

City of Kingston Report to Planning Committee Report Number PC-24-012

To: Chair and Members of the Planning Committee

From: Paige Agnew, Commissioner, Growth & Development Services

Resource Staff: Tim Park, Director, Planning Services

Date of Meeting: December 21, 2023

Subject: Community Meeting Report

File Numbers: D01-003-2023 & D01-005-2023

Council Strategic Plan Alignment:

Theme: 1. Support Housing Affordability

Goal: 1.1 Promote increased supply and affordability of housing.

Executive Summary:

The following is a Community Meeting Report enclosing information about the following applications that will be subject to a Community Meeting at Planning Committee, with a presentation by the applicant:

- Address: 1048 Midland Avenue (File Number D01-003-2023, Future Application Type: zoning by-law amendment)
- Address: 234-242 University Avenue (File Number D01-005-2023, Future Application Type: zoning by-law amendment)

December 21, 2023

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Authorizing Signatures:

ORIGINAL SIGNED BY COMMISSIONER

Paige Agnew, Commissioner, Growth & Development Services

ORIGINAL SIGNED BY CHIEF ADMINISTRATIVE OFFICER

Lanie Hurdle, Chief Administrative Officer

Consultation with the following Members of the Corporate Management Team:

Jennifer Campbell, Commissioner, Community Services

Not required

Neil Carbone, Commissioner, Corporate Services

Not required

David Fell, President & CEO, Utilities Kingston

Not required

Peter Huigenbos, Commissioner, Major Projects & Strategic Initiatives Not required

Brad Joyce, Commissioner, Infrastructure, Transportation

& Emergency Services Not required

Desirée Kennedy, Chief Financial Officer & City Treasurer Not required

December 21, 2023

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Options/Discussion:

Non-Statutory Community Meeting

The purpose of the Community Meeting is to provide the applicant with an opportunity to present a potential development proposal in the early stages of the development process and to seek feedback from the public and members of Planning Committee before a complete application is submitted to the City. Anyone who attends a Community Meeting may present an oral submission, and/or provide a written submission on the proposals being presented.

A Community Meeting Form (completed by the applicant) and a standard map package showing the location of the subject site, and relevant Official Plan land use designation and zoning information for each proposal is included as an exhibit to this report, as follows:

- 1048 Midland Avenue, File Number D01-003-2023 (Exhibit A)
- 234-242 University Avenue, File Number D01-005-2023 (Exhibit B)

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Statutory Public Meeting

If the applications proceed to a complete application, a statutory Public Meeting for each application will be scheduled at a later date and further Notice regarding the Public Meeting will be provided in accordance with the *Planning Act*.

Existing Policy/By-Law:

Planning Act

Provincial Policy Statement, 2020

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

By-Law Number 2007-43, A By-Law to require Development Proponents to Pre-Consult with The Corporation of the City of Kingston respecting Planning Matters

Notice Provisions:

Notices were sent by mail to all property owners (according to the latest Assessment Rolls) within 120 metres of the subject properties and a notice sign was posted on the subject properties.

December 21, 2023

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None

Financial Considerations:

None

Contacts:

James Bar, Manager, Development Approvals, 613-546-4291 extension 3213

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

Exhibit A Community Meeting Form, Application Materials and Map Package for 1048

Midland Avenue (File Number D01-003-2023)

Exhibit B Community Meeting Form, Application Materials and Map Package for 234-

242 University Avenue (File Number D01-005-2023)



City of Kingston Community Meeting Form

Note to Applicant: This Form is to be completed by the Applicant and is intended to provide a detailed description of the site, locational context and the proposed application as the basis for a Community Meeting at Planning Committee. The only supplementary information that will be provided by Staff for the Community Meeting is a map package (location, Official Plan, zoning, etc). Please keep residents and members of Planning Committee in mind when completing this form by ensuring that all information is thorough, detailed and understandable. Where a field is not applicable to the site or proposal, please indicate "N/A". Since this Form will be attached as an exhibit to a staff report, this Form must be completed in a manner that is accessible. Please refrain from using formatting or tables that are not accessible. If this form is completed in a manner that is not accessible, it may result in delays to the timing of the Community Meeting and may require staff to make amendments or adjustments prior to attaching the form as an exhibit to a staff report.

Owner/Application Information

Owner: CP Reit Ontario Properties

Applicant (if Owner is not the Applicant): Wellings of Kingston

Site Characteristics

Site address: 1048 Midland Avenue

Site area: 3.7 hectares

Description of existing use and buildings on site (height, floor area, units,

bedrooms, parking spaces, setbacks, etc): vacant

Official Plan designation: Regional Commercial

Zoning by-law (zone and other relevant schedules and overlays): Development

Reserve Zone, Kingston Zoning Bylaw (2022-62)

Existing number of trees: 350

Number of existing trees to be retained: 9

Description of heritage status (not a heritage building, listed, designated or located in a heritage conservation district): the site is vacant

Description of Surrounding Uses and Buildings

East: retail

West: retail/residential

North: retail

South: retail

Description of Proposal

Summary description of the proposal (use, height, floor area, setbacks, units, bedrooms, condominium, rental, affordability level, parking and bike spaces, will existing building or any existing features be retained/renovated/demolished etc.):

The proposed development will consist of 3 four storey rental apartment buildings. Building 1 will have 32 1-bedroom units and 46 2-bedroom units, for a total of 78 units. Building 2 will have 32 1-bedroom units and 46 2-bedroom units, for a total of 78 units. Building 3 will have 34 1-bedroom units and 29 2-bedroom units, for a total of 63 units. Parking will be provided through 272 vehicle spaces, and 40 bike spaces. All units are meant to be affordable based on the market, and are geared towards the 55+ community. The buildings will be 15.6 metres in height.

Type of Application: Rezoning

Proposed use: Seniors residential apartment

Proposed number and type of residential units and bedrooms (if residential): 219

units of which 121 are 2 bedroom and 98 are 1 bedroom

Proposed gross floor area (of each use): Residential: 19.024 square metres

Proposed height: 4 storeys; 15.6 metres

Proposed setbacks:

Front: 15 metres

Interior: 15 metres

Exterior: Not applicable

Rear: 30 metres

Proposed number of vehicular parking spaces (include breakdown of occupant, visitor, car-share, accessible, etc): 272

Proposed number of bicycle parking spaces: 40

Proposed landscaped open space: 10,612 square metres

Proposed amenity area (if residential): 1,293 square metres

Proposed number of trees to be planted: 0 (To be determined)

Description of how the application conforms with the Official Plan: The application will facilitate growth within the existing urban growth area of the City of Kingston. The location of the development is adjacent to Cataraqui Centre, which is identified for intensification in the Kingston Official Plan. The proposed development would provide affordable rental units for seniors, which is a demographic identified in the Kingston Official Plan.

If located in an area that is subject to Official Plan policies related to source water, natural heritage system, natural heritage features and areas, hazards, cultural heritage resources, areas of archaeological potential, or areas of archaeological significance, description of how the proposal will conform with the policies: ESA phase 1 and 2, and EIS studies have been conducted which show minimal disruptions to the natural environment. Archaeological Assessment Phase 1 and 2 have been conducted for this site which conclude that no further archaeological assessment is required.

Description of amendment(s) required to the Zoning By-law: to permit a seniors residential apartment

Other information that would be valuable for a Community Meeting: the proposed development is for a seniors residential rental apartment. The use is needed in Kingston. Wellings looks to provide affordable rental housing for seniors. We are affordable in our industry providing some services

List of Drawings/Studies Submitted

- Site plan
- Civil drawings
- Landscape plan
- Tree inventory and protection report
- ESA Phase 1 and 2
- Geotech
- PJR
- EIS
- Traffic study
- Noise study

• Archaeological report

Community Meeting Form Prepared by: Angela Mariani, George Whittington

Date: November 9, 2023

File Number D01-003-2023

By-Law Number 2023-XX

A By-Law to Amend By-Law Number 2022-62, "Kingston Zoning By-Law Number 2022-62" (Zone Change from 'DR' to 'URM8' Zone, Introduction of Exception EXXX, and Modification of Holding Overlay H32 (1048 Midland Avenue))

Passed:

Whereas the Council of The Corporation of the City of Kingston enacted By-Law Number 2022-62, "Kingston Zoning By-Law Number 2022-62" (the "Kingston Zoning By-Law");

Whereas the Council of The Corporation of the City of Kingston deems it advisable to amend the Kingston Zoning By-Law;

Therefore be it resolved that the Council of The Corporation of the City of Kingston hereby enacts as follows:

- 1. By-Law Number 2022-62 of The Corporation of the City of Kingston, entitled "Kingston Zoning By-law Number 2022-62", is amended as follows:
 - 1.1. Schedule 1 Zoning Map is amended by changing the zone symbol from 'DR' to 'URM8', as shown on Schedule "A" attached to and forming part of this By-Law;
 - 1.2. Schedule E Exception Overlay is amended by adding Exception 'EXXX', as shown on Schedule "B" attached to and forming part of this By-Law;
 - 1.3. 1.2 Schedule F Holding Overlay is amended by modifying Hold Number 'H32', as shown on Schedule "C" attached to and forming part of this By-Law;
 - 1.4. By adding the following Exception Number EXXX in Section 21 Exceptions, as follows:
 - **EXXX.** Despite anything to the contrary in this By-law, the following provisions apply to the lands subject to this Exception:
 - (a) The minimum required long-term bike spaces is the lesser of 0.09 per unit or 20."

