharger Information Report (short version) is also required for industrial, institutional or commercial developments.

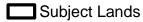
Exhibit B Report Number - COA-22-003 Committee of Adjustment **Key Map** Address: 3441 Princess Street cess St Westbrook Rd File Number: D13-055-2021 **Planning** Services Lands Subject to Minor Variance Princess St 3459 3453 3451 3441 3429 3443 Metres Ø Prepared By: gronan Date: Oct-29-2021 1:750 197





Committee of Adjustment Official Plan, Existing Land Use

Address: 3441 Princess Street File Number: D13-055-2021

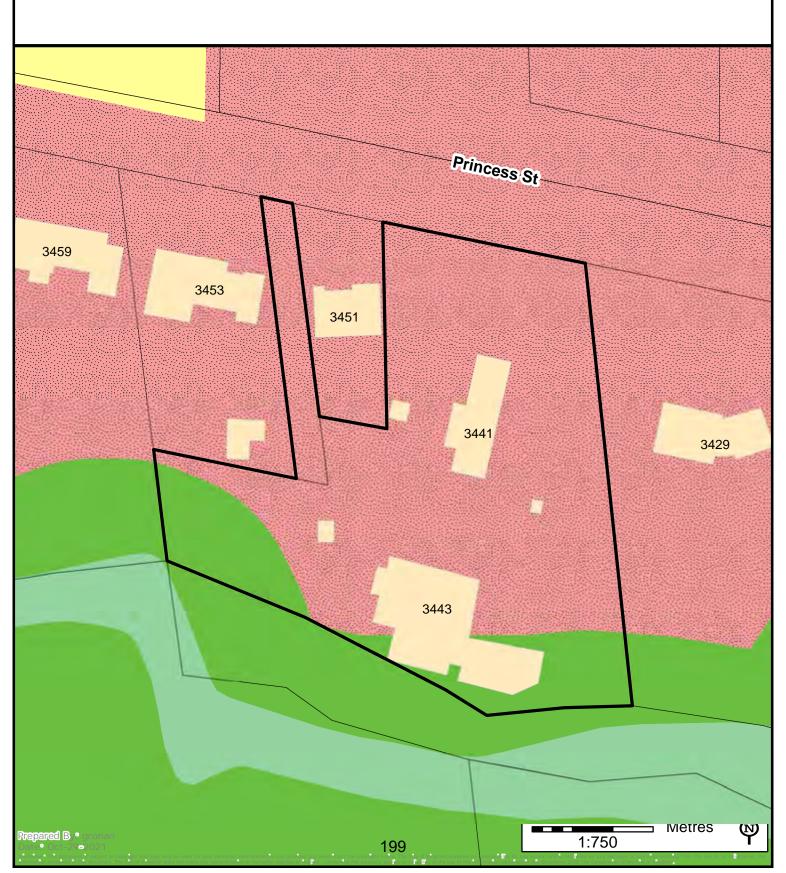


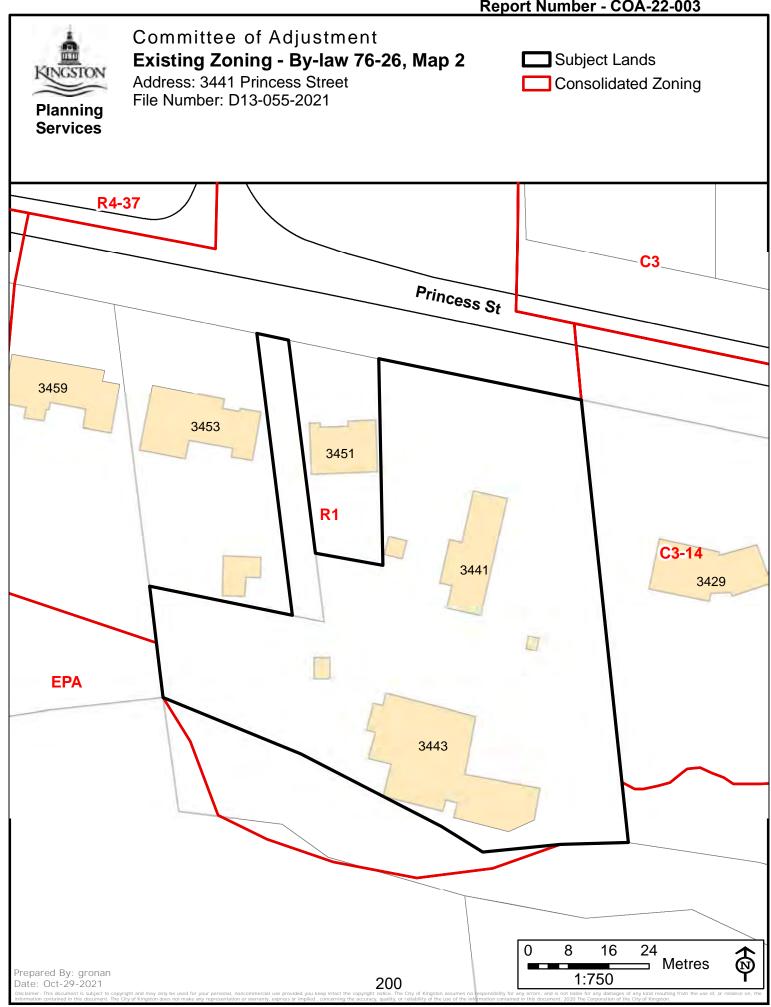
DISTRICT COMMERCIAL

ENVIRONMENTAL PROTECTION AREA

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RESIDENTIAL





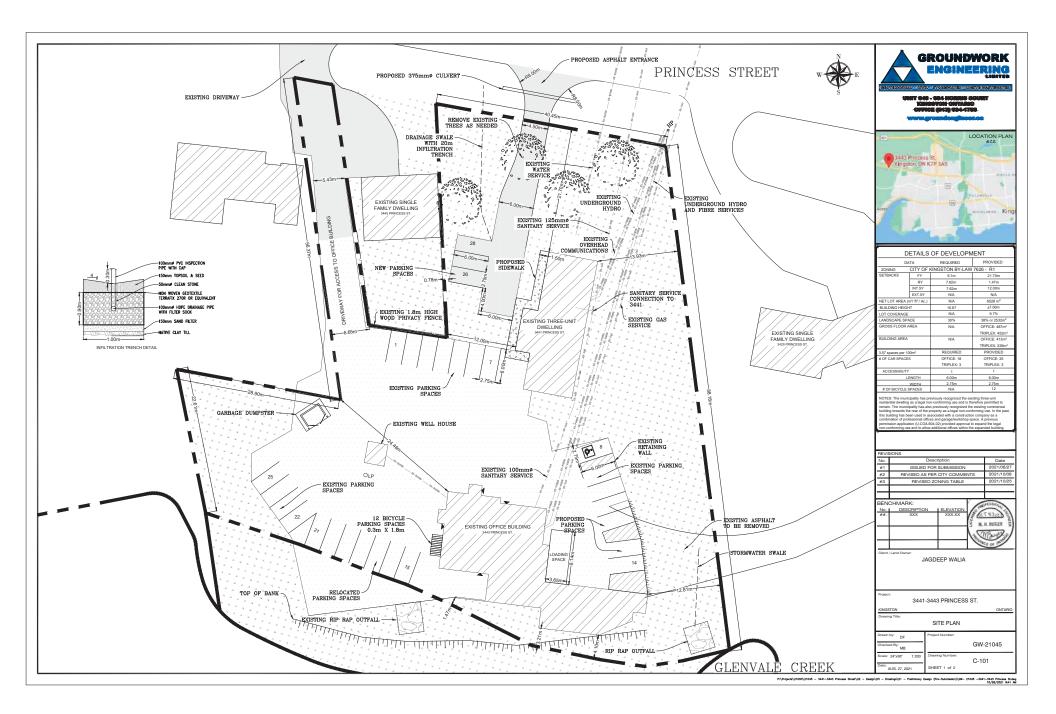


Committee of Adjustment Neighbourhood Context (2021)

