

City of Kingston Report to Committee of Adjustment Report Number COA-24-025

To: Chair and Members of the Committee of Adjustment

From: Niki Van Vugt, Intermediate Planner

Date of Meeting: April 15, 2024

Application for: Minor Variance

File Number: D13-009-2024

Address: 920 Princess Street

District: District 9 – Williamsville

Owner: The Springer Group of Companies

Applicant: The Springer Group of Companies and Fotenn Consultants Inc.

Council Strategic Plan Alignment:

Theme: 1. Support Housing Affordability

Goal: 1.1 Promote increased supply and affordability of housing.

Executive Summary:

This report provides a recommendation to the Committee of Adjustment regarding an application for minor variance for the property located at 920 Princess Street. The applicant is requesting relief from various provisions of the zoning by-law in order to support the construction of a new eight-storey multi-unit residential building containing 47 residential dwelling units, located at the southern portion of the property.

The requested minor variances are consistent with the general intent and purpose of both the City of Kingston Official Plan and Kingston Zoning By-Law Number 8499. The requested minor variances are desirable for the appropriate development or use of the land, building or structure and **are** minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and is recommended for approval.

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Recommendation:

That minor variance application, File Number D13-009-2024, for the property located at 920 Princess Street to construct a new eight-storey multi-unit residential building, containing 47 residential dwelling units, located at the undeveloped southeastern portion of the property, be approved, as described below:

Variance Number 1:

By-Law Number 8499: Exception Section 74

Requirement: The construction shall be restricted to a commercial and apartment

complex containing a total of 48 dwelling units, 613 square metres of

commercial area and a total of 100 parking spaces.

Proposed: The construction shall be restricted to an apartment complex containing

a total of 48 dwelling units, 0 square metres of commercial area, and a

total of 22 parking spaces.

Variance Requested: 613 square metres of commercial area and 78 parking spaces; and

Variance Number 2:

By-Law Number 8499: 5.3A.(d)(ii)(a) Off-Street Vehicle Parking Facilities – Accessible Parking

Requirement: Type A (Van accessible) spaces shall have minimum rectangular

dimensions of 3.4 metres width by 6.0 metres length and must have

signage specifying that they are van-accessible.

Proposed: Type A (Van accessible) spaces shall have minimum rectangular

dimensions of 3.4 metres width by 5.5 metres length and must have

signage specifying that they are van-accessible

Variance Requested: 0.5 metre length; and

Variance Number 3:

By-Law Number 8499: 5.3B.(h) – Off-Street Vehicle Parking Facilities – Design Standards

Requirement: The minimum size of a parking space shall be 2.7m wide and 6.0m long. All off-street automobile parking facilities shall be designed with

appropriate means of access to streets or lanes as well as maneuvering areas and all parking facilities shall be suitably graded and surfaced, and all parking spaces suitably marked. Where four or more parking spaces are required, such parking areas shall be provided with at least one entrance lane and one exit lane for vehicles. All parking areas shall be provided with adequate driveways and aisles for the removal of a

vehicle without the necessity of moving any other vehicle.

Proposed: The minimum size of a parking space shall be 2.6 metre wide and 5.5

metre long. All off-street automobile parking facilities shall be designed

with appropriate means of access to streets or lanes as well as

maneuvering areas and all parking facilities shall be suitably graded and surfaced, and all parking spaces suitably marked. Where four or more parking spaces are required, such parking areas shall be provided with at least one entrance lane and one exit lane for vehicles. All parking

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areas shall be provided with adequate driveways and aisles for the removal of a vehicle without the necessity of moving any other vehicle

Variance Requested: 0.1 metre width and 0.5 metre length; and

Variance Number 4:

By-Law Number 8499: 5.27(a) – Amenity Area for Multiple Family Dwellings

Requirement: A minimum of 18.5 square metres of amenity area shall be provided for

each dwelling unit on the lot.

Proposed: A minimum of 10.0 square metres of amenity area shall be provided for

each dwelling unit on the lot.

Variance Requested: 8.5 square metres; and

That approval of the application be subject to the conditions attached as Exhibit A (Recommended Conditions) to Report Number COA-24-025.

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Authorizing Signatures:

ORIGINAL SIGNED BY PLANNER

Niki Van Vugt, Intermediate Planner

In Consultation with the following Management of the Community Services Group:

Tim Park, Director, Planning Services Meghan Robidoux, Supervisor, Development Approvals

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Options/Discussion:

On February 1, 2024, a minor variance application was submitted by The Springer Group of Companies (owner/applicant) and Fotenn Consultants Inc. (co-applicant), with respect to the property located at 920 Princess Street. The application requests variances to the unique site-specific zone, parking standards, and amenity area requirements of Zoning By-Law Number 8499 to support the construction of a new eight-storey multi-unit residential building containing 47 residential dwelling units, located at the southeastern portion of the property.

In support of the application, the applicant has submitted the following:

- Conceptual Site Plan (Exhibit G)
- Floor Plans (Exhibit J)
- Architectural Elevations (Exhibit K)
- Serviceability Report
- Traffic Impact Study
- Noise Impact Study
- Planning Justification
- Archaeological Report
- Planning Justification

All submission materials are available online through the Development and Services Hub (DASH) at the following link, <u>DASH</u>, using "Look-up a Specific Address". If there are multiple addresses, search one address at a time, or submission materials may also be found by searching the file number.

Site Characteristics

The subject property is located south of the intersection of Princess Street, Bath Road, and Concession Street, and north of the intersection of Franklin Place and Helen Street. The development site is part of a large property with multiple addresses, including 920 Princess Street and 10 and 16 Bath Road (Exhibit B – Key Map). The total property is approximately 1.17 hectares in size with frontage on Franklin Place, Princess Street, and Bath Road.

The subject property currently contains a variety of commercial uses, including personal service shops (Allure Hair Studio & Spa at 920 Princess Street and Teddy Nails & Spa at 16 Bath Road), a wellness clinic (JD Physiotherapy at 920 Princess Street), animal care (Downtown Animal Hospital at 16 Bath Road), offices (S Rayner & Associates, CCS Bookkeeping Inc and Website Design Kingston at 920 Princess Street), a laundry store (Flindall's Cleaners at 16 Bath Road), a recreation facility (Splitsville Kingston at 10 Bath Road), and a training facility (Kumon and Kingston Literacy & Skills at 16 Bath Road).

The property is surrounded by a number of commercial uses to the north, east, and west (Exhibit C – Neighbourhood Context Map). Namely, the Kingston Centre is located within

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approximately 200 metres walking distance, which provides a hub of retail commercial, financial, and office uses, as well as a Kingston Transit transfer station. To the east, the property is also located within walking distance of various community facilities located along Wright Crescent, including the Ongwanada Crescent Community Centre, YMCA Kingston, and the Kingston Frontenac Public Library Calvin Park Branch. To the south, the subject property borders on a residential neighbourhood containing a variety of building types and densities. Buildings in the surrounding neighbourhood generally include a one to four storey-built form. However, there are existing residential buildings in the area between eight and thirteen storeys in height (Exhibit H – Site Photos). The subject lands are located in close proximity to several parks, including Compton Park, Third Avenue Park, and the Kingston Memorial Centre. Public Transit opportunities include Kingston Transit Routes 2, 4, 12, 16 as well as Express Routes 501/502 and 701/702.

The subject property is designated Main Street Commercial as per Schedule 3A – Land Use in the Official Plan (Exhibit D – Official Plan, Existing Land Use Map) and is located in the Williamsville Mainstreet Specific Policy Area as outlined on Schedules 3 and 13 of the Official Plan. The property is split zoned Neighbourhood Commercial in Kingston Zoning By-Law Number 2022-62 for the portion of the site municipally addressed as 10 and 16 Bath Road, a Main Street Commercial 'C4-H' Zone for the portion of the site municipally addressed as 920 Princess Street, and a site-specific Commercial (Central Business District and Upper Princess Street) 'C.74' Zone under Zoning By-Law Number 8499 for the undeveloped portion of the site which is currently subject to this minor variance application (Exhibit E – Kingston Zoning By-Law 2022-62 Map and Exhibit F – Zoning By-Law Number 8499 Map).