Exhibit A
Report Number PC-24-012
City of Kingston By-Law Number 2022-XX

Page **2** of **2**

2.	This By-Law shall come into force in accordance with the provisions of the <i>Planning Act</i> .
Given	all Three Readings and Passed: [Meeting Date]
Janet	Jaynes
City (Clerk
Bryar	n Paterson
Mayo	r



Schedule 'A' to By-Law Number

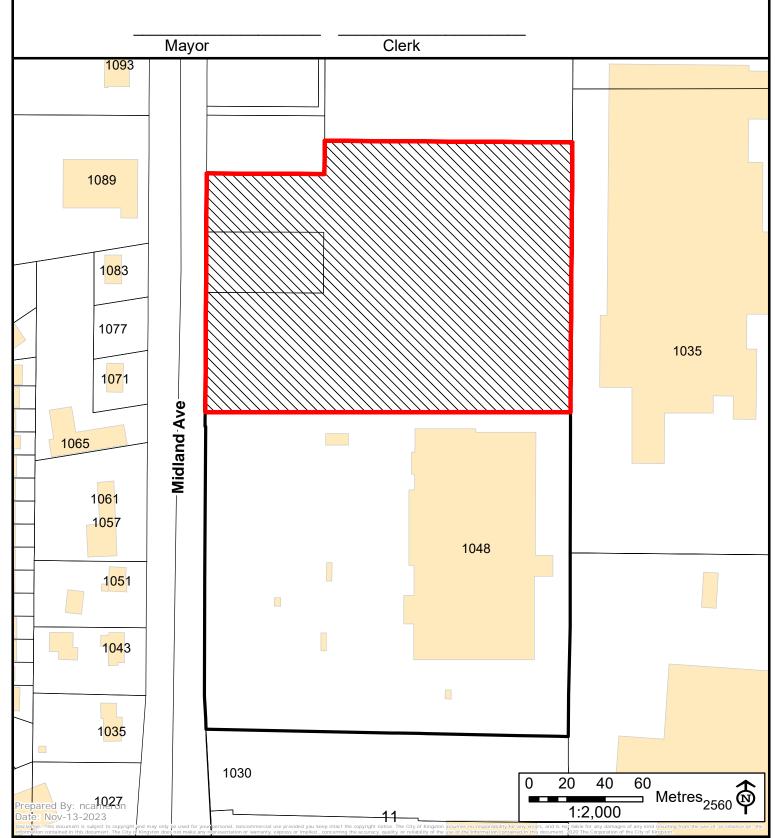
Address: 1048 Midland Ave. File Number: D01-003-2023

Kingston Zoning By-Law 2022-62 Schedule 1 - Zoning Map

Lands Subject to this Application

Certificate of Authentication

This is Schedule 'A' to By-Law Number _____, passed this ____day of _____ 2023.





Schedule 'B' to By-Law Number

Address: 1048 Midland Ave. File Number: D01-003-2023

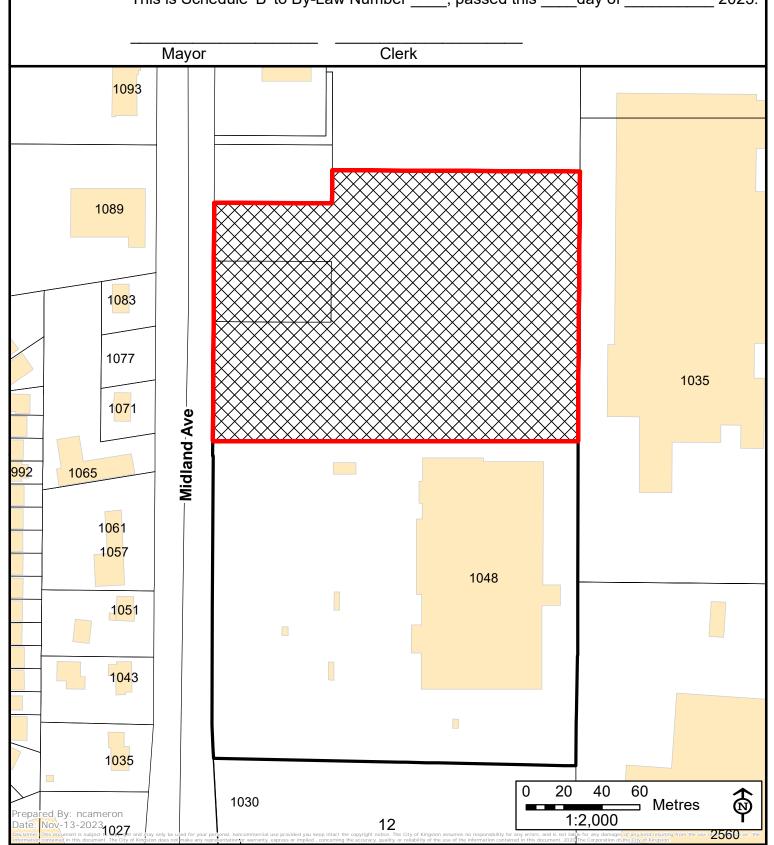
Kingston Zoning By-Law 2022-62 Schedule E - Exception Overlay

Lands Subject to this Application

Lands to be added as EXXX



This is Schedule 'B' to By-Law Number _____, passed this ____day of _____ 2023.





Schedule 'C' to By-Law Number

Address: 1048 Midland Ave. File Number: D01-003-2023

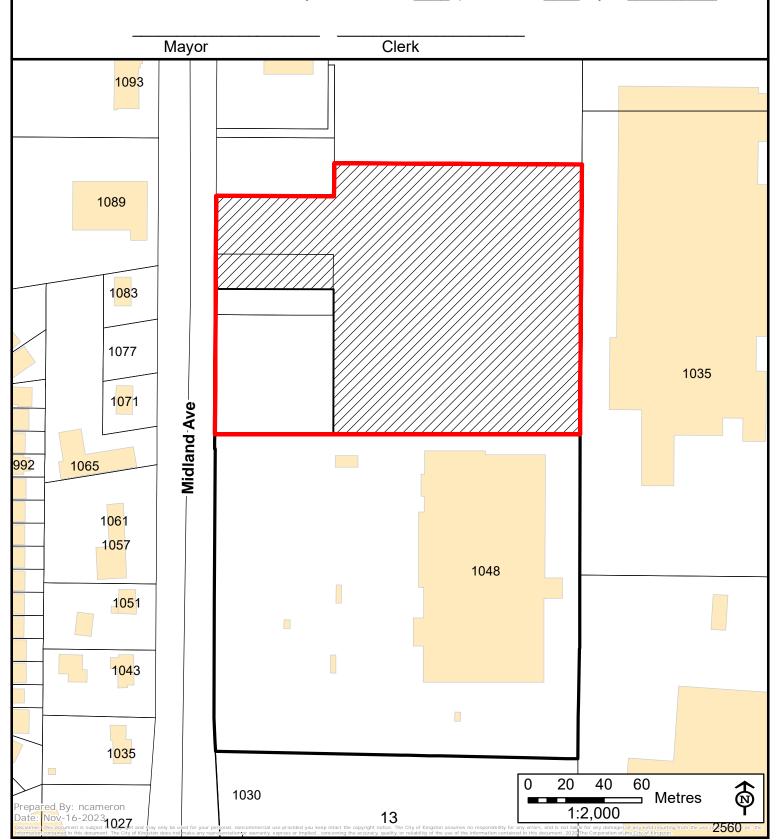
Kingston Zoning By-Law 2022-62 Schedule E - Exception Overlay