Address: 3441 Princess Street File Number: D13-055-2021

i Subject Lands
Property Boundaries
Proposed Parcels





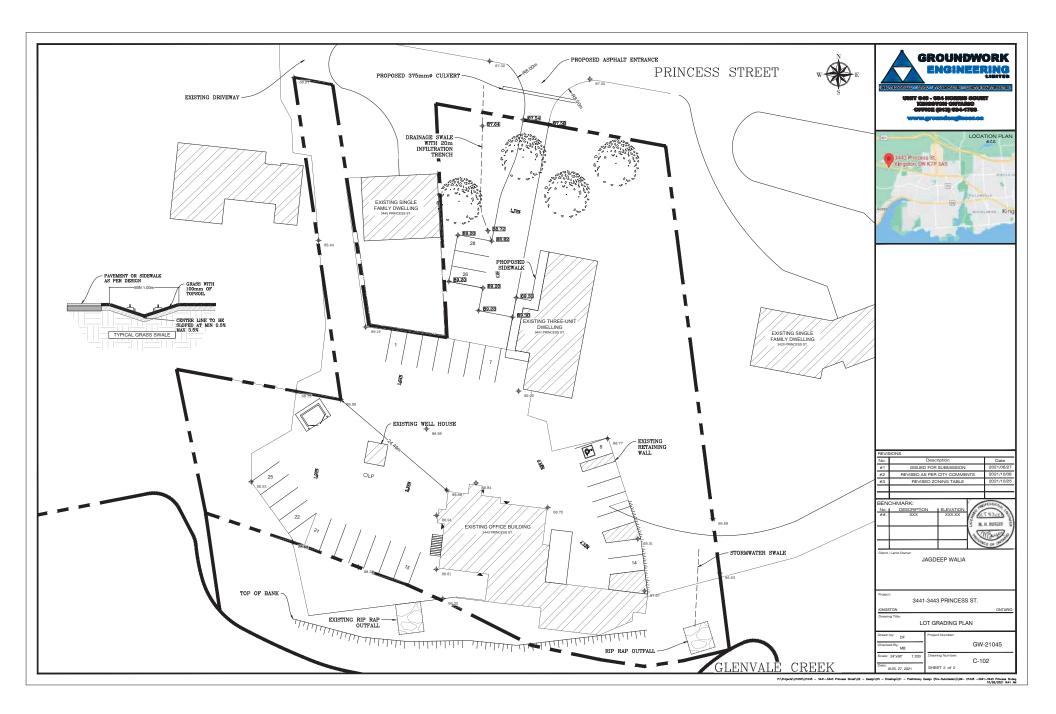


Exhibit H Report Number - COA-22-003

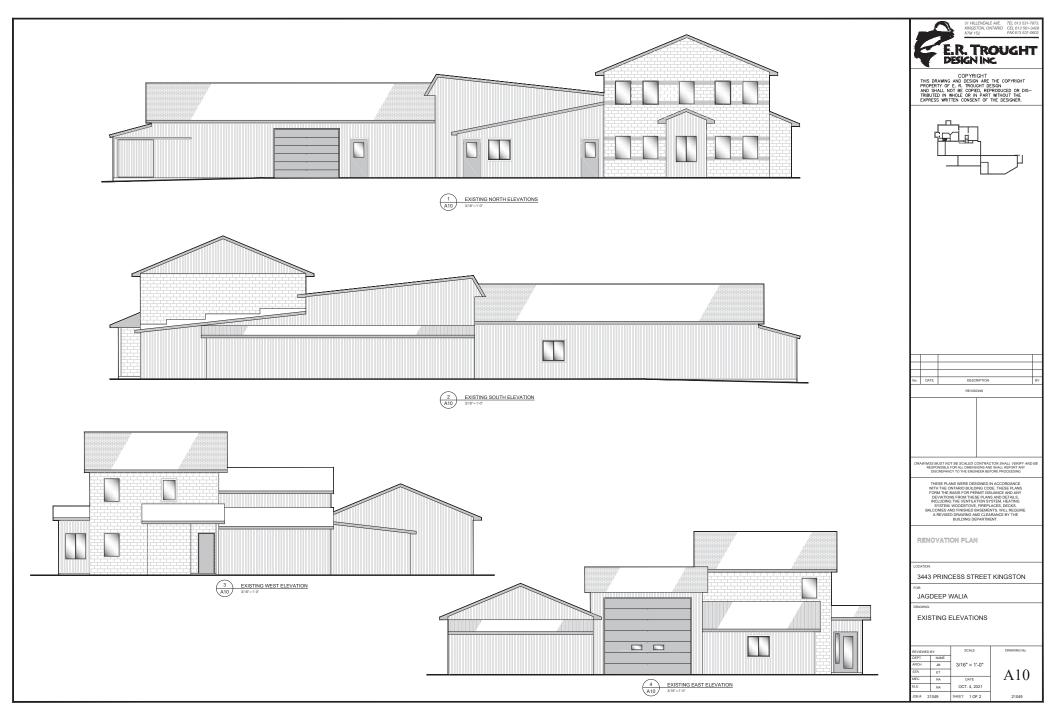