The site-specific C.74 Zone was established through a rezoning application passed December 14, 1970, and approved by the Ontario Municipal Board January 29, 1971 (Ontario Municipal Board File Number R.880-60) for the purpose of facilitating a mixed-use commercial and multi-unit apartment building, containing a maximum of 48 dwelling units, 613 square metres of commercial area, and a total of 100 parking spaces. The site-specific C.74 Zone also notes that the mixed-use building is to be substantially in conformity with the plan entitled "Proposed Commercial and Apartment Complex Scheme F", prepared by E.A. Cromarty, Architect, dated November 1970, which was attached to and formed part of this implementing by-law as Schedules "H-1", "H-2", "H-3", "H-4" and "H-5". Scheme "F" illustrates an eight-storey building and is attached as Exhibit L.

Provincial Policy Statement

In addition to the four tests of a minor variance detailed below, Subsection 3(5) of the *Planning Act* requires that a decision in respect of the exercise of any authority that affects a planning matter shall be consistent with the Provincial Policy Statement (the PPS). The PPS provides policy direction on matters of provincial interest related to land use planning and development which are complemented by local policies addressing local interests. The application being considered is site specific to accommodate a specific proposal and does not involve any major policy considerations and as such, the proposal conforms to and is consistent with the PPS.

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Minor Variance Application

The review of an application for minor variance(s) is not a simple mathematical calculation, but rather a detailed assessment of whether the variance(s) requested, both separately and together, meet the four tests of a minor variance outlined in Subsection 45(1) of the *Planning Act*. The following provides this review:

1) The general intent and purpose of the Official Plan are maintained

The subject property is designated Main Street Commercial as shown in Schedule 3A – Land Use in the City of Kingston Official Plan (Exhibit D – Official Plan, Existing Land Use Map) and is located in the Williamsville Main Street Specific Policy Area as outlined on Schedules 13 and Schedule PS-1 of the Official Plan.

The Main Street Commercial land use designation on Schedule 3A permits residential uses as upper storey and ground floor residential uses if identified in a Specific Policy Area on Section 10 of the Official Plan. Schedule PS-1 of the Official Plan identifies areas for where ground floor commercial is required. This property falls outside this particular stretch along Princess Street and, as such, the proposal to reduce the commercial area found within the proposed development is in alignment with the policies contemplated in the Official Plan and reflects the surrounding streetscape along Franklin Place. The proposal has been thoughtfully designed to reflect policies found under Section 10E.1.21. of the Official Plan where the at-grade units include direct access from the public realm to the private realm to ensure the streetscape is activated in a similar manner to the built form found in the surrounding neighbourhood.

The subject property is located in a Corridor and Housing District, as shown on Schedule 2 of the City of Kingston Official Plan. Centres and Corridors, as shown on Schedule 2, are areas of mixed use, including employment, residential, commercial and supporting uses and facilities. These will be the areas where intensification will be focused, and where greater densities of residential and non-residential development will be permitted. Corridors are identified as those areas that provide linkages between Centres and are accordingly well-suited to accommodate priority transit and a mix of uses that promote active transportation. In addition, Housing Districts are planned to remain stable in accordance with Section 2.6 of this Plan, but will continue to mature and adapt as the City evolves. Re-investment and upgrading will be encouraged through minor infilling and minor development that can integrate compatibility within the prevailing built form standards of height, density and amenity that are generally found in the neighbourhood. The proposal is anticipated to supply a range of housing options that incorporates a mix of 1and 2-bedroom units, adjacent to an existing established neighbourhood and within walking distance to commercial uses. The proposal has been designed to recognize and mitigate potential impacts to existing uses in the surrounding area, while supplying on-site amenity areas in compliance with the standards of the new Kingston Zoning By-Law 2022-62. The undeveloped portion of the property is located where ground floor residential uses are permitted, as identified on Schedule PS-1 of the Official Plan. The proposal is not anticipated to have any undue adverse impacts on abutting properties or existing residential uses.

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The proposal to provide for 47 residential units, which is well within the as-of-right permissions identified in the site-specific C.74 Zone permitting a maximum of 48 dwelling units, on the underutilized portion of the site has been designed to consider the surrounding uses, while seeking to substantially conform to the plan entitled "Proposed Commercial and Apartment Complex Scheme "F", prepared by E.A. Cromarty, Architect, dated November 1970. The applicant has proposed a modernized approach to the placement and design of the building to ensure mitigative measures are used to achieve compatibility with the surrounding built form. The former Scheme "F" drawings indicate a 0 metre setback along Franklin Place, whereas the applicant is proposing a 3.0 metre setback (Exhibit K – Architectural Elevations). This increased setback along Franklin Place will allow for improvements to the public realm and facilitate increased opportunities for potential landscaping solutions along this particular frontage. In addition to the increased setback, the current design incorporates a 4 storey podium with a 1.3 metre stepback above the fourth storey along Franklin Place and the northern elevation of the building facing Princess Street. This proposed changed to the initial massing found in the Scheme "F" drawings allows for the establishment of a more appropriate transition in building heights, matching the existing four-storey built form along Franklin Place. The combined setback and stepbacks allow for additional mitigative measures, as called for by Section 2.7, which reduce potential compatibility concerns with residential development to south of the subject property, along Franklin Place (Exhibit K – Architectural Elevations).

The proposed development is not anticipated to have any negative impacts to the site functioning in terms of access, parking for vehicles and bicycles, or universal accessibility. The design proposes parking to be located to the west, north, and east of the building and is anticipated to be accessed from existing entrances on Franklin Place, Bath Road, and Princess Street. As indicated in Section 4.6.47 of the Official Plan, it is the intention of this Plan to encourage a balance between providing sufficient parking to address existing or future requirements, and not oversupplying parking to the detriment of public transit usage or active transportation. The requested reduction to the current parking rates and dimensions, and oversupply of the required bicycle parking spaces (47 required and 48 proposed) under Zoning By-Law Number 8499 maintains the general intent of the Official Plan and is consistent with modern standards applied under the Kingston Zoning By-Law to surrounding properties.

The subject property is not designated or listed under Part IV or Part V of the *Ontario Heritage Act* or located within or adjacent to a Heritage Conservation District. Through technical review, there were no concerns raised with the proposed built form and staff are in receipt of the requested Archaeological Assessment for the property prepared by Abacus Archaeological Services, dated February 14, 2024. When all matters relating to archaeological sites within the project area of a development proposal have been addressed to the satisfaction of the Ministry of Heritage, Sport, Tourism and Culture Industries, a letter will be issued by the Ministry stating that there are no further concerns with regard to alterations to archaeological sites by the proposed development.

The property is located within the Urban Boundary and will be serviced by municipal services. Utilities Kingston, Kingston Hydro and Engineering staff have been circulated and identified the requirement for a detailed servicing plan, traffic impact study, grading plan, stormwater

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management report, and noise study as part of a complete package for the future Site Plan Control submission. There are no concerns from a site servicing perspective, specific to the requested variances to reduce commercial area, parking spaces and associated parking space dimensions, and amenity area to facilitate the construction of the as-of-right multi-unit apartment through a modernized approach that reflects the standards of the Kingston Zoning By-Law.

Based on a review of the site-specific context, and in light of the current standards afforded through Kingston Zoning By-Law Number 2022-62, a zoning by-law amendment is not required at this time to facilitate the proposed development. Recommended conditions of approval are included in Exhibit A of this report. The approval of this application will not set an undesirable precedent, as consideration has been provided for the unique site-specific circumstances and surrounding land uses in this particular instance.

The proposal meets the intent of the Official Plan, as the proposed variances will not result in any negative impacts to adjacent properties or to the neighbourhood while providing additional housing opportunities by pursuing as-of-right permissions afforded through the site-specific zone for a vacant portion of a property located within the Urban Boundary with access to municipal services.

2) The general intent and purpose of the Zoning By-Law are maintained

The subject property is split-zoned Neighbourhood Commercial (CN) Zone under the Kingston Zoning By-Law Number 2022-62 along the western portion of the site, while the remainder of the site is identified as "Not Subject to this By-law" under the Kingston Zoning By-law. The northeast portion remains a Williamsville C4-H Zone and the undeveloped parcel subject to this minor variance remains as a site-specific C.74 Zone under Zoning By-Law Number 8499 (Exhibit E – Kingston Zoning By-Law 2022-62 Map and Exhibit F – Zoning By-Law Number 8499 Map). As indicated earlier in this report, the C.74 Zone permits a commercial and apartment complex containing a total of 613 square metre of commercial area, 48 dwelling units, and a total of 100 parking spaces.

The proposal is seeking the following variances from Zoning By-Law Number 8499 to facilitate the proposed development:

Variance Number 1:

By-Law Number 8499: Exception Section 74

Requirement: The construction shall be restricted to a commercial and apartment

complex containing a total of 48 dwelling units, 613 square metres of

commercial area and a total of 100 parking spaces.