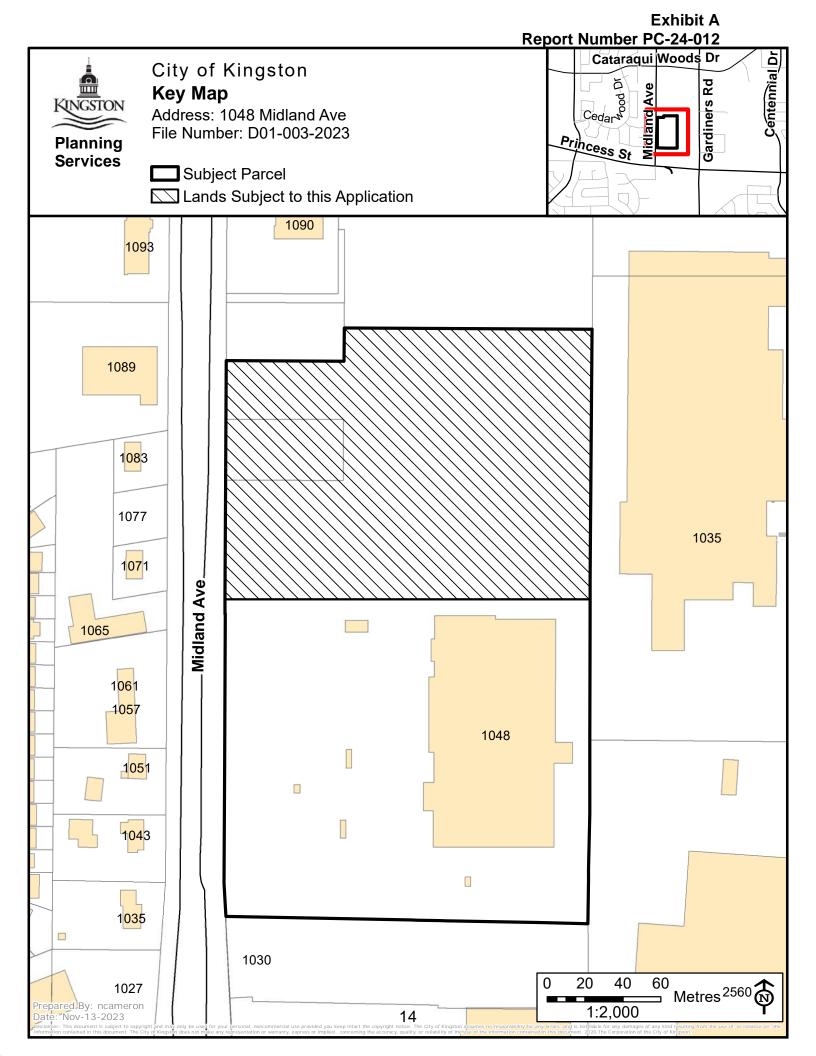
Lands Subject to this Application

Lands to be added as H32



This is Schedule 'C' to By-Law Number _____, passed this _____day of ______ 2023.







City of Kingston Neighbourhood Context (2023)