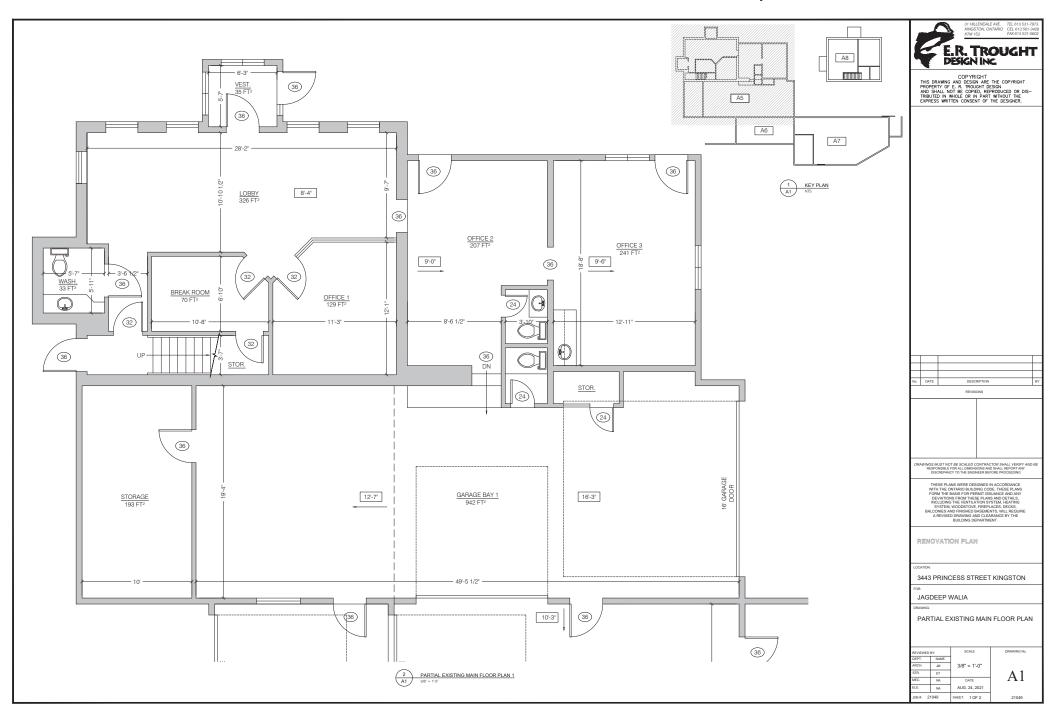
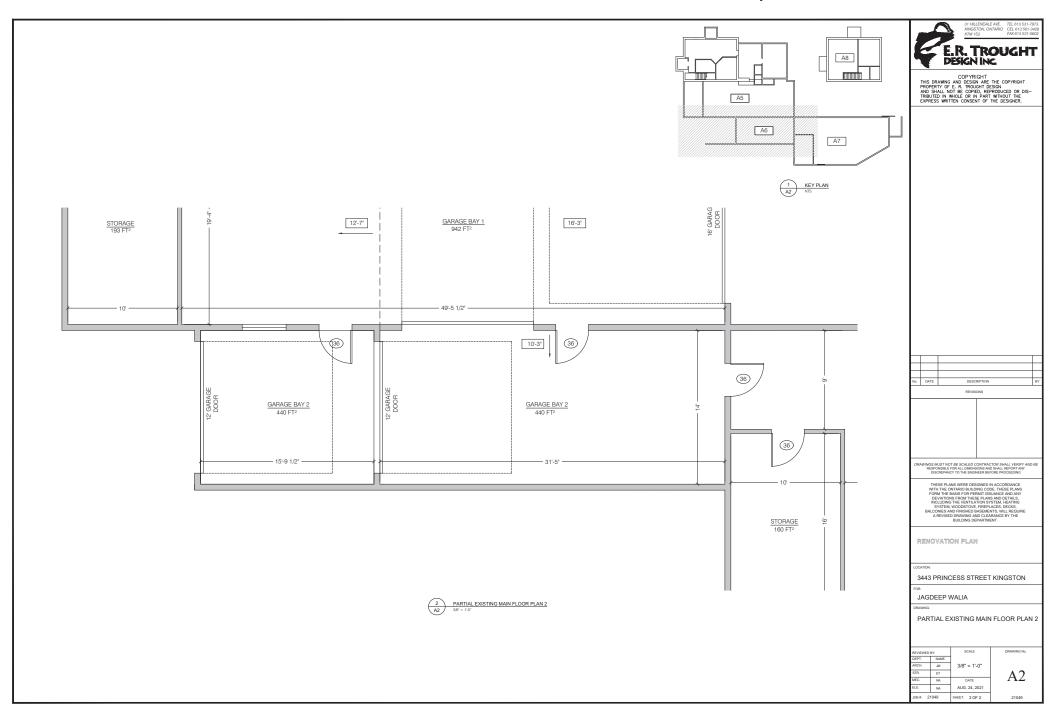
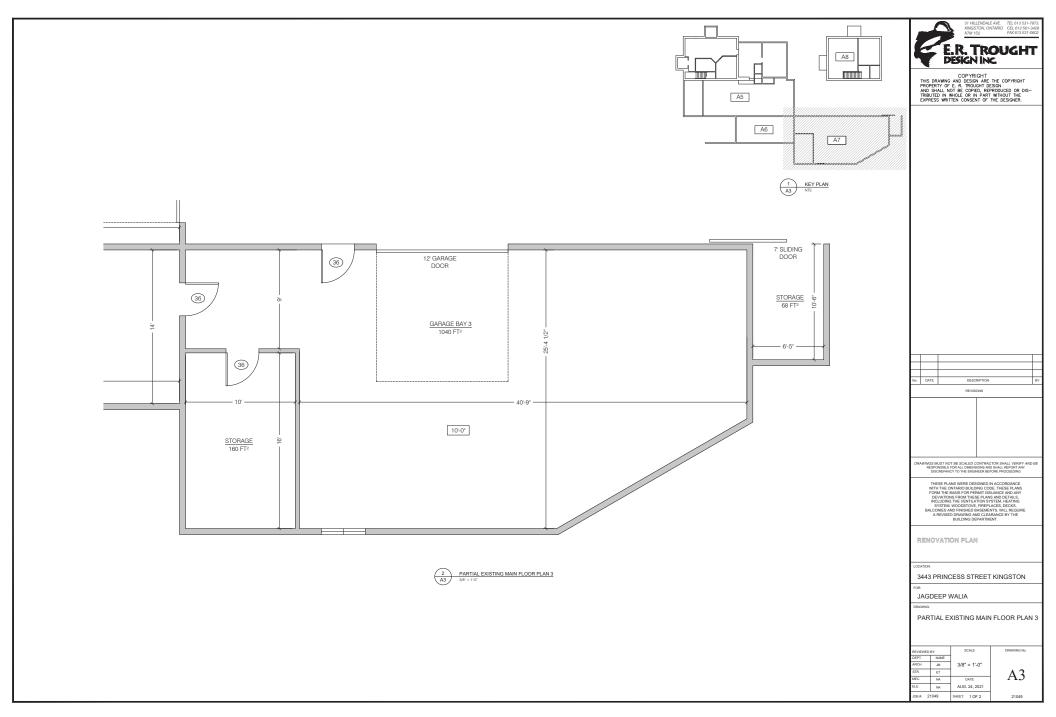