Proposed: The construction shall be restricted to an apartment complex containing

a total of 48 dwelling units, 0 square metres of commercial area, and a

total of 22 parking spaces.

Variance Requested: 613 square metres of commercial area and 78 parking spaces

The proposed redevelopment requires relief from the unique site-specific zone for the purpose of reducing the required commercial area to zero. As indicated earlier in this report, the

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proposed multi-unit apartment building is located on lands where ground floor residential uses are permitted under the Official Plan. The current standards found under Zoning By-Law Number 8499 require a minimum commercial area of 613 square metres. It is important to note that the minimum commercial area in the site-specific zone was established in the 1970s, prior to the balance of the site being developed with various commercial uses (i.e., Veterinary Clinic located at 16 Bath Road, Splitsville Bowling located at 10 Bath Road, etc.) as well as the surrounding areas being developed with additional commercial opportunities in walking distance to the subject site (i.e., Kingston Centre). Despite the requested variance to reduce commercial area on the undeveloped portion of the site, a review of the surrounding area has adequately demonstrated that there are numerous existing commercial opportunities located on the subject site and within walking distance to the proposed development. As such, the proposed development will be very well serviced by surrounding commercial uses and the general intent of the zoning by-law is maintained.

In addition to the variance to commercial area, the proposal requires relief from the site-specific C.74 Zone for the purpose of reducing the total number of required parking spaces from 100 spaces to 22 spaces as shown on Schedule "F" of Zoning By-Law Number 8499. As indicated earlier, the property remains subject to a unique, site-specific zone, which was developed in the 1970s. Since this time, the municipality has taken an alternate approach to determining minimum vehicle parking requirements across the City. This has been demonstrated through the passage of the new Kingston Zoning By-Law 2022-62, which significantly decreased the required rates of parking for residential uses, as discussed in detail in the Power of Parking discussion paper (Report Number PC-21-040). Under the Kingston Zoning By-Law, the subject property would be subject to Parking Area 2 (PA2), which would require the proposal to have a total of 19 standard parking spaces, 2 car-share spaces, and 5 visitor parking spaces for a total of 26 parking spaces. The requested variance to reduce the total number of parking down to 22 spaces, from the current requirement of 100 spaces, is more in alignment with the modernized approach endorsed by Council in the Kingston Zoning By-Law. The proposed reduction to vehicle parking would permit the site to utilize the existing paved area, already dedicated to parking, while offsetting the parking demand through the provision of 48 bicycle parking spaces (to be provided indoors and outdoors), which are replacing the previous underground parking area for a more active and sustainable form of travel (Exhibit J – Floor Plans). As indicated earlier in the report, the subject property is within close walking distance to various institutional, open space, commercial uses, various transit stops, and has access to bike lanes and sidewalk infrastructure along Princess Street. The requested reduction to the existing oversupply of vehicle parking would result in a parking rate of 0.46, which is more aligned with the direction currently provided by the Kingston Zoning By-Law 2022-62.

Variance Number 2:

By-Law Number 8499: 5.3A.(d)(ii)(a) Off-Street Vehicle Parking Facilities – Accessible Parking Requirement: Type A (Van accessible) spaces shall have minimum rectangular

dimensions of 3.4 metres width by 6.0 metres length and must have

signage specifying that they are van-accessible.

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Proposed: Type A (Van accessible) spaces shall have minimum rectangular

dimensions of 3.4 metres width by 5.5 metres length and must have

signage specifying that they are van-accessible

Variance Requested: 0.5 metre length

Variance Number 3:

By-Law Number 8499: 5.3B.(h) – Off-Street Vehicle Parking Facilities – Design Standards

Requirement: The minimum size of a parking space shall be 2.7 metres wide and 6.0 metres long. All off-street automobile parking facilities shall be designed

with appropriate means of access to streets or lanes as well as

maneuvering areas and all parking facilities shall be suitably graded and surfaced, and all parking spaces suitably marked. Where four or more parking spaces are required, such parking areas shall be provided with at least one entrance lane and one exit lane for vehicles. All parking areas shall be provided with adequate driveways and aisles for the removal of a vehicle without the necessity of moving any other vehicle.

Proposed: The minimum size of a parking space shall be 2.6 metres wide and 5.5

metres long. All off-street automobile parking facilities shall be designed

with appropriate means of access to streets or lanes as well as

maneuvering areas and all parking facilities shall be suitably graded and surfaced, and all parking spaces suitably marked. Where four or more parking spaces are required, such parking areas shall be provided with at least one entrance lane and one exit lane for vehicles. All parking areas shall be provided with adequate driveways and aisles for the removal of a vehicle without the necessity of moving any other vehicle

Variance Requested: 0.1 metre width and 0.5 metre length

As indicated above, the proposal contemplates a total of 22 vehicular parking spaces (21 standard parking spaces and 1 Type A accessible parking space) for the purpose of serving the proposed eight-storey, 47 dwelling unit apartment building. As indicated earlier, the property remains subject to Zoning By-Law Number 8499. As such, the applicant is seeking variances to the minimum standard, as well as accessible, parking space dimensions for the purpose of modernizing the applicable paring design standards to align with those found under the new Kingston Zoning By-Law.

The applicant is proposing a standard vehicle parking space size of 2.6 metres by 5.5 metres (Exhibit G – Conceptual Site Plan), which is consistent with the current standard provided by the Kingston Zoning By-law for spaces perpendicular to a 6.7 metre drive aisle. Similarly, the applicant is seeking a reduction for length of a Type A accessible space to 5.5 metres, as permitted by the modern standards under the Kingston Zoning By-law. The proposed parking area has been designed to provide safe ingress and egress to the site with suitable room for parking and navigation within the parking lot. As such, the requested variances to standard and accessible parking space dimensions are not anticipated to have any negative impacts on the provision of functional standard and barrier-free parking spaces on the subject site.

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Variance Number 4:

By-Law Number 8499: 5.27(a) – Amenity Area for Multiple Family Dwellings

Requirement: A minimum of 18.5 square metres of amenity area shall be provided for

each dwelling unit on the lot.

Proposed: A minimum of 10.0 square metres of amenity area shall be provided for

each dwelling unit on the lot.

Variance Requested: 8.5 square metres

The proposal is seeking relief from the minimum amount of amenity area required for each dwelling unit on the lot. Section 5.27(a) of Zoning By-Law Number 8499 requires a minimum of 18.5 square metres of amenity area to be provided for each dwelling unit on the lot, whereas the applicant is seeking to establish a minimum of 10 square metres of amenity area to be provided for each dwelling unit on the lot.

The proposed building will incorporate amenity area in the form of private balconies and shared interior amenity areas, the details of which will be finalized through Site Plan Control. The requested variance maintains the intent of the zoning by-law, considering the sites context within the Williamsville Main Street Policy Area of the Official Plan and proximity to surrounding properties which are zoned WM1 under the new Kingston Zoning By-Law for which only 10 square metres of amenity area per unit is required. The unique site-specific zone, which remains on this undeveloped portion of the property, does not reflect the updated standards of the Kingston Zoning By-law for amenity area. The requested reduction to amenity area for this proposal is appropriate, when considering the sites close proximity to various amenities (i.e., commercial, institutional, open space) in the surrounding area.

The requested variances maintain the general intent and purpose of the zoning by-law.

3) The variance is minor in nature

The variances are considered minor as no negative impacts are anticipated to result on the neighbouring properties through the proposal. There are no increases to the previous sitespecific C.74 Zone for height or building area through this proposal, with improvements instead being made through the provision of a front setback along Franklin Place and stepbacks above the fourth storey. The requested variances continue to allow for a built form which will substantially conform with "Scheme F" which regulates the C.74 zone in Zoning By-law Number 8499 and will allow the functional needs of users to be met. Following the minor variance process, the applicant will be required to submit a Site Plan Control application to demonstrate adequate servicing infrastructure and more detailed reports relating to transportation, stormwater and noise. As indicated earlier in this report, there are no concerns with the proposal pursuing the as-of-right permissions to facilitate up to 48 dwelling units on the property and the requested variances to reduce commercial area, parking spaces and their associated dimensions, as well as amenity area. The variance to permit a reduction to commercial area is minor in its impact based on the surrounding site context with the property being in close proximity to existing commercial uses, both on-site and in walking distance to the undeveloped site (i.e., the Kingston Centre). In addition, the requested variances to the current parking

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requirements, parking dimensions, and amenity area found under Zoning By-Law Number 8499 would result in a more modernized approach as envisioned in Kingston Zoning By-Law Number 2022-62.