Address: 1048 Midland Ave File Number: D01-003-2023

Lands Subject to this Application
Property Boundaries
Proposed Parcels

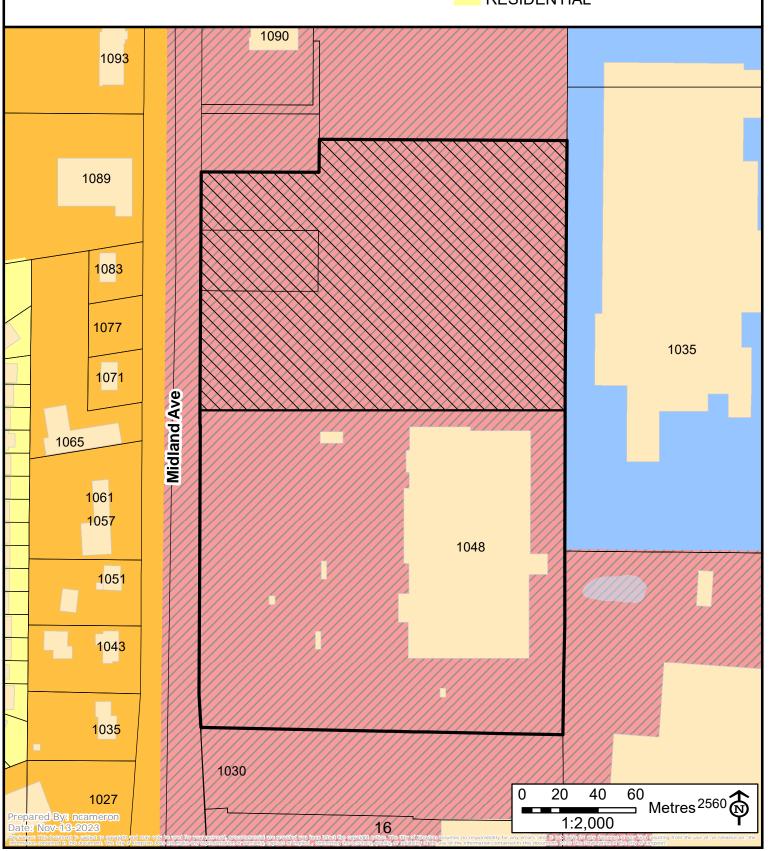


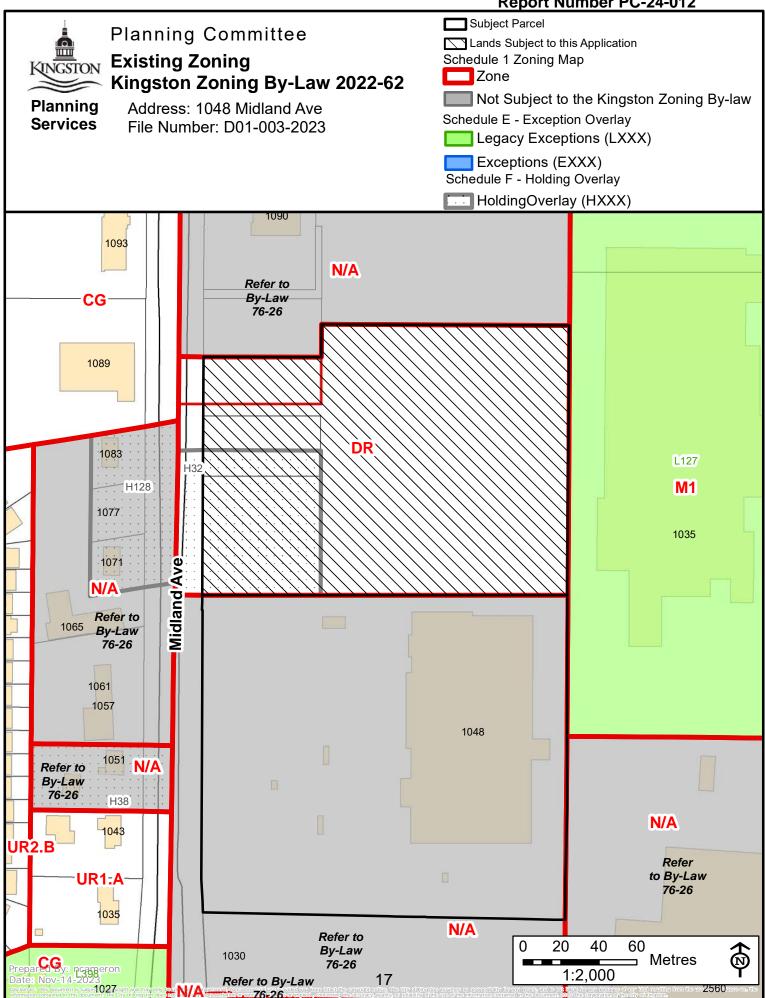


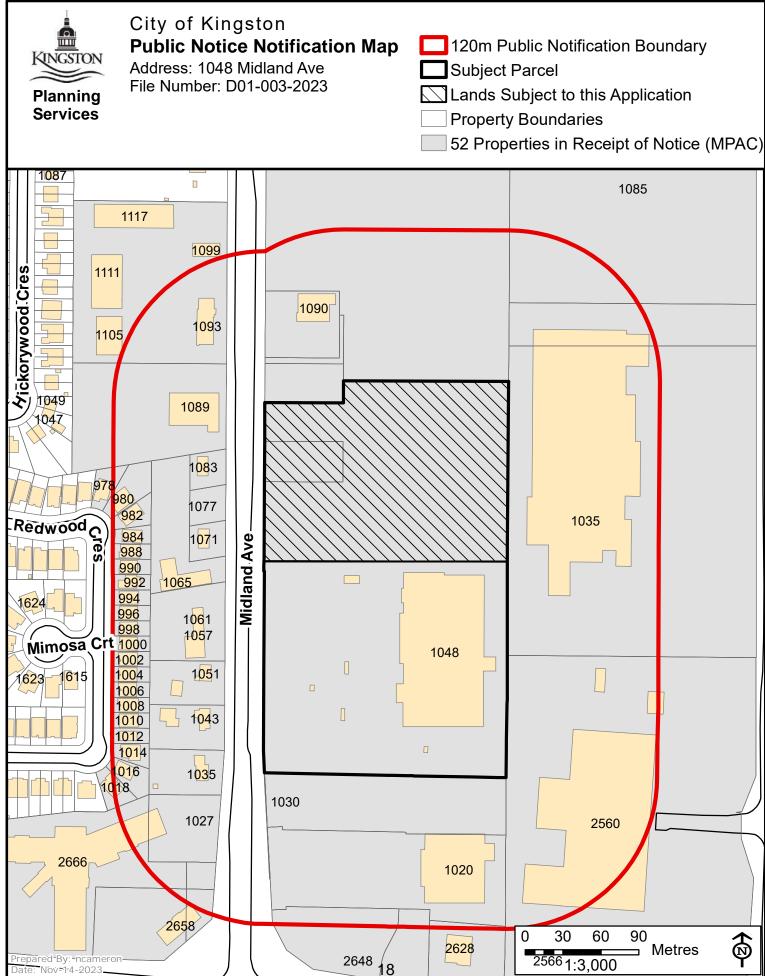
City of Kingston Official Plan, Existing Land Use

Address: 1048 Midland Ave File Number: D01-003-2023



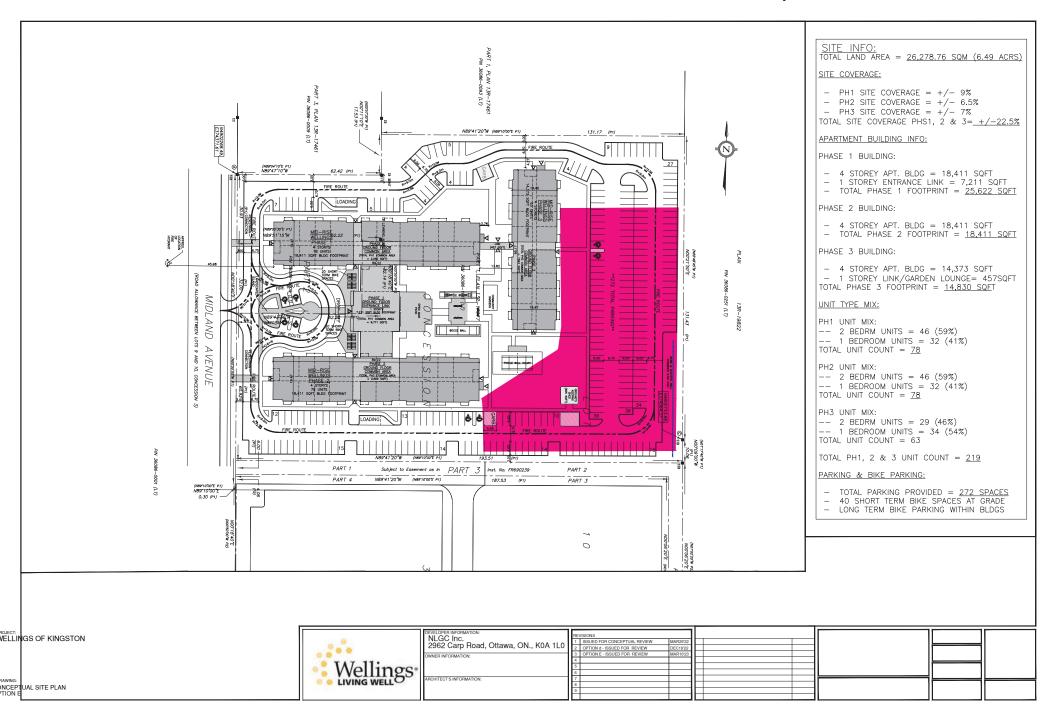






Date: Nov-14-2023

Exhibit A Report Number PC-24-012





City of Kingston Community Meeting Form

Note to Applicant: This Form is to be completed by the Applicant and is intended to provide a detailed description of the site, locational context and the proposed application as the basis for a Community Meeting at Planning Committee. The only supplementary information that will be provided by Staff for the Community Meeting is a map package (location, Official Plan, zoning, etc). Please keep residents and members of Planning Committee in mind when completing this form by ensuring that all information is thorough, detailed and understandable. Where a field is not applicable to the site or proposal, please indicate "N/A". Since this Form will be attached as an exhibit to a staff report, this Form must be completed in a manner that is accessible. Please refrain from using formatting or tables that are not accessible. If this form is completed in a manner that is not accessible, it may result in delays to the timing of the Community Meeting and may require staff to make amendments or adjustments prior to attaching the form as an exhibit to a staff report.

Owner/Application Information

Owner: 234-242 UNIVERSITY AVE. ULC

Applicant (if Owner is not the Applicant): The Boulevard Group

Site Characteristics

Site address: 234-242 University Avenue

Site area: 1,188 square metres

Description of existing use and buildings on site (height, floor area, units, bedrooms, parking spaces, setbacks, etc):

The existing on-site development is a five-unit townhouse on five separately conveyable parcels, with vehicular parking in the rear yard which is accessed through an existing carriageway. The properties contain one 3-bedroom unit, one 4-bedroom unit, and three 5-bedroom units. All properties are designated under Part IV of the Ontario Heritage Act.

The townhouse has a height of 9.50 metres to the ridge of the roof, with setbacks of 0.0 metres to the north, 1.8 metres to the east, and 0.64 metres to the south.

Official Plan designation: Residential

Zoning by-law (zone and other relevant schedules and overlays): UR5 in 2022-62

Existing number of trees: 0

Number of existing trees to be retained: 0

Description of heritage status (not a heritage building, listed, designated or located in a heritage conservation district): Designated under Part IV of the Ontario Heritage Act (OHA).

Description of Surrounding Uses and Buildings

East: Residential

West: Residential

North: Residential

South: Residential

Description of Proposal

Summary description of the proposal (use, height, floor area, setbacks, units, bedrooms, condominium, rental, affordability level, parking and bike spaces, will existing building or any existing features be retained/renovated/demolished etc.):

The proposal seeks to merge the lands into a single land holding, and to construct two semi-detached houses in the rear yard and create a central courtyard as amenity space for the residents. The project proposes to replace the gravelled parking area with the additional dwellings and create a pedestrian and bike friendly development.

The existing heritage structure on the property (Snowden Terrace) will undergo extensive restoration and renovation from its current poor condition to preserve the building into the future.

The existing five residential dwelling units (22 bedrooms total) contained within the townhouses are proposed to be maintained, with modifications to the rear projections. The two new semi-detached houses are proposed to contain four dwelling units with a total of 24 bedrooms. The unit sizes across the project will vary from 3 bedrooms to 6 bedrooms to provide a range of options for future residents.

Overall, the design will allow additional density, without increasing the height of structures in the area, or having a negative effect on the heritage structure.

Collectively, the existing on-site residential development aggregated with the proposed residential dwelling units equate to a total of nine dwelling units and forty-six (46) bedrooms in a low to medium density built form.

Type of Application: Zoning By-Law Amendment

Proposed use: Residential, 9 dwelling units

Proposed number and type of residential units and bedrooms (if residential):

The proposal includes for 9 dwelling units in total. There are 5 units existing. The units will range from 3 bedrooms to 6 bedrooms. The total number of bedrooms will be 46.