Exhibit I Report Number - COA-22-003







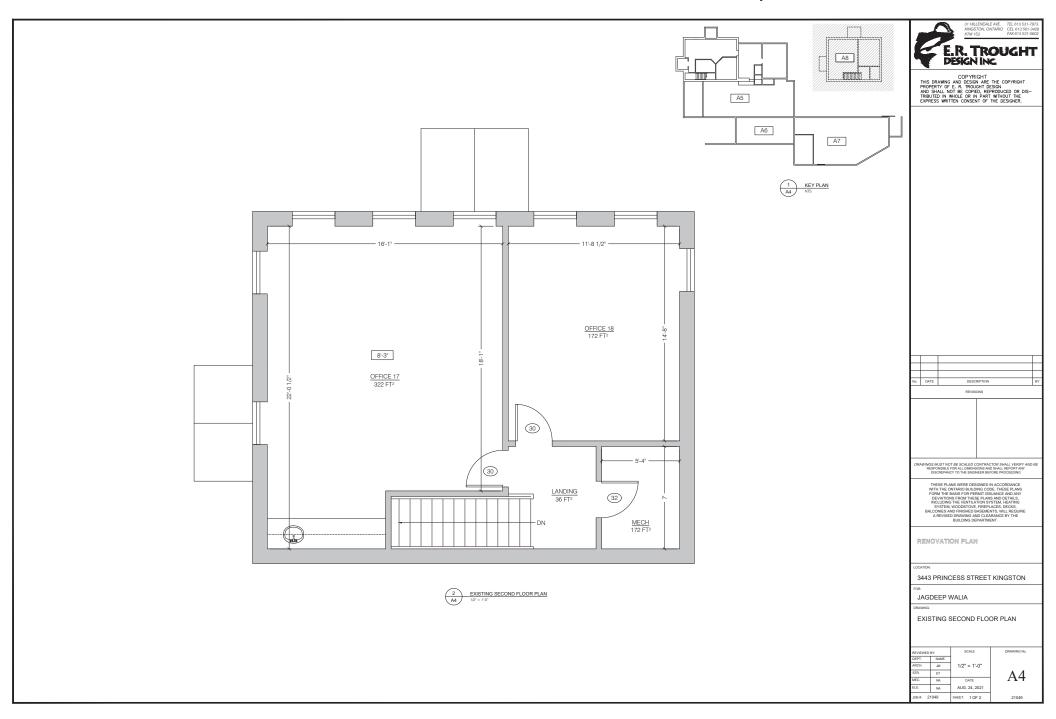
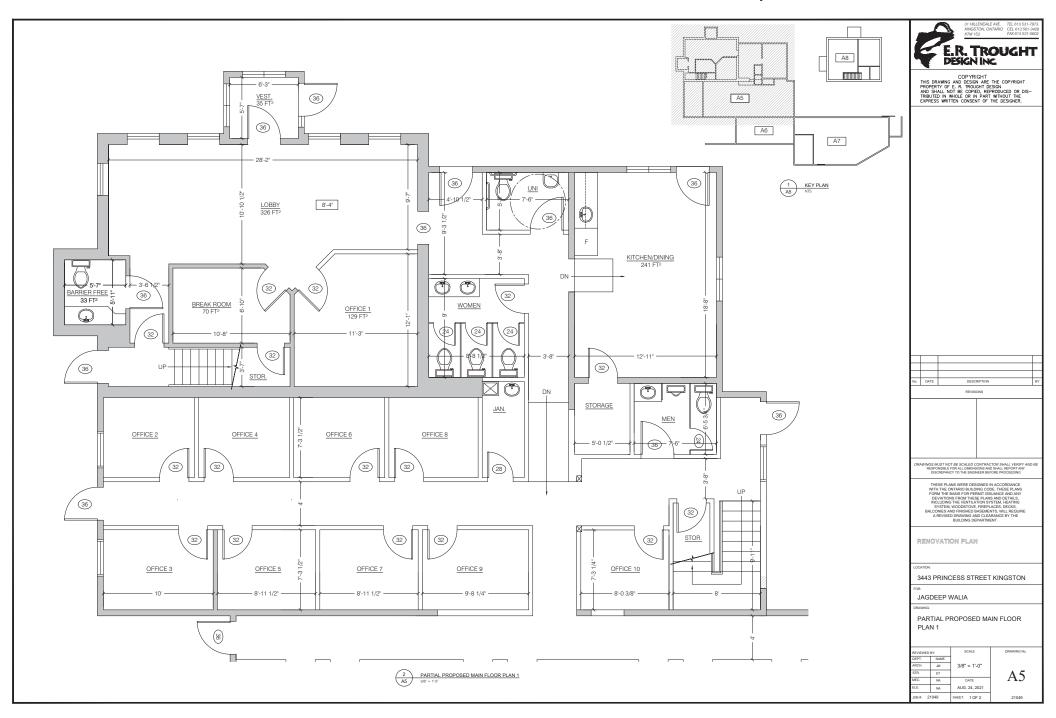