4) The variance is desirable for the appropriate development or use of the land, building or structure

Approval of the variances is desirable as it will permit an opportunity to update the performance standards to those found in the Kingston Zoning By-Law, while enabling the use of as-of-right height and density permissions found in the site-specific C.74 Zone. The proposed development will facilitate additional housing opportunities within the Urban Boundary and align with the intensification goals and objectives of the Official Plan. The proposed development includes a setback along Franklin Place, where there was previously no setback required through the C.74 Zone, while incorporating a stepback above the fourth storey. These changes allow for increased improvements to the public realm along Franklin Place while ensuring there are decreased impacts from a shadow and privacy perspective. The removal of 78 parking spaces, reduction to parking space dimensions, and amenity area will not have adverse impact the functionality of the site nor have any impacts on compatibility with adjacent uses.

The variance is desirable and appropriate use of the land.

Technical Review: Circulated Departments and Agencies

\boxtimes	Building Services	\times	Engineering	\boxtimes	Heritage Services
	Finance	\boxtimes	Utilities Kingston		Real Estate
\boxtimes	Fire & Rescue	\boxtimes	Kingston Hydro	\boxtimes	Environment Division
	Solid Waste	\boxtimes	Parks Development		Canadian National Railways
	Housing	\boxtimes	District Councillor		Ministry of Transportation
	KEDCO	\boxtimes	Municipal Drainage		Parks of the St. Lawrence
\boxtimes	CRCA		KFL&A Health Unit		Trans Northern Pipelines
	Parks Canada		Eastern Ontario Power		CFB Kingston
	Hydro One		Enbridge Pipelines		TransCanada Pipelines
	Kingston Airport	\boxtimes	Forestry		

Technical Comments

This application was circulated to external agencies and internal departments for their review and comment and there were no comments or concerns raised that would preclude this application from moving forward. Any technical comments that are received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

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Public Comments

At the time this report was finalized, no public comments had been received. Any public comments received after the publishing of this report will be included as an addendum to the Committee of Adjustment Agenda.

Previous or Concurrent Applications

There are no concurrent or relevant historic planning applications on the subject property.

Conclusion

The requested variances maintain the general intent and purpose of both the City of Kingston Official Plan and Zoning By-Law Number 8499. The proposal is desirable for the appropriate development or use of the land, building or structure and the requested variances **are** minor in nature. As such, the proposed application meets all four tests under Subsection 45(1) of the *Planning Act* and the application is being recommended for approval, subject to the proposed conditions.

Approval of this application will allow for the construction of an eight-storey multi-unit apartment building, including 47 dwelling units, on the undeveloped portion of the property. The reduction to commercial area, parking spaces and their associated dimensions, and amenity area will modernize the property to reflect the standards as envisioned under the current zoning framework established through Kingston Zoning By-Law Number 2022-62.

Existing Policy/By-Law:

The proposed application was reviewed against the policies of the Province of Ontario and City of Kingston to ensure that the changes would be consistent with the Province's and the City's vision of development. The following documents were assessed:

Provincial

Provincial Policy Statement, 2020

Municipal

City of Kingston Official Plan

Kingston Zoning By-Law Number 2022-62

Zoning By-Law Number 8499

Notice Provisions:

A Committee of Adjustment Meeting is going to be held respecting this application on April 15, 2024. Pursuant to the requirements of the *Planning Act*, a notice of Statutory Public Meeting

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was provided by advertisement in the form of signs posted on the subject site 10 days in advance of the meeting. In addition, notices were sent by mail to a total number of 21 properties (according to the latest Assessment Roll) within 60 metres of the subject property and a courtesy notice was placed in The Kingston Whig-Standard (Exhibit I – Public Notification Map).

Once a decision has been rendered by the Committee of Adjustment, a Notice of Decision will be circulated in accordance with the provisions of the *Planning Act*.

Accessibility Considerations:

None

Financial Considerations:

None

Contacts:

Meghan Robidoux, Supervisor, Development Approvals, 613-546-4291 extension 1256

Niki Van Vugt, Intermediate Planner, 613-546-4291 extension 3253

Other City of Kingston Staff Consulted:

None

Exhibits Attached:

Exhibit A Recommended Conditions

Exhibit B Key Map

Exhibit C Neighbourhood Context Map

Exhibit D Official Plan, Existing Land Use Map

Exhibit E Kingston Zoning By-Law 2022-62 Map

Exhibit F Zoning By-Law Number 8499 Map

Exhibit G Conceptual Site Plan

Exhibit H Site Photos

Exhibit I Public Notice Notification Map

Exhibit J Floor Plans

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Exhibit K Architectural Elevations

Exhibit L Scheme "F"

Recommended Conditions

The approval of minor variance application, File Number D13-009-2024, to reduce the commercial area, number of parking spaces and dimensions of standard and accessible spaces, and amenity area for the purpose of constructing an 8 storey 47 dwelling unit building, shall be subject to the following recommended conditions:

1. Limitation

That the approved minor variance applies only to commercial area, parking spaces and dimensions, and amenity area, as shown on the approved drawings attached to the notice of decision.

2. No Adverse Impacts

The owner/applicant shall demonstrate to the satisfaction of the City that there are no adverse impacts on neighbouring properties as a result of any modifications to on-site grading or drainage.

3. Building Permit Application Requirements

The owner/applicant shall provide to the Building Services a copy of the decision of the Committee of Adjustment, together with a copy of the approved drawings, when they make application for a Building Permit.

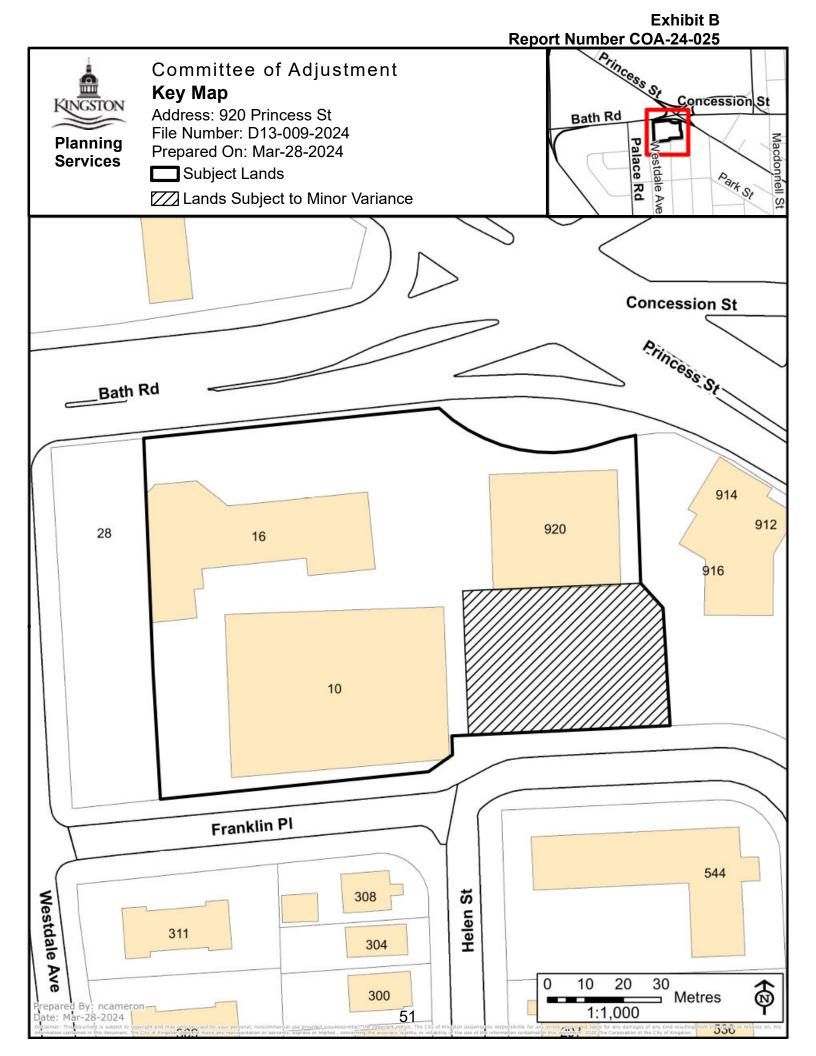
The drawings submitted with the Building Permit application must, in the opinion of the City, conform to the general intent and description of the approved drawing(s), including any amendments and conditions approved by the Committee of Adjustment, as stated in the decision. It must be noted that additional planning approvals may be required should further zoning deficiencies be identified through the Building Permit application process.