Proposed gross floor area (of each use): 1,581 square metres

Proposed height:

- Townhouse (existing) 9.5 metres to ridge
- Semi-Detached Houses (proposed) 7.96 metres, with projection to 9.18 metres

Proposed setbacks:

Front: 1.29 metres existing

Interior: 0 metres existing. The new buildings will be a minimum of 2.65 metres

Exterior: Not Applicable

Rear: A minimum of 2.13 metres

Proposed number of vehicular parking spaces (include breakdown of occupant, visitor, car-share, accessible, etc): 0.0 spaces. Zoning requirement is 0.0 spaces

Proposed number of bicycle parking spaces: 10 minimum. Zoning requirement is 0.0 spaces.

Proposed landscaped open space: 54.3 %. Zoning requirement is 30%.

Proposed amenity area (if residential): Greater than the required 166.5 square metres. The total landscaping on the property will be 645.5 square metres.

Proposed number of trees to be planted: To be determined.

Description of how the application conforms with the Official Plan

The proposed redevelopment is consistent with the Provincial Policy Statement and the City of Kingston Official Plan which seeks to provide a variety of housing options for residents and promote intensification in serviced urban areas of the City. The subject lands are located within the Housing District of the City, adjacent to the Major Institution

area associated within Queen's University as well as being in close proximity to several other residential uses and community facilities. The proposal supports active transportation and the utilization of multi-modal transportation due to its central location and lack of on-site vehicular parking facilities. The proposed residential intensification is of an appropriate built form for the subject lands and context of the surrounding neighbourhood.

A full review of the applicable Official Plan policies is included in the submitted Planning Justification Report.

If located in an area that is subject to Official Plan policies related to source water, natural heritage system, natural heritage features and areas, hazards, cultural heritage resources, areas of archaeological potential, or areas of archaeological significance, description of how the proposal will conform with the policies:

An Archaeological Assessment and a Heritage Impact Assessment have been submitted with the application.

The Archaeological Assessment concludes:

"The subject property tested during Stage 2 excavation has been assessed and found to contain no significant archaeological resources. No further work is required within the study area."

The Heritage Impact Statement concludes:

"The realization of this design proposal will greatly enhance the streetscape along University Avenue helping to establish a 'quality standard' among other owners of heritage properties on the street.

The full conception, as discussed above, meets the relevant S&G criteria for a well - considered preservation/rehabilitation project.

The project will provide greater residential density without resorting to increased height and in a manner that creates a sense of the property as a conscious formal design – a 'garden court', transforming a rough gravel parking area into a very livable space.

The de-emphasis of motorized vehicles, (no automobile parking for occupants) promotes a more pedestrian and bicycle focused lifestyle for the area, which, in itself, helps to preserve the historic core neighbourhood."

Description of amendment(s) required to the Zoning By-law:

 Decks & Porches {Table 4.20.4} – An amendment is required to recognize the existing 0.0 metre setback of the front decks.

- <u>Max. Bedrooms</u> {Section 4.28} An amendment is required to permit 46 bedrooms on the newly merged property.
- <u>Permitted Uses</u> {Table 11.1.2} An amendment is required to recognize the existing townhouse structure and also permit semi-detached houses.
- <u>Max. Number of Principal Buildings</u> {Section 11.6.1.11} An amendment is required to permit 3 principal buildings.
- Max. Building Depth {Section 11.6.1.12} An amendment is required to permit the rear wall of a principal building to be 2.1 metres from the rear lot line.

Other information that would be valuable for a Community Meeting:

List of Drawings/Studies Submitted

- Conceptual Site Plan
- Floor Plans
- Architectural Elevations
- Grading Plan
- Planning Justification & Urban Design Report
- Servicing Report & Plan
- Stormwater Management Report & Plan
- Tree Preservation Study
- Noise Report
- Stage 1 Archaeological Assessment
- Heritage Impact Statement

Community Meeting Form Prepared by: The Boulevard Group

Date: 26 October 2023

File Number D14-016-2020

By-Law Number 2023-XX

A By-Law to Amend By-Law Number 2022-62, "Kingston Zoning By-Law Number 2022-62" (Introduction of Exception Number E__, 234-242 University Avenue)

Passed: [Meeting Date]

Whereas the Council of The Corporation of the City of Kingston enacted By-Law Number 2022-62, "Kingston Zoning By-Law Number 2022-62" (the "Kingston Zoning By-Law");

Whereas the subject lands are identified as "UR5" on Schedule 1 of the Kingston Zoning By-law;

Whereas the Council of The Corporation of the City of Kingston deems it advisable to amend the Kingston Zoning By-Law;

Therefore be it resolved that the Council of The Corporation of the City of Kingston hereby enacts as follows;

- 1. By-Law Number 2022-62 of The Corporation of the City of Kingston, entitled "Kingston Zoning By-law Number 2022-62", is amended as follows:
 - 1.1. Schedule E Exception Overlay is amended by adding Exception 'E__', as shown on Schedule "A" attached to and forming part of this By-Law;
 - 1.2. By adding the following Exception Number E__ in Section 21 Exceptions, as follows:
 - "E__. Notwithstanding the provisions of the UR5 Zone, the following provisions shall apply:
 - (a) Additional Permitted Uses
 - Townhouse
 - Semi-Detached House
 - (b) Maximum Number of Dwelling Units
 - 9
 - (c) Maximum Number of Bedrooms
 - 46

City of Kingston By-Law Number 2023-XX

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- (d) Maximum Building Depth
 - Minimum rear setback of 2.0 metres
- (e) Maximum Number of Principal Buildings
 - 3
- 2. This By-Law shall come into force in accordance with the provisions of the *Planning Act*.

Given all Three Readings and Passed: [Meeting Date]	
Janet Jaynes	
City Clerk	
Bryan Paterson	
Mayor	