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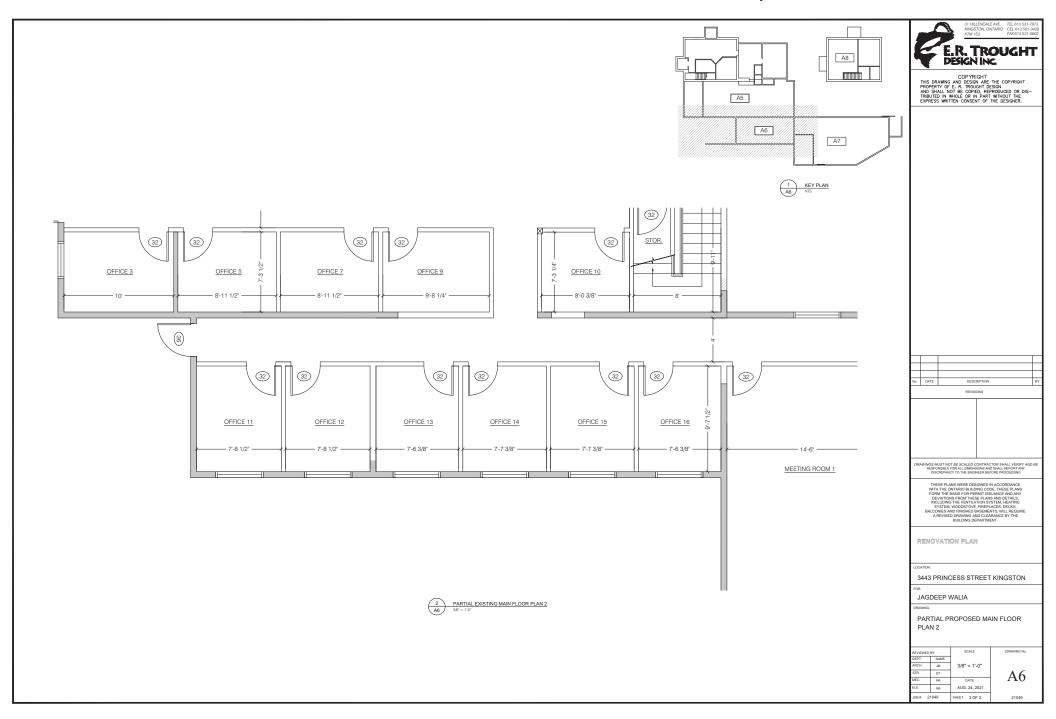
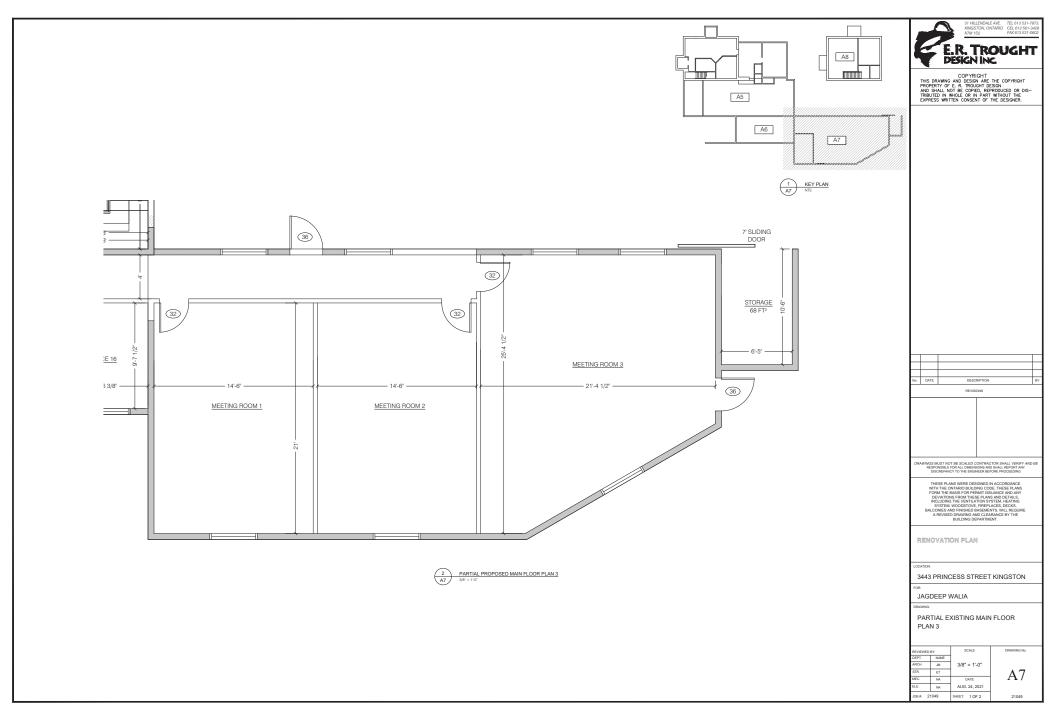


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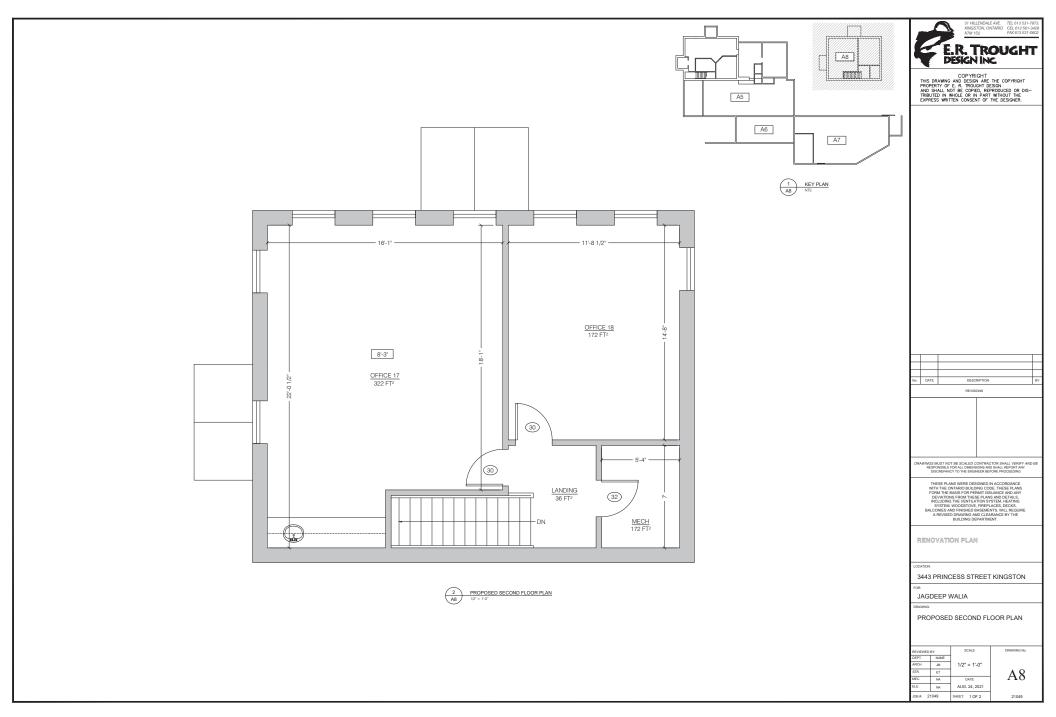