4. Standard Archaeological Condition

The City of Kingston is in receipt of an Archaeological Assessment for the property located at 920 Princess Street prepared by Abacus Archaeological Services dated February 14, 2024. This report has been submitted for review to the Ministry of Citizenship and Multiculturalism. The City has received and relies upon the report of the professional archaeologist as filed but reserves the right to require further reports should further evidence be uncovered.

Archaeological clearance of the subject property is required. One digital copy of any acceptance letter(s) from the Ministry of Citizenship and Multiculturalism shall be provided to the Secretary-Treasurer of the Committee of Adjustment, prior to the issuance of the Certificate of Official.

The applicant may be required to further review the state of archaeological resources on the property depending on the recommendations of the report and subject to input and review from the Ministry of Citizenship and Multiculturalism. The City shall not be restricted in its ability to determine requirements related to review, assessment and/or protection should archaeological resources be found on site. Any costs arising from such requirements of the City or any other duly authorized Government body shall be borne solely by the applicant.





Committee of Adjustment **Neighbourhood Context**

Address: 920 Princess St File Number: D13-009-2024 Prepared On: Feb-12-2024

Subject Lands
Property Boundaries
Proposed Parcels

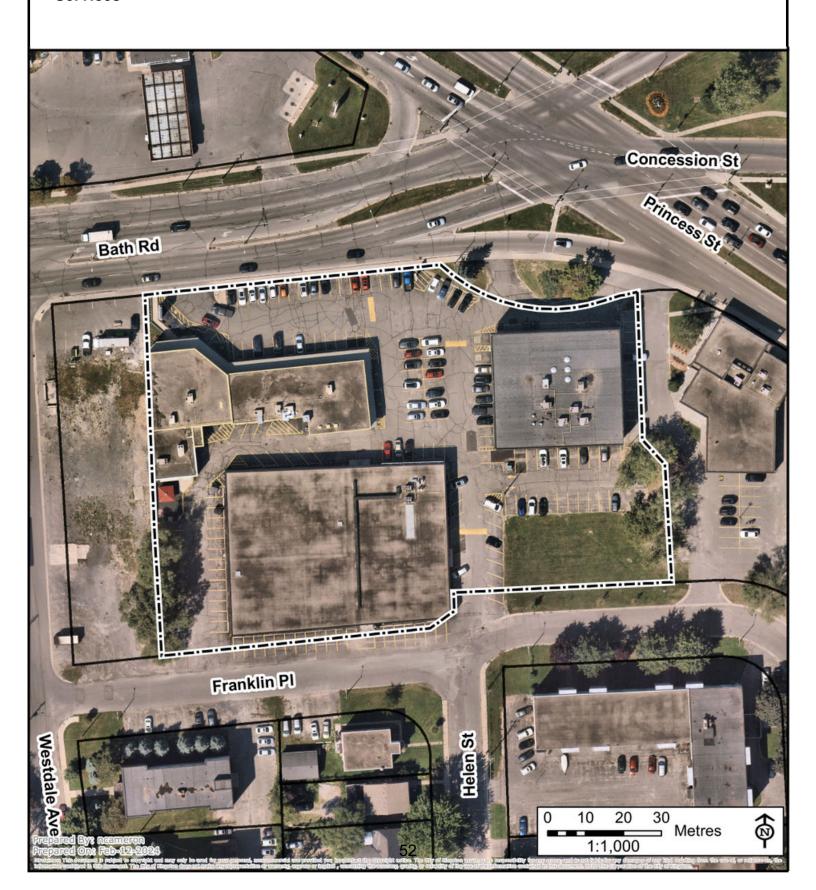


Exhibit D Report Number COA-24-025



Committee of Adjustment Official Plan, Existing Land Use

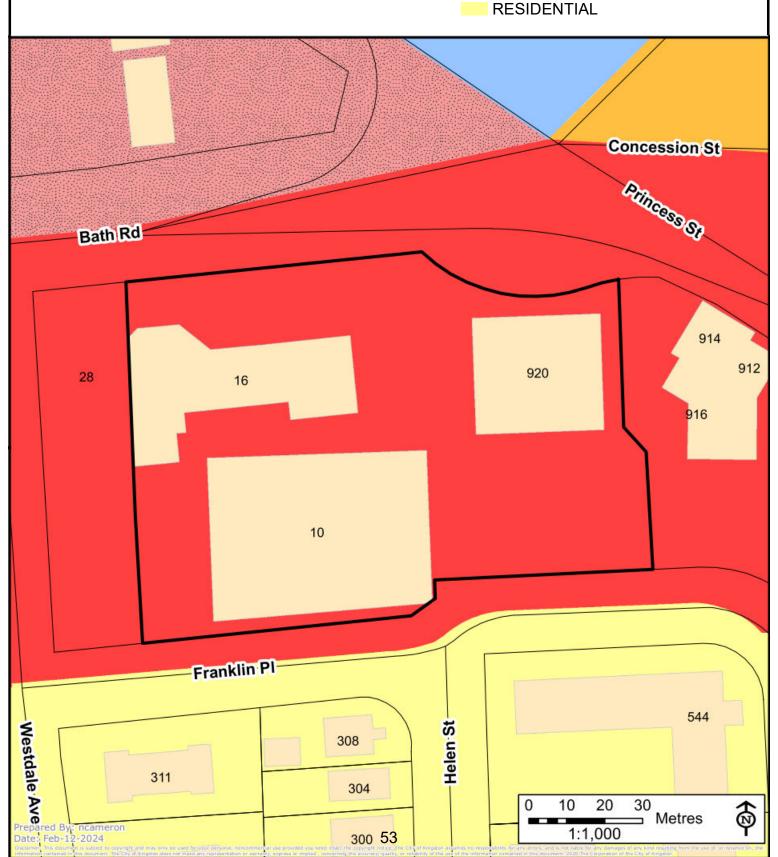
Address: 920 Princess St File Number: D13-009-2024 Prepared On: Feb-12-2024 Subject Lands