Schedule 'A' to By-Law Number

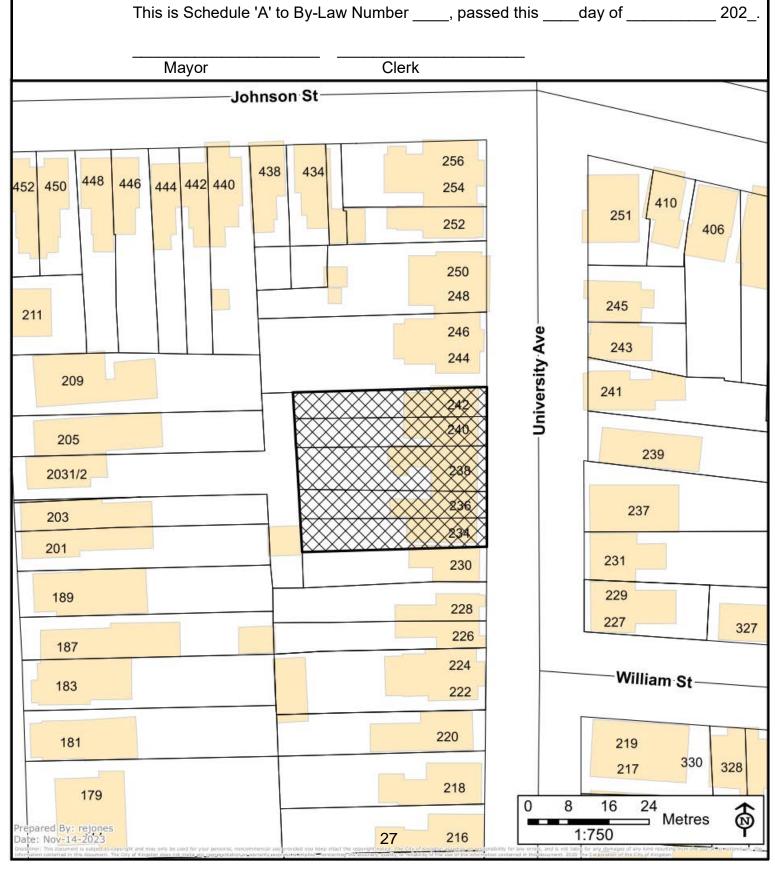
Address: 234-242 University Avenue

File Number: D01-005-2023

Kingston Zoning By-Law 2022-62 Schedule E - Exception Overlay

∠ Lands to be added as EXXX

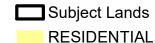
Certificate of Authentication

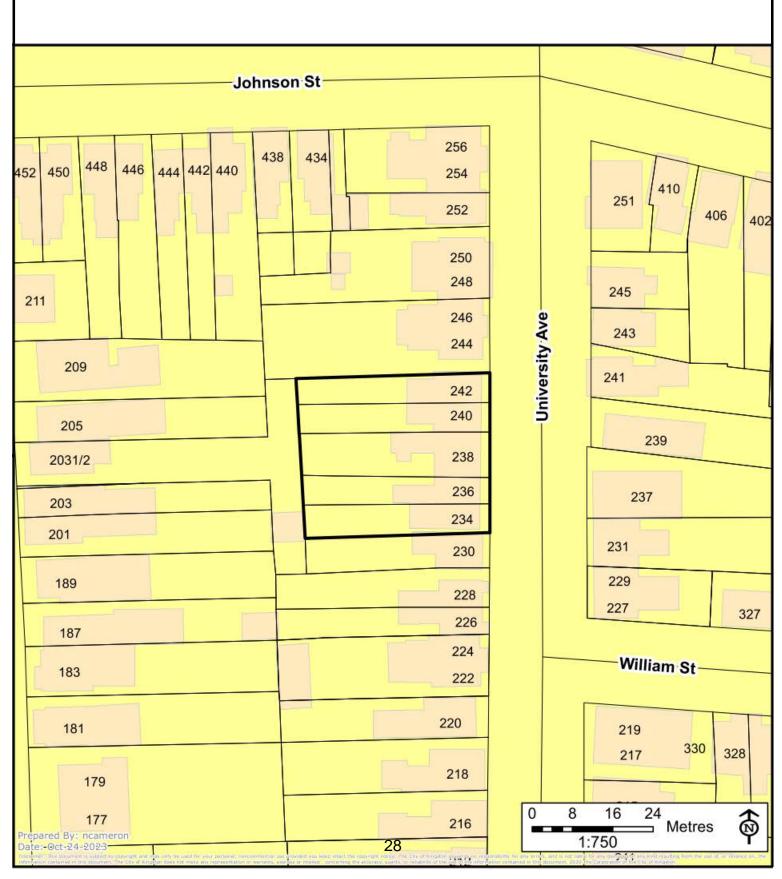


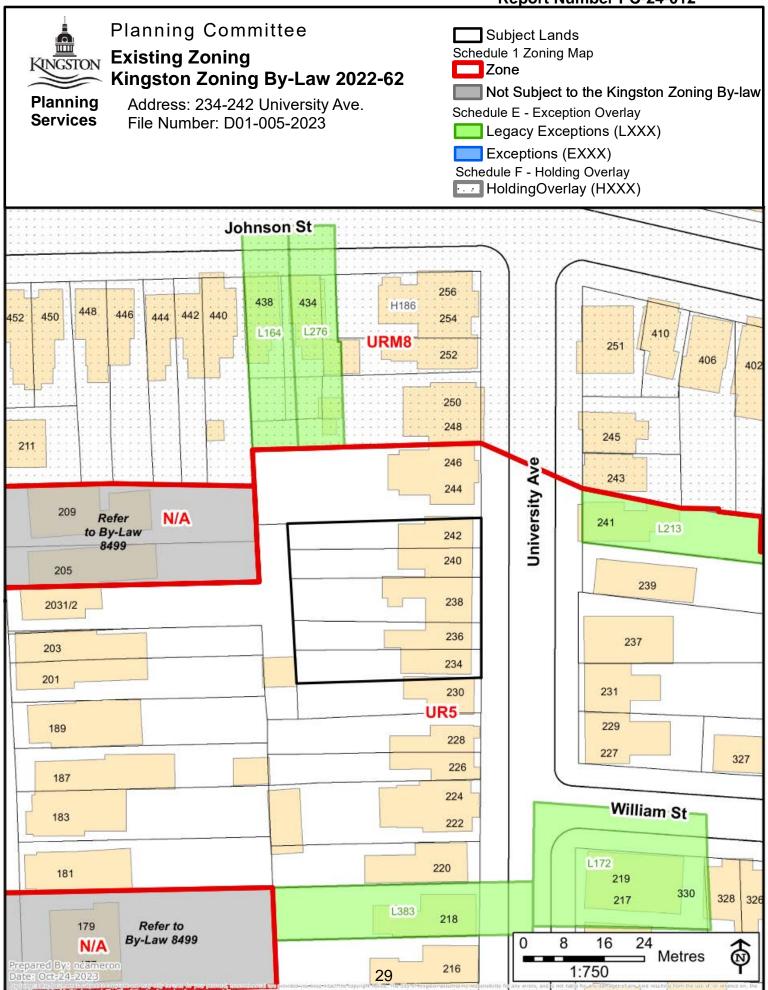


City of Kingston Official Plan, Existing Land Use

Address: 234-242 University Ave. File Number: D01-005-2023







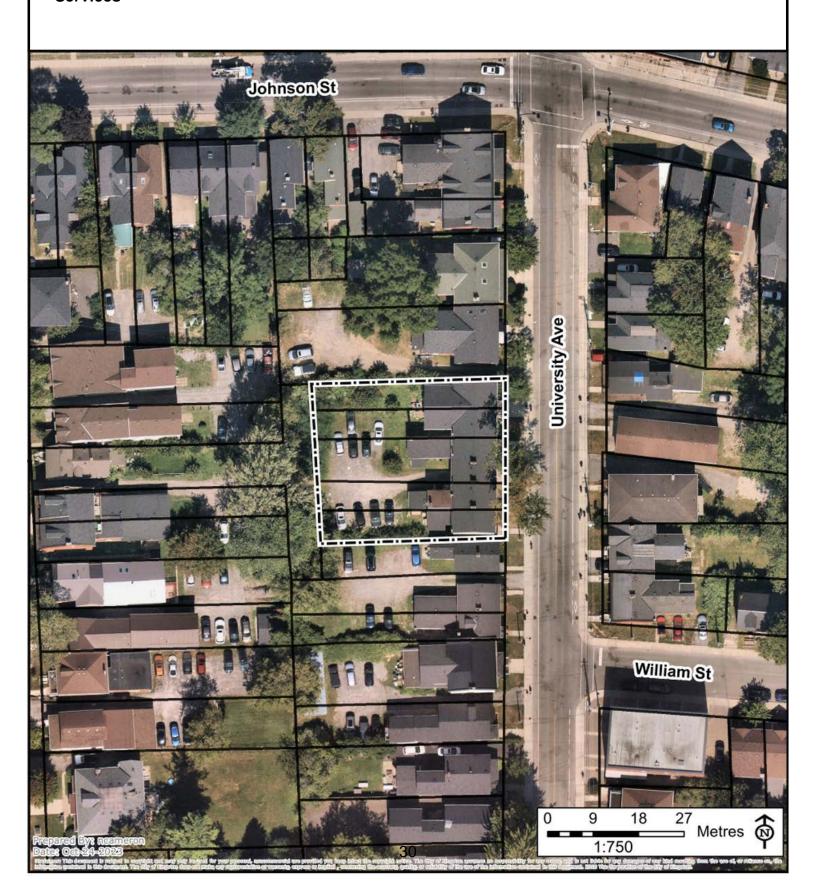


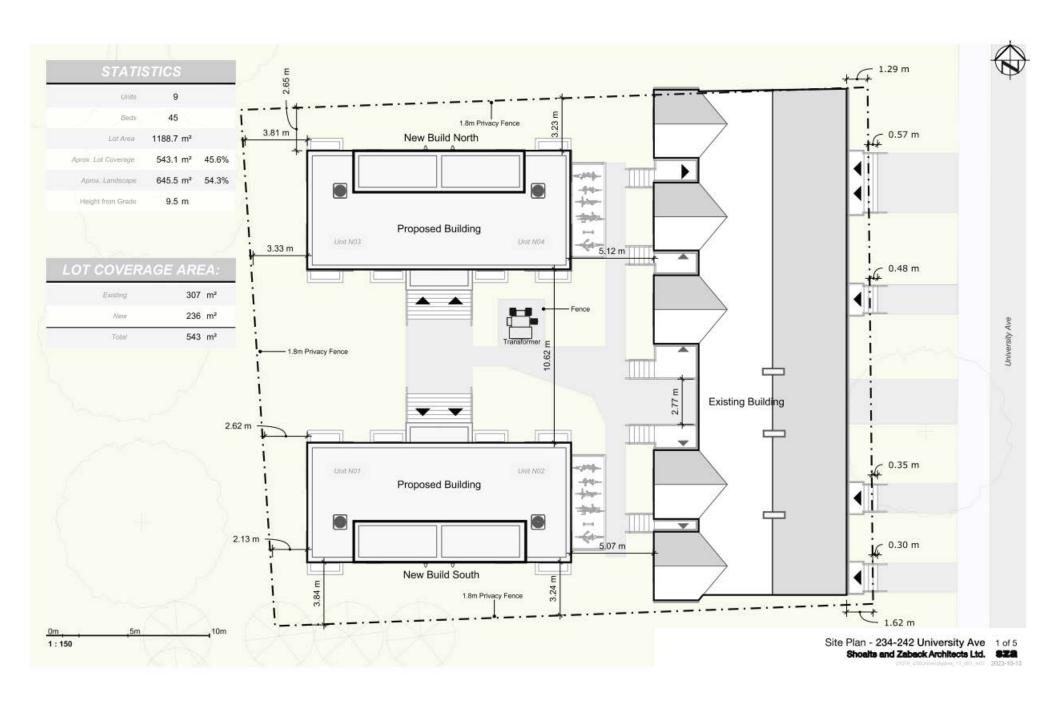
City of Kingston

Neighbourhood Context (2023)