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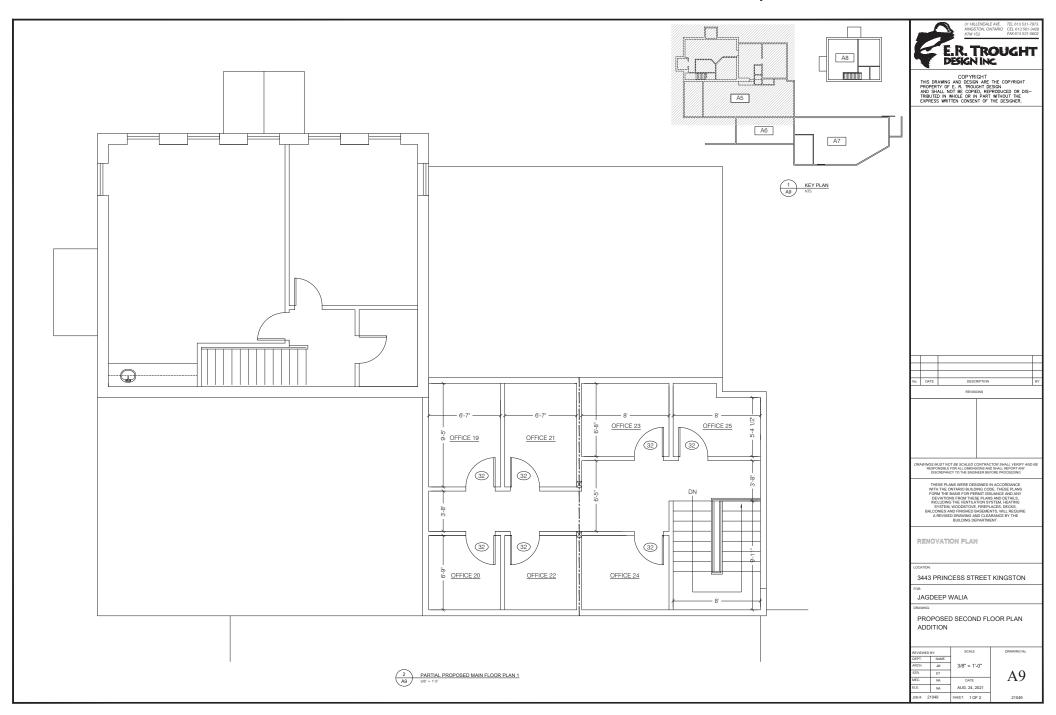






Exhibit J Report Number - COA-22-003

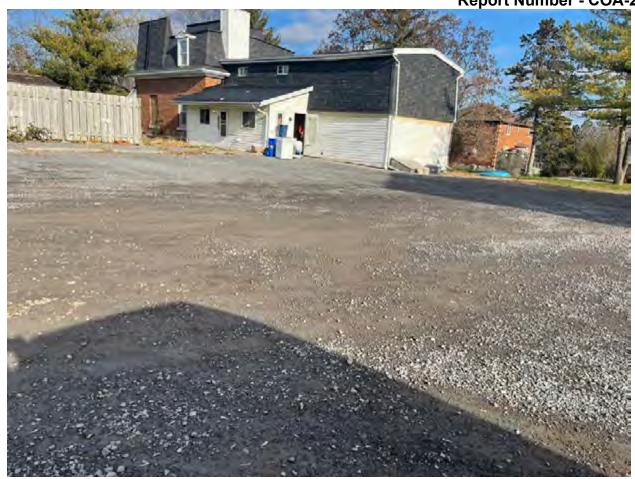




Exhibit J Report Number - COA-22-003