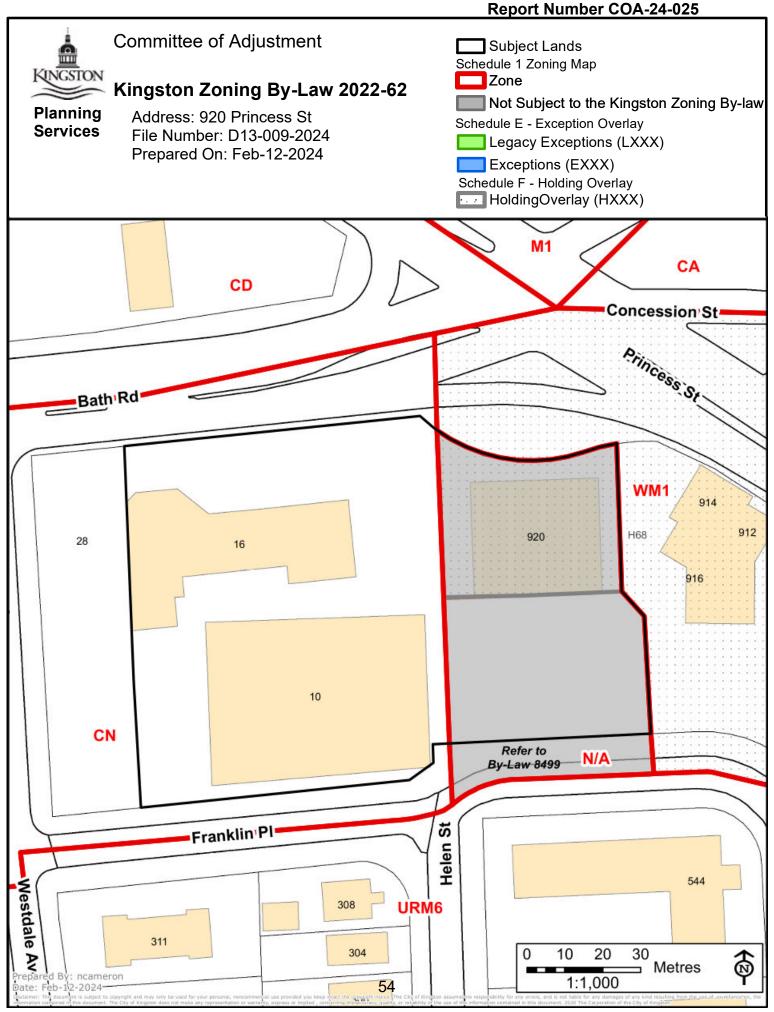
ARTERIAL COMMERCIAL

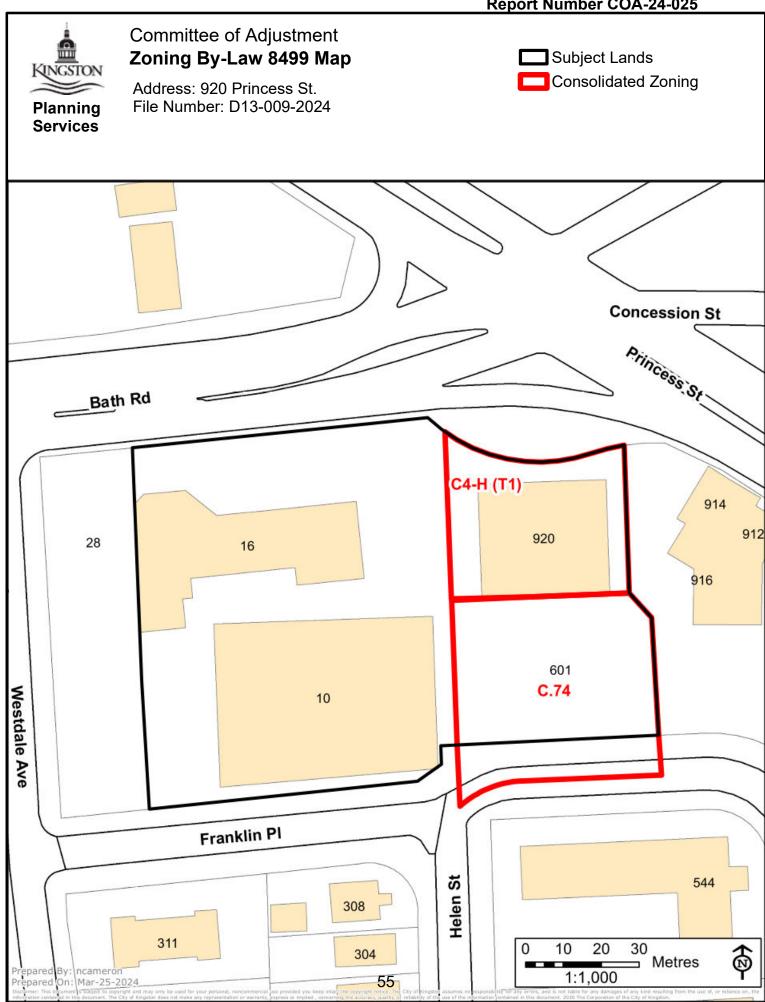
BUSINESS PARK INDUSTRIAL

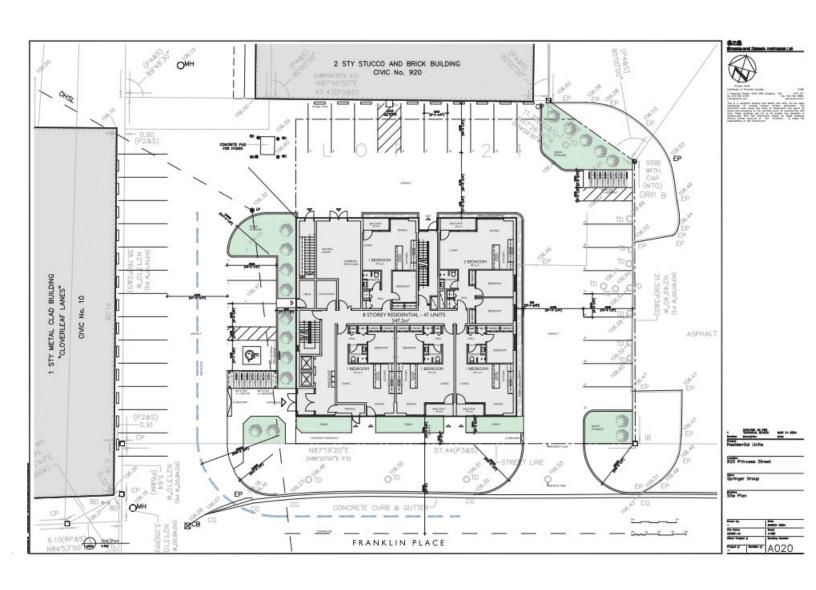
DISTRICT COMMERCIAL

MAIN STREET COMMERCIAL









Site Photographs – 920 Princess Street D13-009-2024

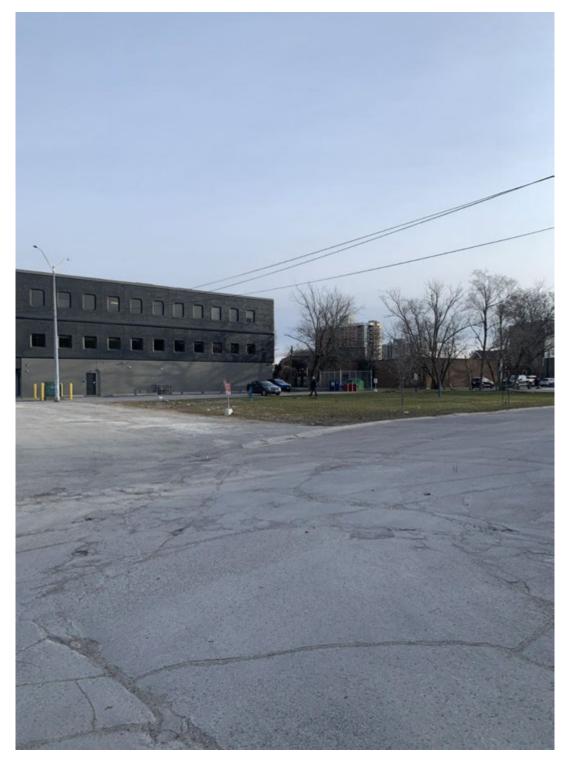


Figure 1. North facing view along Franklin frontage of the undeveloped portion of the subject property (photo taken March 22, 2024).



Figure 2. Northwest facing view from the vacant portion of the property showing the existing commercial buildings and parking areas located on the subject site (photo taken March 22, 2024).



Figure 3. North facing view along the Franklin Place frontage of the subject property demonstrating the existing paved parking areas (photo taken March 22, 2024).



Figure 4. South facing view of the vacant portion of the subject property facing towards 544 College Street, an existing 4 storey building across from the subject site (photo taken March 22, 2024).



Figure 5. Southwest facing view along Franklin Place, showing the existing built form along Helen Street. The house at the corner being addressed as 308 Helen Street (photo taken March 22, 2024).



Figure 6. The existing building addressed as 920 Princess Street on the subject property, which includes a variety of commercial opportunities (photo taken March 22, 2024).



Figure 7. South facing view on the subject property towards Franklin Place, illustrating the existing buildings located at 920 Princess Street, 10 Bath Road and 16 Bath Road. The photo shows the existing parking configuration on the rest of the property (photo taken March 22, 2024).



Figure 8. The existing building addressed as 16 Bath Road on the subject property, which includes a variety of commercial opportunities (photo taken March 22, 2024).



Figure 9. Additional commercial opportunities located across the Bath Road frontage of the subject property (photo taken March 22, 2024).

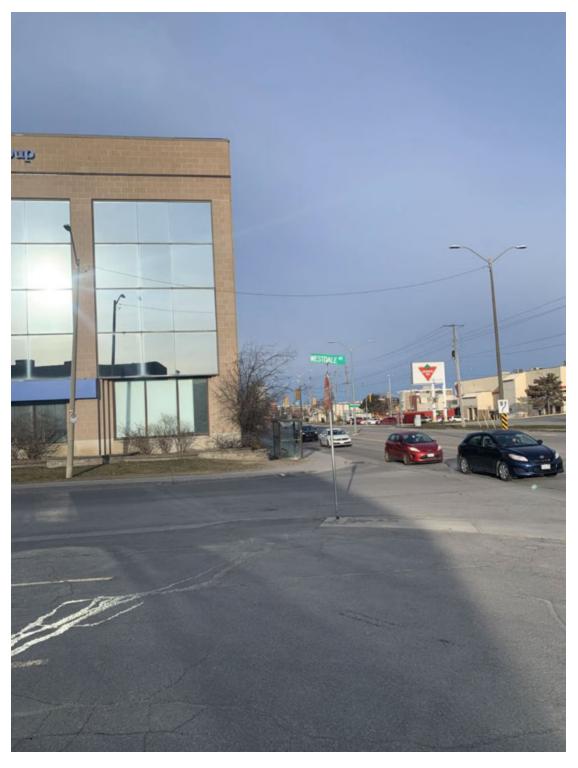


Figure 10. Bus stop within walking distance of the subject property (photo taken March 22, 2024).