Address: 234-242 University Ave. File Number: D01-005-2023

Subject Lands
Property Boundaries
- Proposed Parcels





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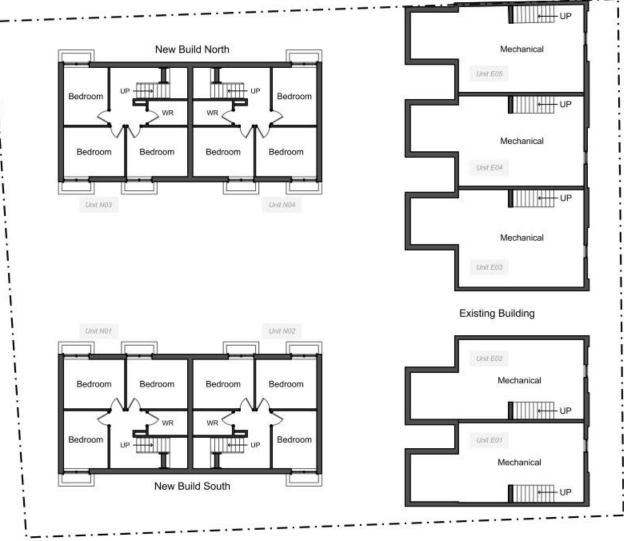


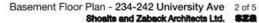
Existing	00	284 m²
Existing	01	283 m²
Existing	02	305 m²
Subtated		872 m²
New	00	236 m²
New	01	236 m²
New	02	236 m²
Subtotal		709 m²

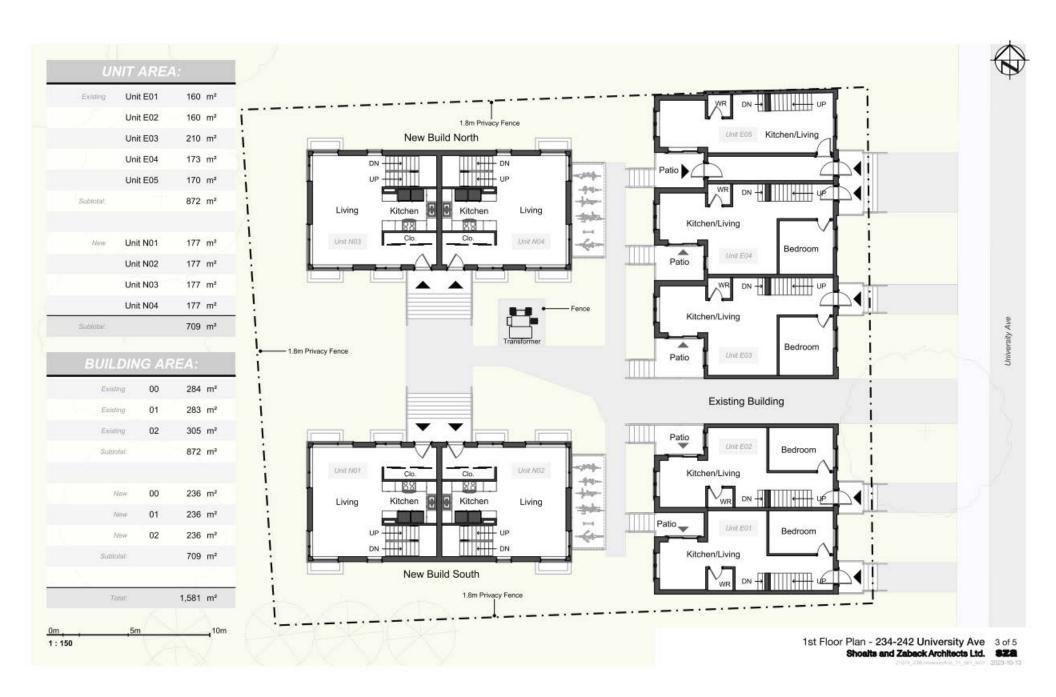
1:150

1,581 m²

,10m





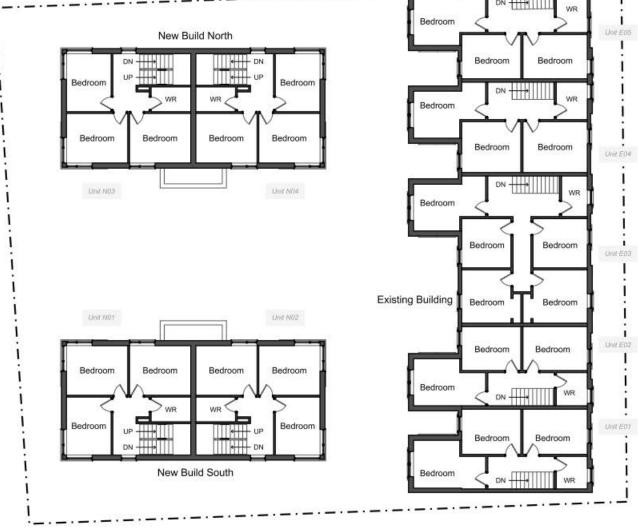


Existing	Unit E01	160	m²
	Unit E02	160	m²
	Unit E03	210	m²
	Unit E04	173	m²
	Unit E05	170	m²
Subtotal:		872	m²
Naw	Unit N01	177	m²
	Unit N02	177	m²
	Unit N03	177	m²
	Unit N04	177	m²

Existing	00	284 m²
Existing	01	283 m²
Existing	02	305 m²
Subtotal		872 m²
New	00	236 m²
New	01	236 m²
New	02	236 m²
Subtotal:		709 m²

1:150

1,581 m²



2nd Floor Plan - 234-242 University Ave 4 of 5 Shoalts and Zaback Architects Ltd. SZA



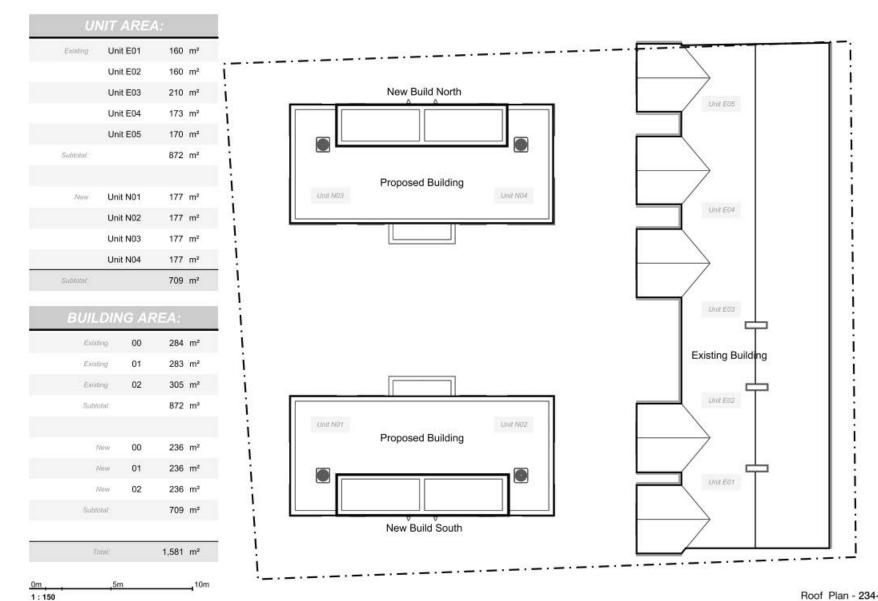


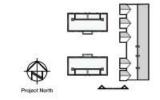
Exhibit B Report Number PC-24-012



EX - Basement -0.67 New - Basement -1.17



Elevations - South 01 1:100 mm



Elevations - South 01 - 234 - 242 University Ave 01 of 08 Shoalts and Zaback Architects Ltd. \$28