Figure 11. Southeast facing view towards 541 College Street, an existing 4 storey building across from the subject site (photo taken March 22, 2024).



Figure 12. West facing view along Franklin Place towards the vacant portion of the subject property (photo taken March 22, 2024).



Figure 13. North facing view along Helen Street towards the vacant portion of the subject property with 920 Princess St and 10 Bath Road (photo taken March 22, 2024).



Figure 14. Example of existing 8 storey, multi-unit apartment building at 316 Westdale (photo taken March 22, 2024).

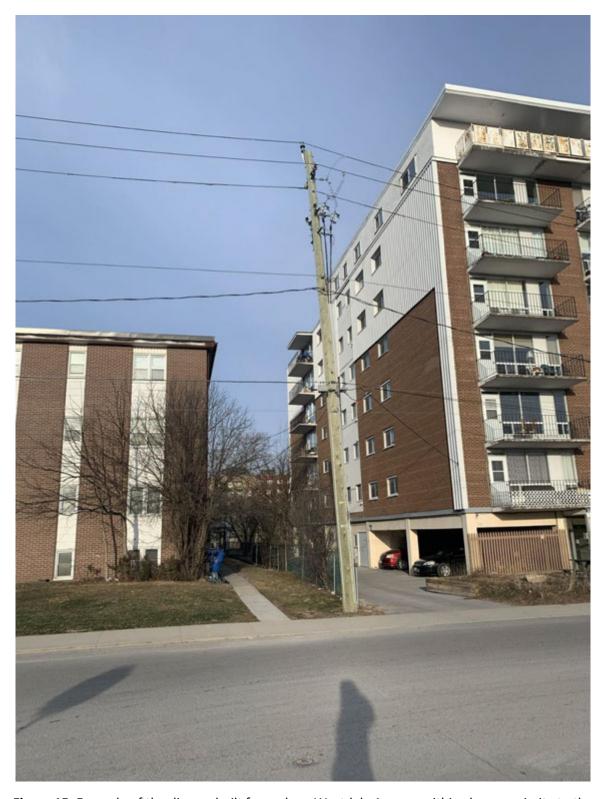


Figure 15. Example of the diverse built form along Westdale Avenue within close proximity to the subject property illustrating a variety of building heights (photo taken March 22, 2024).

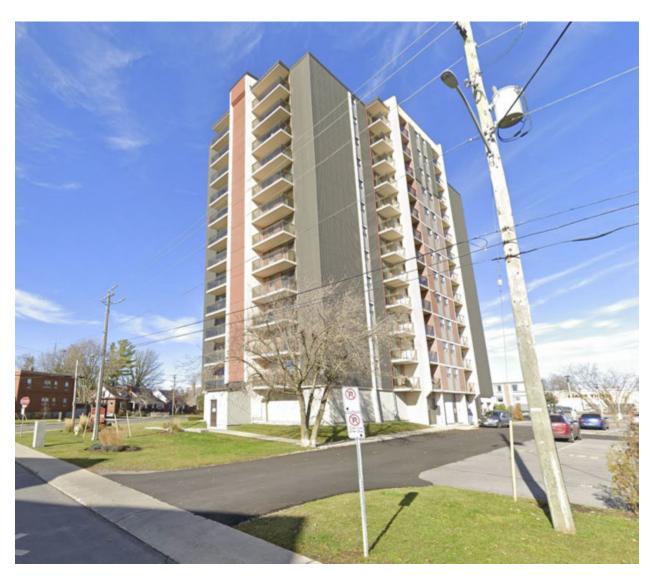


Figure 16. Example of existing 13 storey, multi-unit apartment building at 175 Park Street (photo taken from Google Streetview, November 2020).



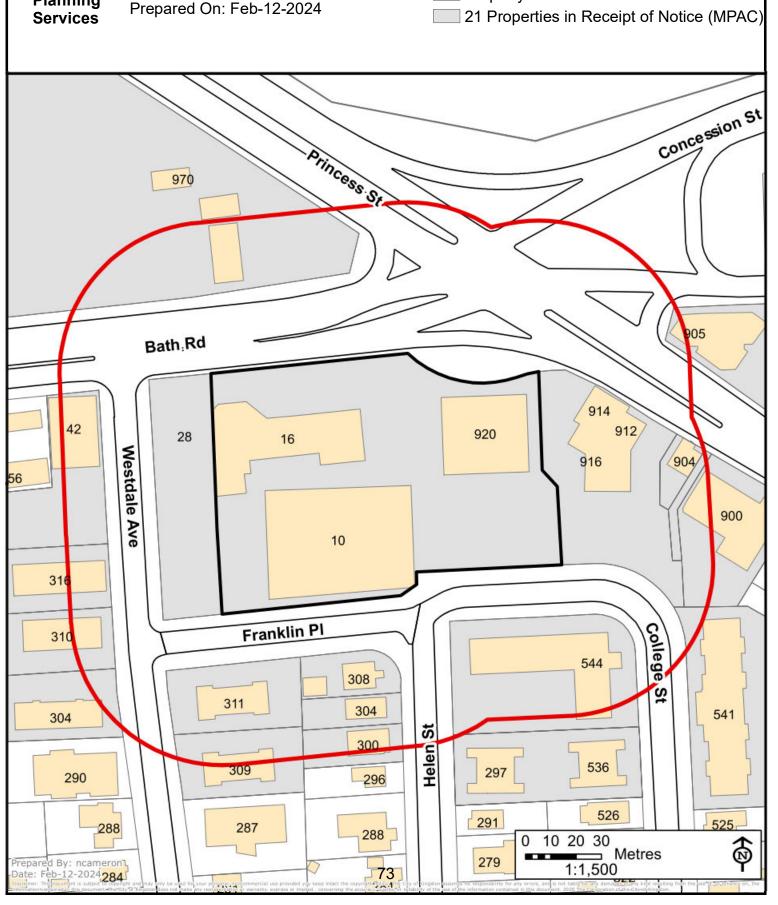
Committee of Adjustment

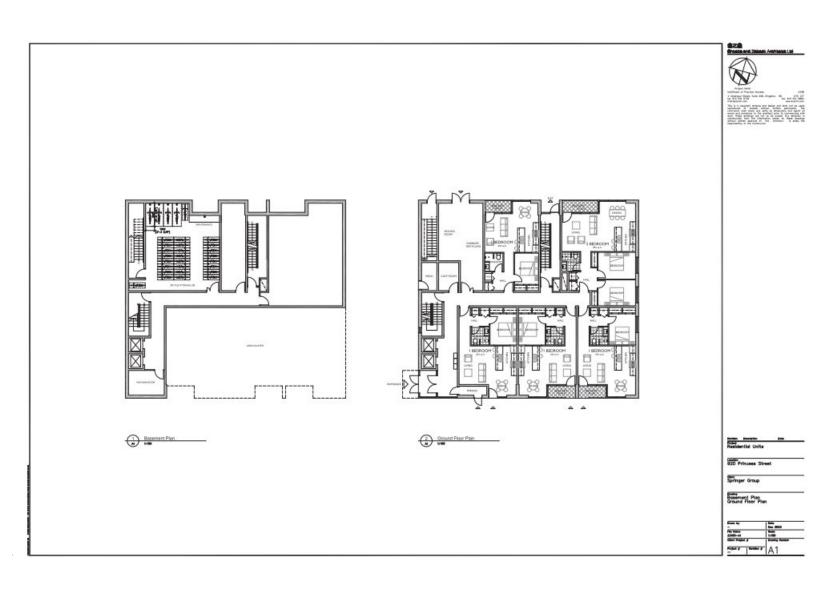
Public Notice Notification Map

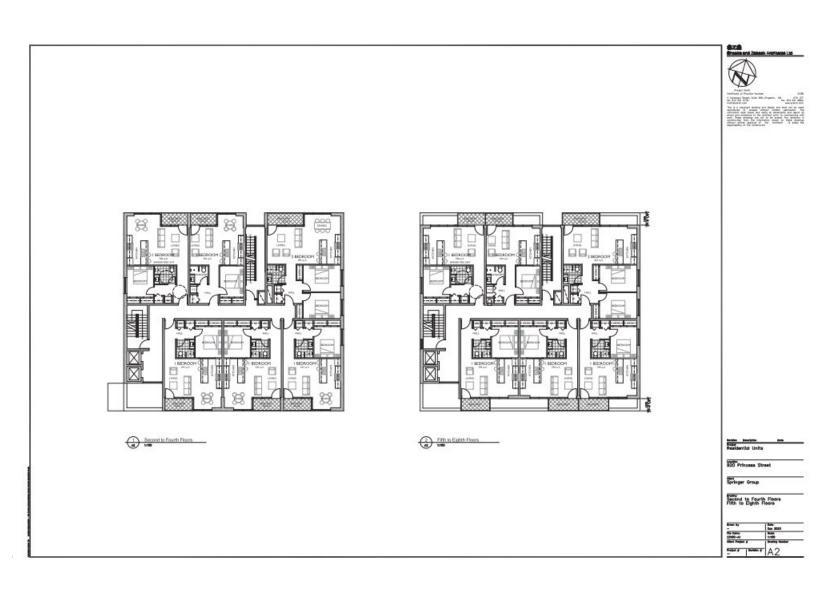
Address: 920 Princess St File Number: D13-009-2024 Prepared On: Feb-12-2024 60m Public Notification Boundary