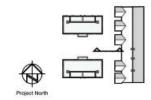
Exhibit B Report Number PC-24-012



EX - Basement <u>-0.67</u> New - Basement <u>-1.17</u>





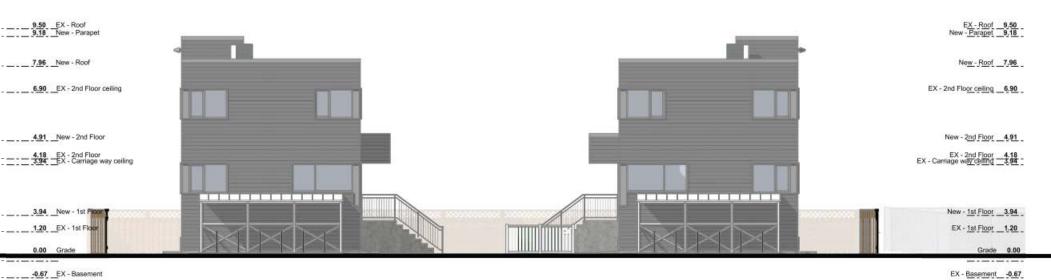


Elevations - South 02 - 234 - 242 University Ave 02 of 08



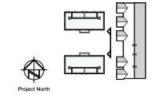
Elevations - East 01 1:100 mm

Elevations - East 01 - 234 - 242 University Ave 03 of 08 Shoalts and Zaback Architects Ltd. SZA

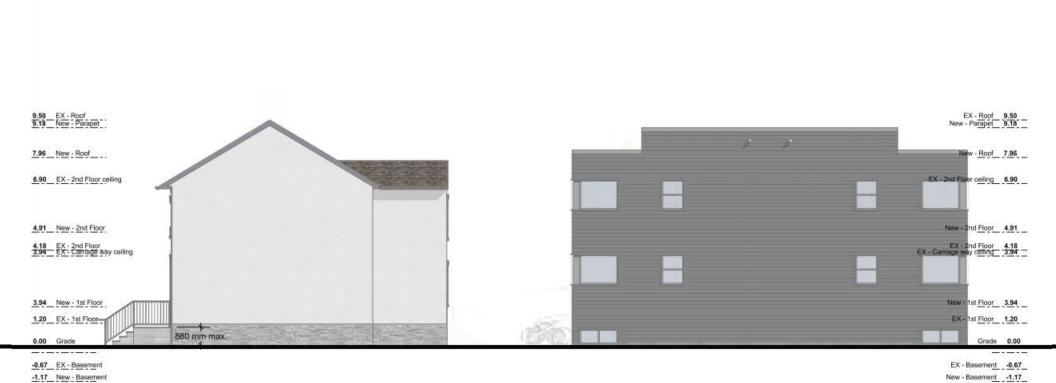


New - Basement -1.17

Elevations - East 02 1:100 mm

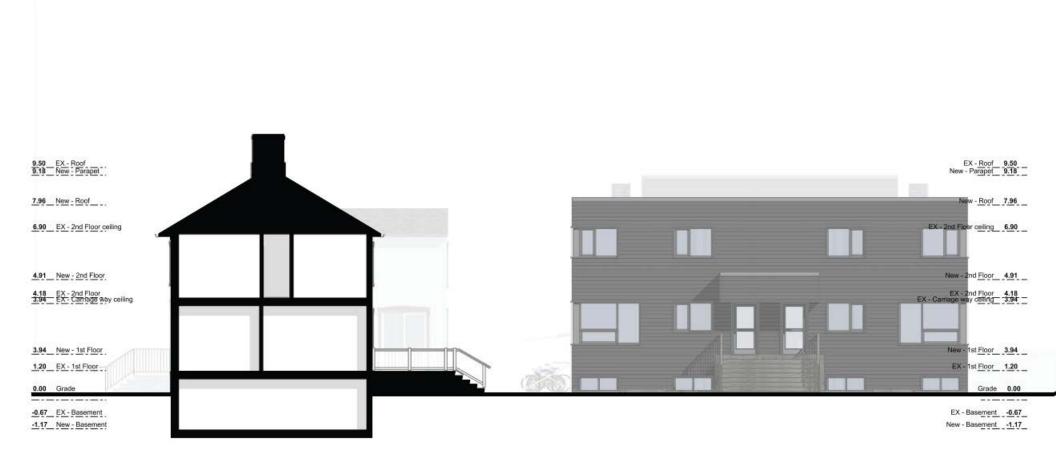


Elevations - East 02 - 234 - 242 University Ave 04 of 08 Shoalts and Zaback Architects Ltd. SZa

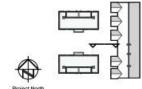


Elevations - North 01 1:100 mm

Elevations - North 01 - 234 - 242 University Ave 05 of 08 Shoalts and Zaback Architects Ltd. \$28



Elevations - North 02 1:100 mm



Elevations - North 02 - 234 - 242 University Ave 06 of 08 Shoelts and Zaback Architects Ltd. SZ&



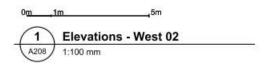
Elevations - West 01

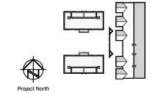
1:100 mm

Elevations - West 01 - 234 - 242 University Ave 07 of 08 Shoalts and Zaback Architects Ltd. **SZ3**



_________EX - Basement ________1.17__ New - Basement EX - Basement -0.67 New - Basement -1.17

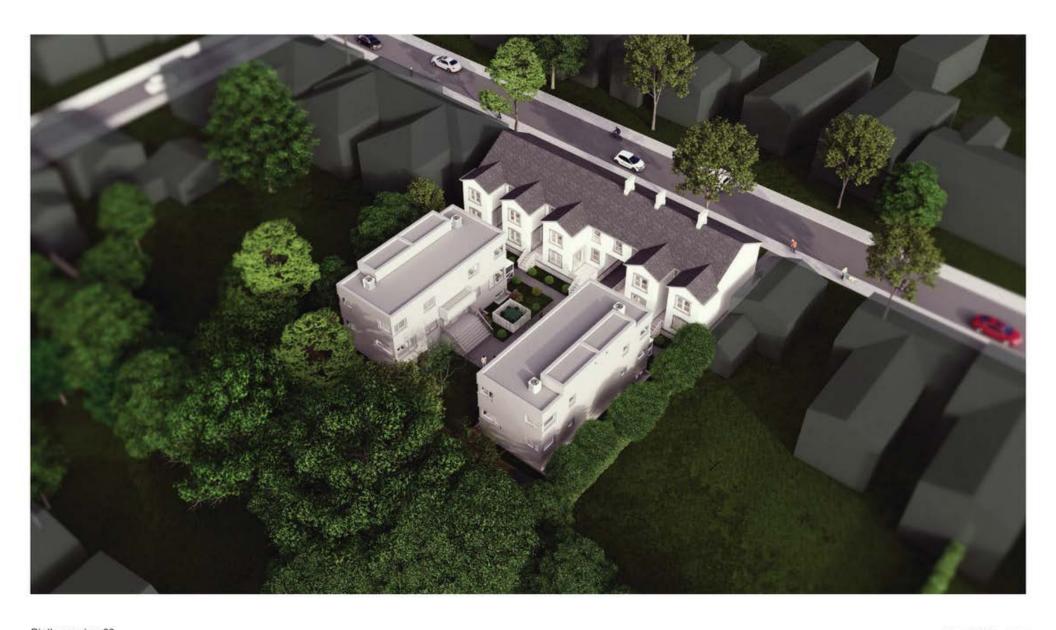




Elevations - West 02 - 234 - 242 University Ave 08 of 08



Bird's eye view 01 234 - 242 University Avenue - Renderings



Bird's eye view 02 234 - 242 University Avenue - Renderings



View from University Street 234 - 242 University Avenue - Renderings



South New Build 234 - 242 University Avenue - Renderings



North New Build 01 234 - 242 University Avenue - Renderings



North New Build 02 234 - 242 University Avenue - Renderings



Courtyard View 234 - 242 University Avenue - Renderings