Subject Lands

☐ Property Boundaries









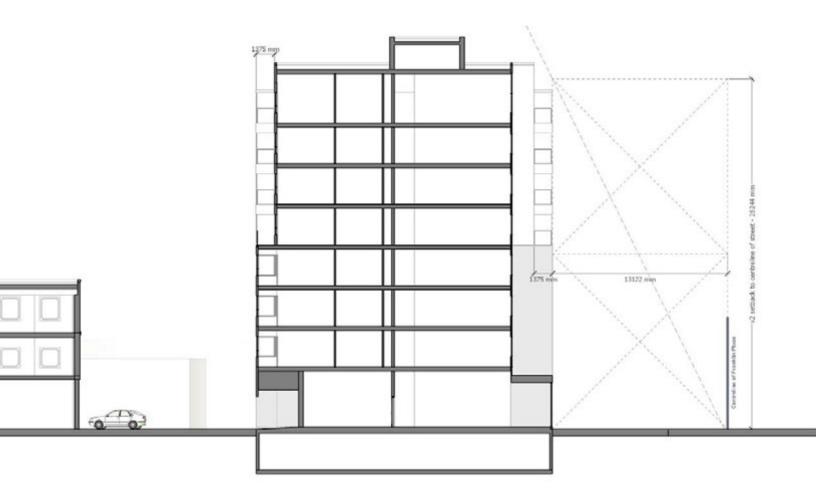


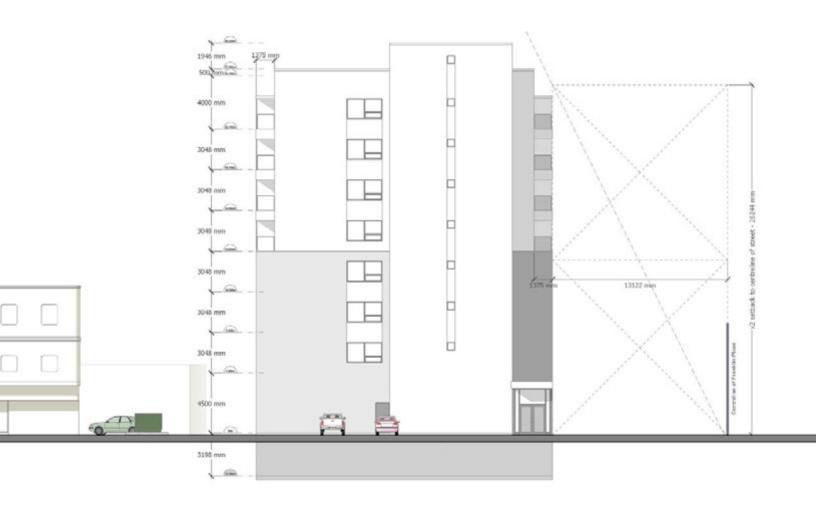






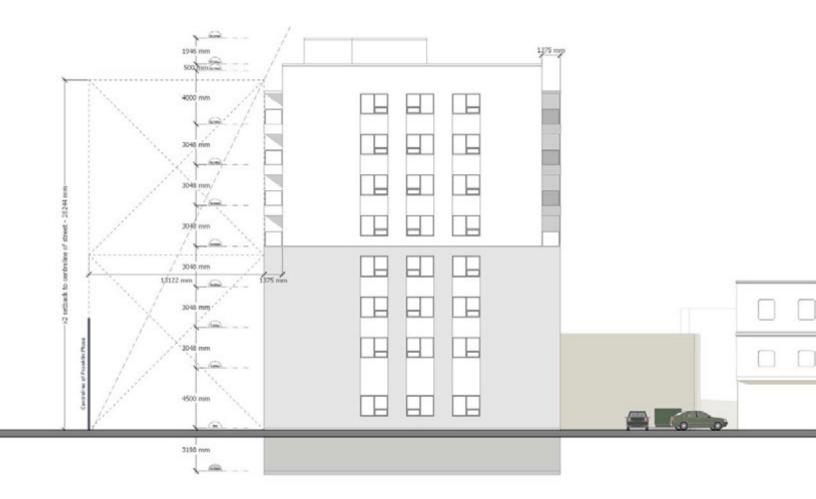


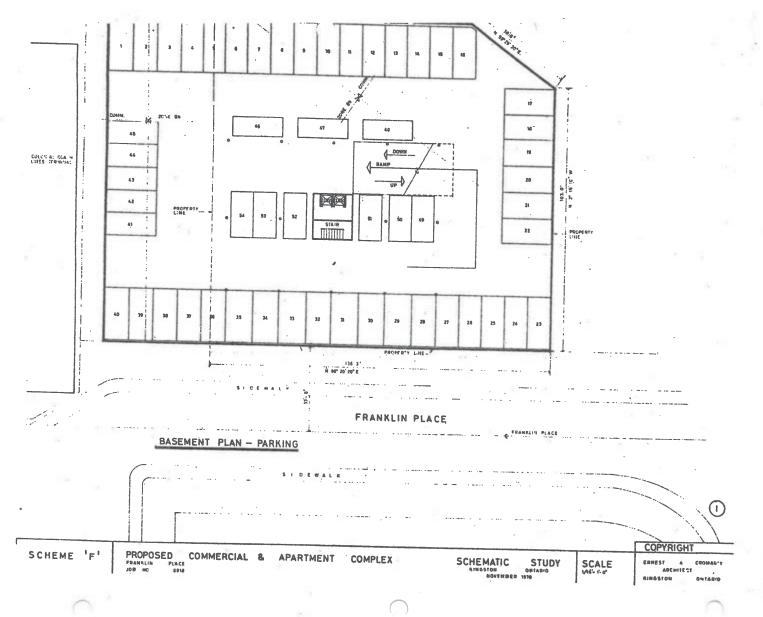


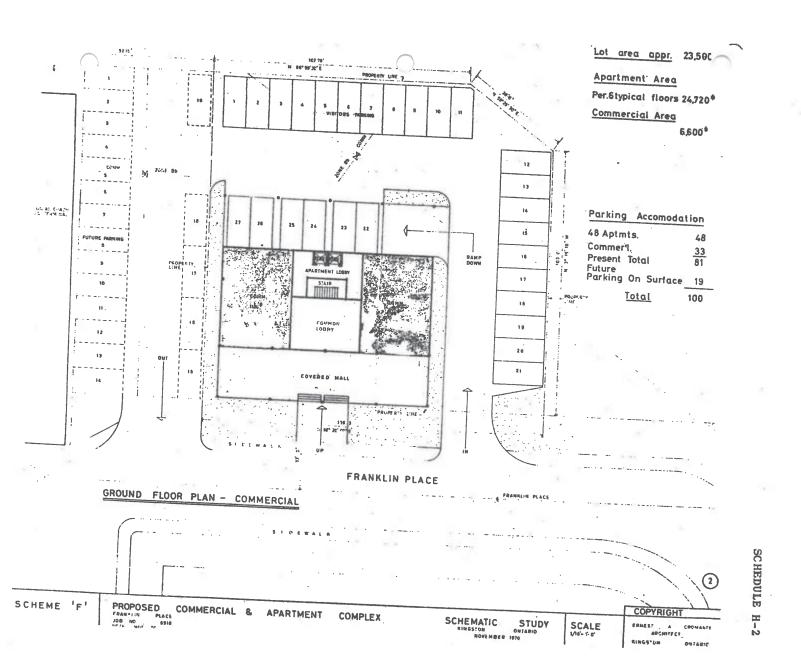












SCHEDULE H-3

